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# A decade of public engagement regarding human germline gene editing: a systematic scoping review

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Following the discovery of the CRISPR-Cas technology in 2012, there has been a growing global call for public engagement regarding the potential use of human germline gene editing (HGGE). In this systematic scoping review, we aim to evaluate public engagement studies considering the following questions based on three points of attention: 1) Inclusion of underrepresented groups: who have been engaged? 2) Gathering values: what output has been reported? 3) Reaching societal impact: what objectives of public engagement have been reported? A systematic literature search from 2012 to 2023 identified 3464 articles reporting on public engagement studies regarding HGGE retrieved from 12 databases. After screening, 52 full-text articles were assessed for eligibility, resulting in 36 articles that cover 31 public engagement studies. We conclude that co-created efforts are needed to engage underrepresented groups as well as to yield values rather than acceptance levels, and to concretise how engagement might result in societal impact.

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## INTRODUCTION

Following the discovery of the CRISPR-Cas technology in 2012, potential applications in somatic gene editing and human germline gene editing (HGGE) have received much attention. While somatic gene editing therapies using CRISPR-Cas9 have recently been introduced for clinical use [1, 2], the development and use of HGGE is considered more controversial [3]. Prohibitions are found in legislation in Europe and elsewhere [4–6]. Ethical questions about HGGE concern not only individuals and their offspring, but also society and humanity [7, 8].

While the call for public engagement regarding HGGE has intensified over the past decade, ideas on "why" and "how to" organize public engagement have evolved [9–15]. Societal alignment, i.e., aligning the goals and governance of science with the values in society, is increasingly considered the ultimate goal of public engagement efforts [11, 16–18]. The World Health Organization (WHO) formulates this as aligning "the research and policy agenda" with "public values, experiences, interests and priorities". This has important implications for how to organize public engagement on HGGE. Building on the WHO framework for governance report on human genome editing we identified three points of attention in this regard: inclusion of underrepresented groups, gathering values, and reaching societal impact [11].

First, to align science with the values in society, it is necessary to gather the broad range of perspectives and underlying values present in society [19]. Public engagement therefore needs to be inclusive and should deliberately aim to gather perspectives of those who are typically underrepresented, such as groups with

low trust in science [20, 21]. The WHO indicates that in addition to learning from the general public "specific strategies are needed to engage traditionally underrepresented groups, such as indigenous peoples, minority ethnic groups or faiths, or specific patient groups" [11]. This is important, because without representation of a broad diversity of perspectives, values, and types of knowledge, the development of societally aligned governance of HGGE will be threatened.

Second, to allow for societal alignment, public engagement should aim to yield an in-depth understanding of people's values to align those with the research and policy agendas [11, 17, 22, 23]. In the literature, the term 'values' is used ambiguously; terms such as values, beliefs, moral considerations, concerns or attitudes are used interchangeably. Here we adhere to the Royal Commission on Environmental Pollution that defines values as "beliefs, either individual or social, about what is important in life, and thus about the ends or objectives which should govern and shape public policies" [24]. In addition, they report two characteristics of values: "they may be both formed and modified as a result of information and reflection" and "they emerge out of debate, discussion and challenge, as they encounter new facts insights and judgments contributed by others". To collect those values, reflection and/or encounter with others is therefore important in public engagement.

Third, merely collecting values does not automatically feed into policy development [17]. For engagement practices to be consequential the steps after engagement towards societal alignment need to be specified as well. Public engagement

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practices should directly lead to output, i.e., insights that are the result of the practice. Examples can be insight into values of certain groups, or into strategies that are effective for engagement. Subsequently, these outputs can be used by stakeholders to change their behaviour, relationships, actions and activities, which can eventually lead to impact. For example, political parties can use the insights into underlying values to shape their government programme, after which citizens can vote for the party that best represents their perspective. In this way, public engagement can eventually lead to societal impact [25].

In this scoping review, we examine how calls for public engagement on HGGE have been put into practice from 2012 to this date. Ongoing developments over the past decade on why and how to organize public engagement may affect the extent to which the three points of attention mentioned (inclusion of underrepresented groups, gathering values, and reaching societal impact), have been part of the research design of the engagement studies reviewed in this paper. To enable a broader assessment of the engagement efforts, we respectively address the following research questions: 1) Who have been engaged? 2) What output has been reported? 3) What objectives of public engagement have been reported? The discussion interprets the results in light of the aforementioned points of attention.

#### **METHODS**

For this systematic scoping review, the PRISMA-ScR (Preferred Reporting Items for Systematic reviews and Meta-analysis extension for Scoping Reviews) guidelines, were followed [26].

## Search strategy

A systematic literature search was undertaken in December 2023 to identify articles that report on public engagement studies regarding HGGE. The search strategy was developed in consultation with a medical librarian. A detailed description is provided in Supplementary Information Text 1. Searches were performed in 12 databases, covering a range of disciplines: Medline, Embase, Web of Science, Scopus, Cinahl, Psychinfo, International Bibliography of the Social Sciences (IBSS), The Philosopher's Index, Hein online, Google Scholar, Google, JSTOR. Two reviewers (D.H., W.G.) independently screened the titles and abstracts according to the inclusion and exclusion criteria (Supplementary Information Table 1). Only articles that were published after 2012 were included; after the discovery of CRISPR-Cas as a more precise and efficient gene editing technology [27]. Records were excluded if they were published before 2012, in a language other than English, if they concerned non-human or somatic gene editing and if focussed on experts, scientists, healthcare professionals and medical students. However, if the public engagement study included the latter groups alongside the public (including patients), they were included. In the current study, patients are considered a subgroup of the general public. In case of disagreement between the reviewers, consensus was established through discussion.

#### Data extraction

A data-extraction table was developed. The two reviewers (W.G., D.H.) independently extracted the data from half of the articles, after which the extraction was checked by the second reviewer. The reviewers discussed the results and continuously updated the data-extraction table in an iterative process. The following information was summarized and used to answer the research questions (1): study participants (patients, public or both), year of publication, country of participants, sample size, sampling strategies and study limitations according to the authors (2), type of output (clustered in three categories), the methods, and type of research (qualitative or quantitative) (3), goal/objective of the study.

#### RESULTS

In total 3464 records were retrieved (Fig. 1). After screening, 52 full text articles were assessed for eligibility. In the full-text screening, 16 articles were excluded based on the exclusion criteria and clarified by the reasons recorded (Fig. 1), resulting in a total of 36 articles (Table 1). Three engagement studies were reported on two times [28–33], and one study was reported on three times answering different research questions [34–36]. These articles were considered the same engagement study, resulting in a total of 31 studies (Table 1).

Figure 2 shows the number of studies on public engagement regarding HGGE published since 2012. We did not find any scientific publications that were published between 2012 and 2015. From 2016 onwards, there has been a steady increase in the number of studies.

#### Who have been engaged?

Of the 31 studies identified, 23 studies (74%) described their participants as general public, six studies (19%) focussed on patients and two studies (6%) included both patients and general public (Fig. 3). Five studies had professional experts (e.g., scientists, healthcare professionals) or (medical) students participating besides the general public and/or patients [32, 33, 37–40].

From the 23 studies focussing on the general public, there were seven studies engaging participants from the US [34–36, 41–46], four from the Netherlands [39, 47–49], two from Australia [50, 51], one from South Africa [52], one from Costa Rica [53], one from the US and Canada combined [54], one from the UK [38], one from Japan [32, 33] and one from Nigeria [40], and four studies engaged participants ranging from 5 to 185 different countries [28, 29, 55–57] (Table 1).

Out of the six studies focussing on patients, four engaged patients from the US [30, 31, 37, 58, 59] and two engaged patients from the Netherlands [60, 61] (Table 1). Patient populations included (parents of) people with Retinitis Pigmentosa, Leber Congenital Amaurosis [58], Sickle Cell Disease [37], chromosomal conditions (trisomy 21,18,13) [30, 31], or various autosomal dominant disorders (e.g., Huntington's disease, Hereditary breast and ovarian cancer, Myotonic Dystrophy Type 1) [61], couples at increased risk of having a child with a genetic disorder (e.g., Hereditary breast and ovarian cancer, cystic fibrosis, Fragile-X syndrome [60], and patients with fertility problems attending an infertility clinic [59]. Two studies that focussed on the general public also specifically asked about genetic conditions, thereby identifying a subgroup of patients (and their families) among their participants [29, 38].

Out of the two studies where both the general public and patients participated, one engaged participants from Japan [62], and one from the Netherlands [63]. Patients who participated in these studies included individuals diagnosed with or at risk of developing a variety of genetic conditions [62] and child- and adult patients and their family members [63].

Who have been engaged was also influenced by various sampling strategies aiming to increase inclusivity, diversity and representativeness. For example, one study used tailored recruitment and dialogue strategies for specific groups, such as children and adolescents, people with low literacy and citizens with a migrant background [63]. Another study selected general public participants based on sex, age, and residential area according to the national census data [62]. More strategies can be found in the Supplementary Information Text 2.

Despite these sampling strategies, 27 studies (87%) reported biases in their sample [28–38, 40, 41, 44–62]. For example, they included more participants who are highly educated, and predominantly white [41, 56]. Nineteen studies used online engagement methods (e.g., online surveys or online focus groups), thereby excluding people who do not have internet access [28, 29, 32–36, 38, 41, 44–49, 51–57, 62]. The studies including

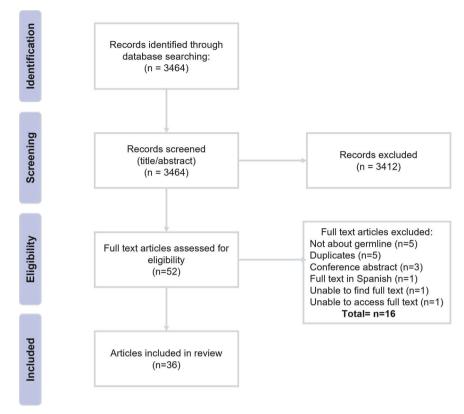


Fig. 1 PRISMA-ScR flow diagram of article inclusion.

patients and family of patients also indicated that participants' representativeness of the targeted patient population was limited. For example, because participants were members of a community/advocacy/condition-specific support group [30, 31, 37, 58]. For more details, see Supplementary Information Text 3.

#### What output has been reported?

In terms of output, 14 studies (45%) focussed on level of acceptance, support, or agreement regarding one or multiple potential applications of HGGE (Table 1 and Fig. 3) [32–36, 40, 41, 44, 45, 48, 50, 51, 53, 56, 57, 59, 62]. The majority of these studies also investigated associations between acceptance and other variables [34, 35, 41, 44, 48, 51, 56, 59, 62], for example professional, personal or family related experiences with genetics or genomics [56]. One study investigated the degree to which attitudinal profiles could be distinguished [45] (Supplementary Information Text 4).

Nine of the 31 engagement studies (29%) yielded various outputs [28, 29, 37–39, 47, 49, 52, 54, 55] In these studies, the level of acceptance or support was complemented with more in-depth reasoning. In half of the studies [28, 29, 47, 52, 54, 55] there was a combination of a survey with both a focus on the acceptability of different HGGE and/or somatic gene editing scenarios, followed by one or more open-ended questions asking for a qualitative reasoning or justification of their choices, or assessing the determinants of the participants' opinions. The other half of the studies [37–39, 49] yielded both qualitative and quantitative outputs. For example, in one study, participants indicated their moral acceptance level on a pre- and post-video survey in combination with a more in-depth exploration of values through focus groups [37] (Supplementary Information Text 4).

A further eight of the 31 engagement studies (26%) focused on in-depth reasoning regarding the potential use of HGGE research and applications [30, 31, 42, 43, 46, 58, 60, 61, 63] Within these studies, rather than focusing on levels of acceptance or support,

an in-depth exploration of attitudes, feelings, thoughts, values, perspectives, moral considerations, lived experiences, hopes, wishes, concerns, expectations, conditions and priorities was reported.

Although all engagement studies aimed to capture the perspectives of participants, authors also reported limitations that may affect the validity of their outputs [28–35, 37, 41, 42, 45, 47, 48, 50, 52, 56, 57, 59, 60, 63] For example: respondents were asked to assume that HGGE was safe and effective [56] not all characteristics of HGGE were included to limit complexity of the information provided [48] texts were kept short which may have led to uninformed answers [57] or examples of HGGE applications were not included which may have made it difficult to form an opinion [32, 33] (Supplementary Information Text 5).

The reported output was generated by various methods. The majority of studies (19; 61%) used (online) surveys [28, 29, 32–36, 38, 40, 41, 44, 45, 47–49, 51, 53–57, 59, 62] (Table 1 and Fig. 3). Four studies (13%) conducted semi-structured interviews [30, 31, 58, 60, 61] Four studies (13%) reported on focus groups [42, 43, 46, 50] One study (3%) organized dialogues [63] and three studies (10%) used multiple methods, where one study used Q-methodology along with focus groups [39] one study used online voting polls in combination with online group deliberations [52] and one study used a survey in combination with focus groups [37].

## What objectives of public engagement have been reported?

All studies aimed to capture the perspectives of the general public and/ or a specific (patient) group. Various studies also aim to investigate associations between variables and participants' perspectives on HGGE [28, 29, 33–36, 39, 41–45, 47, 48, 51, 54, 56, 57, 59, 62] Moreover, the majority of included studies reported on the objectives of public engagement beyond their study, indicating that the results of the studies are important to inform policy-making, revise legislation and democratize science development [28, 31, 36, 39–42, 45, 46,

| SSM         Households         1 S. Adults with a dispnose of Leber congretal         N=17         Incepting         Heart           SSM         Holliere et al. [37]         Stunyor & Focus         U.S. Adults with a dispnose of Leber congretal         N=27         Narious curpus         Heart           B30         Stunyor & Focus         U.S. Dements of Invitrol.         U.S. Benetits of Invitrol.         N=27         Invitrol.         Heart           B31         Elliert et al. [31]*         Interviews         U.S. Benetits of Invitrol.         U.S. Benetits of Invitrol.         N=27         Invegiph         Heart           [80]         Sunue Beckman et al. [80]         Interviews         U.S. Benetits of Invitrol.         N=27         Invegiph         Heart           [80]         Van Dijke et al. [80]         Interviews         The Merite action of or diseased children         N=27         Invegiph         Heart           [80]         Van Dijke et al. [80]         Interviews         The Merite action of Grant and Children         N=27         Invegiph         Heart           [80]         Van Dijke et al. [80]         Interviews         The Merite action of Grant and Children         N=27         Invegiph         Heart           [80]         Van Dijke et al. [80]         Survey         U.S. Survey         U.S. Survey  | Reference | First Author & Year of Publication        | Methods                  | Participants*   | Sample Size                     | Output(s)              | Objective(s) of Public Engagement  |
|--|-----------|---|--------------------------|---|---------------------------------|------------------------|--|
| Heilister et al. [33] Hollister et al. [31] Hollister et al. [32] Hollister et al. [33] Hollister et al. [34] Hollister et al. [35]          | Patients  |   |                          |   |                                 |                        |  |
| Hollister et al. [37]   Survey & Focus   U.S; Inventos of Inventors of Hollister et al. [37]   Survey & Focus   U.S; Panents of Hollisto of Mechanist of Hollisto            | [58]      | Hoffman-Andrews et<br>al. [58]            | Interviews               | US; Adults with a diagnosis of Leber congenital amaurosis (LCA) or Retinitis Pigmentosa (RP)  | N=17                            | In-depth<br>reasoning  | Hearing a variety of voices  |
| Sinure Beckman et al.   Interviews   dispensed with full or mosalt trisomy 21, 18,   N = 27   In-depth and 13 steps   13 steps   13 steps   14 steps   15 steps   1           | [37]      | Hollister et al. [37]                     | Survey & Focus<br>groups | US; Individuals (18 $\pm$ ) with Sickle Cell Disease (SCD), parents of individuals with SCD   | N=87                            | Various outputs        | Hearing a variety of voices  |
| Elliott et al. [31] <sup>b</sup>   Interviews   U.S. Parents of Invigent decaded children   N=27   In-depth   In-depth   Indepth   Ind | [30]      | Snure Beckman et al.<br>[30] <sup>a</sup> | Interviews               | US; Parents of living or deceased children diagnosed with full or mosaic trisomy 21, 18, or 13  | N = 27                          | In-depth<br>reasoning  | Hearing a variety of voices  |
| Van Dijke et al. (60)         Interviews         The Netherlands different and Inherite patterns are patterns and Inherite patterns are patterns and Inherite patterns are conting on one of the paterns begin patterns are inherited autosomal dominant disorders.         N = 10         In-depth reasoning           Geuverink et al. [51]         Inherviews         The Netherlands; Carriers of virous inherited autosomal dominant disorders.         N = 10         In-depth reasoning           MecCaughey et al.         Survey         US; Patents at a university affiliated infertility.         N = 175 (in 2021) & Level of acceptance potential accounties.         N = 1000         In-depth reasoning           MecCaughey et al.         Survey         US; Patents at a university affiliated infertility.         N = 1250         Various outputs           Zepterufiele et al. [35]*         Survey         US         N = 1000         Level of acceptance           Echmelier et al. [35]*         Survey         US         N = 1400         Level of acceptance           Gaskell et al. [51]         Survey         Australia         N = 1013         Various outputs           Trieleaven and Tuch         Focus groups         Australia         N = 1013         Various outputs           Kearrigas         Survey         UK         Australia   | [31]      | Elliott et al. [31] <sup>b</sup>          | Interviews               | US; Parents of living or deceased children diagnosed with full or mosaic trisomy 21, 18, or 13  | ll l                            | In-depth<br>reasoning  | Hearing a variety of voices/ Informing policy making   |
| Geuverink et al. [51]         Interviews         The Netherlands, Carriers of various inherited         N=10         In-depth insponding to the practices           Neuhausser et al. [53]         Survey         US, Patients at a university affiliated infertility         N=175 (in 2018)         Level of practices           McCaughey et al.         Survey         185 countries         N=12562         Various outputs           McCaughey et al.         Survey         185 countries         N=13562         Various outputs           Egliph McCaughey et al.         Survey         US         N=1484         Level of acceptance           Scheufele et al. [35]         Survey         US         N=1484         Level of acceptance           Eichmeier et al. [35]         Survey         US         N=1484         Level of acceptance           Gaskell et al. [35]         Survey         US         N=1484         Level of acceptance           Hendrike et al. [35]         Survey         US         N=1400         Level of acceptance           Gaskell et al. [35]         Survey         US         N=1000         Level of acceptance           Triebaven and Tuch         Focus groups         The Netherlands         N=1013         Various outputs           Kaur [35]         Survey         Australia         N=1004   | [60]      | Van Dijke et al. [60]                     | Interviews               | The Netherlands; High-risk couples (different inheritance patterns and having a living or deceased child with a genetic condition) or one of the parents being a carrier of an inherited autosomal dominant disorder. | <i>N</i> = 25                   | In-depth<br>reasoning  | Hearing a variety of voices/ Informing policy making   |
| Mechaughey et al.         Survey         US; Paleints at a university affiliated infertility         N = 175 (in 2018)         Level of acceptance acceptance           D29ja (D29ja (D  | [61]      | Geuverink et al. [61]                     | Interviews               | The Netherlands; Carriers of various inherited autosomal dominant disorders   | N = 10                          | In-depth<br>reasoning  | Hearing a variety of voices  |
| McCaughey et al.         Survey         185 countries         N=12562         Various outputs           McCaughey et al.         Survey         185 countries         N=1600         Level of acceptance           Scheufele et al. [35]*         Survey         US         N=1600         Level of acceptance           Howell et al. [35]*         Survey         US         N=1600         Level of acceptance           Eichmeier et al. [34]*         Survey         US         N=1600         Level of acceptance           Gaskell et al. [35]         Survey         US         N=11,716         Various outputs           Weisberg et al. [47]         Survey         US         N=2493         Level of acceptance           Hendriks et al. [47]         Survey         Australia         N=46         Level of acceptance           [50]         Gritchley et al. [47]         Survey         Australia         N=46         Level of acceptance           [50]         Gritchley et al. [47]         Survey         Australia         N=50         Level of acceptance           [50]         Gritchley et al. [47]         Survey         Australia         N=50         Level of acceptance           [50]         Gritchley et al. [47]         Survey         US         N=50         Level of accep  | [65]      | Neuhausser et al. [59]                    | Survey                   | US; Patients at a university affiliated infertility practice  | N=172 (in 2021) & 469 (in 2018) | Level of<br>acceptance | Insight into public attitude forming   |
| McCaughey et al.         Survey         185 countries         N = 12562         Various outputs           McCaughey et al.         Survey         185 countries         N = 1395         Various outputs           Scheufele et al. [36]*         Survey         US         N = 1484         Level of acceptance           Howell et al. [35]*         Survey         US         N = 1600         Level of acceptance           Gaskell et al. [35]         Survey         US         N = 1600         Level of acceptance           Gaskell et al. [35]         Survey         US         N = 11716         Various outputs           Weisberg et al. [41]         Survey         US         N = 1033         Level of acceptance           Hendriks et al. [41]         Survey         US         N = 1013         Various outputs           Treleaven and Tuch         Focus groups         Australia         N = 1034         Level of acceptance           Gritchley et al. [51]         Survey         Australia         N = 1004         Level of acceptance           Riggan et al. [42]         Focus groups         US         N = 1004         Level of acceptance           Raurey         US         N = 1037         Various outputs           Raurey         UK         N = 1004         Level  | Public    |   |                          |   |                                 |                        |  |
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| Scheufele et al. [36]**         Survey         US         N= 1600         Level of acceptance acceptance           Howell et al. [35]**         Survey         US         N= 1484         Level of acceptance           Eichmeier et al. [34]*         Survey         US         N= 1600         Level of acceptance           Gaskell et al. [55]         Survey         Austria Denmark, Germany, Hungary, Iceland, Italy, the Netherlands, Portugal, Spain, UK (EEA-10 countries) & the United States         N= 11,716         Various outputs           Weisberg et al. [47]         Survey         US         N= 2493         Level of acceptance           Treleaven and Tuch         Focus groups         Australia         N= 1013         Various outputs           Fig0]         Critchley et al. [51]         Survey         Australia         N= 1044         Level of acceptance           Raur [38]         Survey         UK         N= 521         Various outputs           Jedwab et al. [56]         Survey         O/ Countries; Majority from US, Australia, N = 1537         N= 1537         Level of acceptance  | [28]      | McCaughey et al.<br>[28] <sup>b</sup>     | Survey                   |   | N = 3935                        | Various outputs        | Insight into public attitude forming/<br>Monitor or increase public knowledge<br>or support/ Informing policy making |
| Howell et al. [35] <sup>b</sup> Survey         US         N = 1484         Level of acceptance acceptance           Eichmeier et al. [34]         Survey         US         Austria, Denmark, Germany, Hungany, Incleand, Italy, the Netherlands, Portugal, Spain, UK (EEA-10 countries) & the United States         N = 11,716         Various outputs           Weisberg et al. [47]         Survey         US         N = 1013         Various outputs           Treleaven and Tuch [50]         Focus groups         The Netherlands         N = 1013         Various outputs           Treleaven and Tuch [50]         Focus groups         Australia         N = 1013         Various outputs           Riggan et al. [51]         Survey         Australia         N = 1004         Level of acceptance           Riggan et al. [52]         Survey         UK         N = 521         Various outputs           Jedwab et al. [56]         Survey         UK         N = 1537         Level of acceptance  | [36]      | Scheufele et al. [36] <sup>a</sup>        | Survey                   | US  | N = 1600                        | Level of acceptance    | Insight into public attitude forming   |
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| Treleaven and Tuch [50] Critchley et al. [51] Survey Australia  Critchley et al. [51] Kaur [38]  Survey  Australia  Australia  Australia  Australia  Australia  Australia  Australia  N=1004  Level of acceptance  In-depth reasoning  In-depth reasoning  N=50  In-depth reasoning  N=51  Various outputs  Canada, UK, Canada         | [47]      | Hendriks et al. [47]                      | Survey                   |   | N=1013                          | Various outputs        | Insight into public attitude forming   |
| Critchley et al. [51]SurveyAustraliaN=1004Level of acceptanceRiggan et al. [42]Focus groupsUSIn-depth reasoningKaur [38]SurveyUKN=521Various outputsJedwab et al. [56]Survey67 countries; Majority from US, Australia, N=1537Level of acceptance   | [20]      | Treleaven and Tuch<br>[50]                | Focus groups             | Australia   | N=46                            | Level of acceptance    | Informing policy making  |
| Riggan et al. [42]       Focus groups       US       In-depth reasoning reasoning         Kaur [38]       Survey       UK       N=521       Various outputs         Jedwab et al. [56]       Survey       67 countries; Majority from US, Australia, N=1537       Level of acceptance acceptance   | [51]      | Critchley et al. [51]                     | Survey                   | Australia   | N = 1004                        | Level of<br>acceptance | Insight into public attitude forming   |
| Kaur [38]SurveyUKN=521Various outputsJedwab et al. [56]Survey67 countries; Majority from US, Australia,N=1537Level of acceptance   | [42]      | Riggan et al. [42]                        | Focus groups             | US  | N = 50                          | In-depth<br>reasoning  | Hearing a variety of voices/ Insight into public attitude forming/ Informing policy making                           |
| Jedwab et al. [56] Survey 67 countries; Majority from US, Australia, $N=1537$ Level of Canada, UK,   | [38]      | Kaur [38]                                 | Survey                   | UK  | N = 521                         | Various outputs        | Hearing a variety of voices  |
| ADIION   | [26]      | Jedwab et al. [56]                        | Survey                   | 67 countries; Majority from US, Australia,<br>Canada, UK,   | N = 1537                        | Level of<br>acceptance | Hearing a variety of voices/ Insight into public attitude forming/ Informing policy making                           |

| Table 1. con                 | continued                          |                           |   |   |                        |   |
|------------------------------|------------------------------------|---------------------------|---|---|------------------------|---|
| Reference                    | First Author & Year of Publication | Methods                   | Participants*   | Sample Size   | Output(s)              | Objective(s) of Public Engagement                                 |
| [39]                         | Schuijff et al. [39]               | Survey & Focus<br>groups  | The Netherlands   | N = 30  | Various outputs        | Insight into public attitude forming/<br>Informing policy making  |
| [48]                         | Van Dijke et al. [48]              | Survey                    | The Netherlands   | N = 1136  | Level of<br>acceptance | Insight into public attitude forming/<br>Informing policy making  |
| [54]                         | So et al. [54]                     | Survey                    | US & Canada   | N = 400   | Various outputs        | Insight into public attitude forming                              |
| [43]                         | McFadden et al. [43]               | Focus groups              | US  | N = 64  | In-depth<br>reasoning  | Insight into public attitude forming                              |
| [44]                         | Chen and Zhang [44]                | Survey                    | US  | N = 2105  | Level of<br>acceptance | Insight into public attitude forming                              |
| [57]                         | Busch et al. [57]                  | Survey                    | Canada, US, Austria, Germany, Italy   | N=3698  | Level of acceptance    | Insight into public attitude forming/<br>Informing policy making  |
| [49]                         | Houtman et al. [49]                | Survey                    | The Netherlands   | N = 2795  | Various outputs        | Hearing a variety of voices/ Informing policy making              |
| [52]                         | Thaldar et al. [52]                | Survey &<br>Deliberations | South Africa  | N=29  | Various outputs        | Informing policy making   |
| [32]                         | Akatsuka et al. [32]ª              | Survey                    | Japan   | N = 4424  | Level of acceptance    | Hearing a variety of voices                                       |
| [33]                         | Sawai et al. [33] <sup>b</sup>     | Survey                    | Japan   | N = 4424  | Level of acceptance    | Hearing a variety of voices/ Insight into public attitude forming |
| [45]                         | Halstead et al. [45]               | Survey                    | US  | N = 4726  | Level of acceptance    | Insight into public attitude forming/<br>Informing policy making  |
| [23]                         | Macall et al. [53]                 | Survey                    | Costa Rica  | N = 1096  | Level of acceptance    | Hearing a variety of voices                                       |
| [40]                         | Jibrilla et al. [40]               | Survey                    | Nigeria   | N = 188   | Level of acceptance    | Informing policy making   |
| [46]                         | Nelson et al. [46]                 | Focus groups              | US  | N=32  | In-depth<br>reasoning  | Hearing a variety of voices/ Informing policy making              |
| <b>Public &amp; Patients</b> | ients                              |                           |   |   |                        |   |
| [62]                         | Uchiyama et al. [62]               | Survey                    | Japan; General public & adult patients who indicated that their disease conditions were related to their "genetic makeup" | N = 10,881 (general public) $N = 1044$ (patients)           | Level of<br>acceptance | Hearing a variety of voices/ Insight into public attitude forming |
| [63]                         | Van Baalen et al. [63]             | Dialogues                 | The Netherlands, General public & (child) patients and their family members   | N=804 (general public) $N=20$ ((child) patients and family) | In-depth<br>reasoning  | Hearing a variety of voices/ Informing policy making              |

\* "experts" not included.

\*\*Engagement studies based on the same sample: Three engagement studies were reported on two times, and one engagement study was reported on three times answering different research questions.

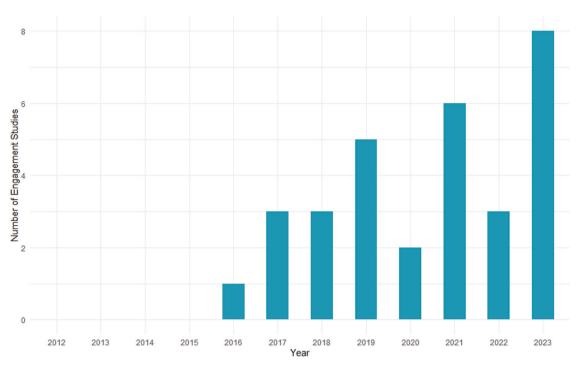


Fig. 2 The number of engagement studies regarding HGGE per year since 2012 (N = 31).

48–50, 52, 55–57, 60, 61, 63] (Supplementary Information Text 6). For example, in one study a call for urgent revision of ethics guidelines and for dedicated HGGE legal regulations was made based on the public opinions and yielded reasons behind it that emerged from their engagement practice [52] Another study mentioned that "users' perspectives should be addressed, and they should be involved in shared governance and guiding further science and policy-making" [60] Although these studies all indicate that public engagement should inform policy-making, none of these studies describe in what way the results of their engagement practice should feed into policy development.

#### **DISCUSSION**

This article aimed to systematically review how calls for public engagement on HGGE have been put into practice from 2012 to December 2023. From 2016 onwards there is an increasing trend in publications. We identified 31 engagement studies reported on in 36 articles. Although calls for public engagement on HGGE have been made in recent years, we noticed a contrast between the hundreds of perspectives and opinion articles on HGGE, compared to only 31 studies in which the public was actually engaged about HGGE. Moreover, the engagement studies were disproportionately concentrated in countries of the Global North. Here we answer the research questions and discuss the results in light of the identified three points of attention: inclusion of underrepresented groups, gathering values, and reaching societal impact [11].

First, the majority of engagement studies on HGGE focused on the general public. In addition, a substantial number of studies engaged patients. Both the US and the Netherlands stand out as the two countries from which we identified the most published engagement practices on HGGE, namely, 11 and 7 studies, respectively. The WHO indicates that the public dialogue on HGGE has to be conducted nationally, given the various historical, cultural and religious contexts, but also stresses the need for a global approach when it comes to governance measures [11] This raises important questions, such as how to involve everyone with a stake in the human genome [15] Continued attention to these profound questions is needed to ensure ethical values and

principles such as social justice, solidarity and global health justice that underpin decisions made [11] This includes for example "A commitment to equitable access to opportunities and potentially beneficial outcomes from human genome editing for all people, particularly those living in low- and middle-income countries" [11] On a study level, multiple sampling strategies were described to increase inclusivity, diversity and representativeness. Most studies mainly focused on efforts to increase demographic representativeness by trying to create a representative sample that reflects the characteristics of the population. In most studies these efforts did not lead to representative samples. Moreover, these strategies do not necessarily lead to the inclusion of underrepresented groups. Without the use of specific strategies that are tailored to the motives and needs of certain target groups it is likely that primarily those who are already interested in science and those who trust science, will be reached [64] Without acknowledging that motives for public engagement may not be shared by certain groups, and that some people may experience barriers such as sensitivities towards the subject, these people will be (unintentionally) excluded [20] Although in charge of recruiting participants in public engagement, researchers and other initiators often do not reduce these barriers or address the needs and concerns of these target groups themselves. When it comes to efforts to include underrepresented groups in this review, we found that only one study tailored dialogues to reach specific target audiences [63] By building contacts with key figures who originate from or have the trust of certain underrepresented groups, these groups might be more equally involved [65] Efforts to include specific groups (not necessarily underrepresented) are seen in the patient studies. Patients bring different experiences for example because they have a (child with a) genetic disorder and/ or they are at risk of having affected offspring [66] If HGGE would become available, these patient groups could also be (family members of) the future potential users. Based on their lived experience and knowledge, they can share which values are at stake and might govern and shape policymaking. Overall, many efforts to include a representative, diverse or inclusive sample were reported, however the success seems limited and there is little focus on identifying or engaging underrepresented groups.

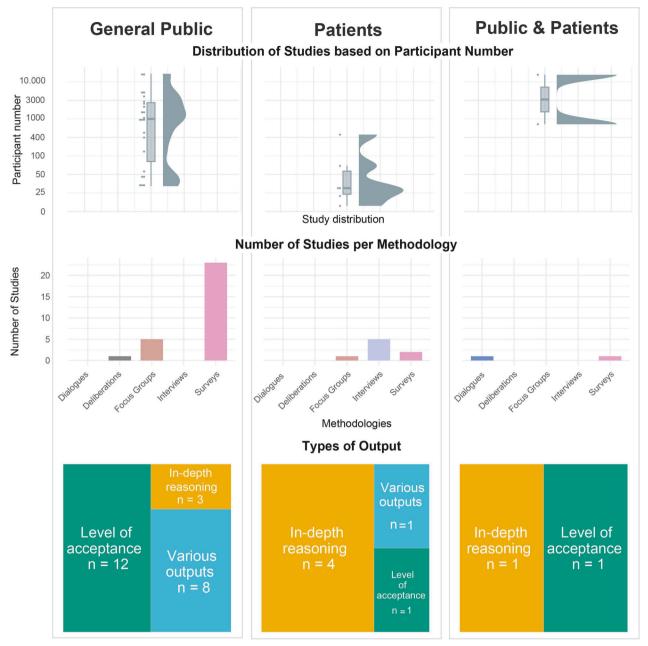


Fig. 3 The total number of participants, the number of studies per methodology and the types of output for each participant category (general public, patients and public & patients).

#### Box 1. Recommendations for Public Engagement Practices

- 1. Co-create engagement methods for underrepresented groups
- 2. Use methods that enable interaction and reflection to yield values
- 3. Align goals, method and output of public engagement
- 4. Collaborate in a diverse and independent transdisciplinary consortium
- 5. Discuss and concretise how public engagement might produce societal impact

Thus, we conclude that in future engagement practices more cocreated efforts are needed to engage underrepresented groups (Box 1; recommendation 1).

Second, although the literature on public engagement in HGGE considers collecting of 'values' as crucial output [3, 11, 17–19] nearly half of the engagement studies focused on level of acceptance, support, or agreement regarding one or multiple

potential applications of HGGE. This focus on acceptance levels does not reveal the underlying values based on which people consider certain applications acceptable or not. Questions about the extent to which people find certain specific uses of HGGE acceptable or not, do not adequately reflect the current reality in which HGGE is not safe, not effective and prohibited, nor is it clear whether these will ever become realistic scenarios. While asking for acceptance of certain uses may seem closer to "the goals or objectives that should define and shape public policy", translation to policy remains challenging as long as proposed scenarios are far from reality and underlying values and reasons remain unknown. For example, asking participants to indicate their level of acceptance of HGGE with regard to severe genetic diseases leaves several questions unanswered, such as "What are severe genetic diseases?" and "What are the underlying values as to why this is considered more or less (un)acceptable?". Moreover,

exploring how to proceed with HGGE within the normative frameworks of the public engagement initiators leaves little room for participants to bring their values and needs into the conversation [9, 15, 18] As Martani [67] recently stressed: "one could say that the feature of broadness should thus concern not only the question as to 'who is sitting at the debate table', but also 'what matters are placed, misplaced or not placed at all on said table" [67] In addition, for the majority of the studies the public engagement effort was conducted through an (online) survey. A survey is not the most suitable method to gain insight into people's underlying values given the two main characteristics of values, namely that they are shaped by information and reflection and that they emerge from discussion and hearing new insights from others [24] Presenting possible future scenarios to participants could help to open up the conversation and leave room for different perspectives, including dissenting voices (e.g. that would wish to ban or limit research) [68] Methods that involve interaction between participants, such as dialogues, deliberations and focus groups or methods, such as interviews, that provide opportunities for probing and reflection are more likely to enable the evolvement, awareness and communication of values (Box 1: recommendation 2). Clearly, surveys allow for larger sample sizes than dialogues or interviews. There remains a trade-off between reaching many people and gaining an in-depth understanding of participants perspectives [64] This underlines the need to carefully consider the goals and desired output of public engagement and to align the methods with these goals (Box 1; recommendation 3).

Third, although the majority of included studies indicate the importance of public engagement for informing policy, none of these studies specify how the results of engagement practice should inform policy development and should contribute to societal alignment. Here it is important to note that best practices for public engagement and its desired consequences have evolved over the past decade and are still under development [9-15, 18] These practices increasingly take place in a transdisciplinary context where insights regarding gene editing technology, combined with other relevant disciplines such as science communication, sociology, science and technology studies, and governance need to be taken into account in shaping public engagement. This transdisciplinary collaboration requires competencies of which the importance is increasingly recognized and for which the field is currently building capacities. If informing policymaking, reviewing legislation and democratizing scientific development is the objective of a study, it is important to be aware of the power associated with the task of interpreting the views of the public. For two reasons, interpretations of findings from public engagement activities may not accurately reflect participants' views and values. First, there is a risk that the results may be presented in terms of common morality, removing the nuance and conflicting values that were present in the public engagement [18] Second, if the interpreters are too homogeneous or have conflicts of interest, there is a risk of technocracy or propaganda [18, 69] To mitigate these interpretation risks, it is important to test whether participants recognize their views in the interpretation and to assign the interpretation task to an independent group of people in which a variety of perspectives are represented. (Box 1; recommendation 4). Moreover, research does not automatically lead to societal impact. It requires a detailed plan for how results will feed towards impact; who needs to use the research insights and in what way, to reach the impact that is envisioned [27] thereby enabling internal and external communication and evaluation. The studies we included may have worked with such theories and planned activities for societal alignment, however, it is not common practice to describe this in scientific publications. In addition, while the pursuit of societal alignment encourages the acknowledgement of differences in values of diverse actors which is considered important for the democratization of science, it is also described as a dilemma given the difficulties of decision-making in the context of these various and possibly conflicting values [16] The Oviedo Convention reexamination of Article 13, is an example where the output of public engagement efforts, including in-depth dialogues among a wide range of stakeholders on a European level, was directly incorporated into the refinement of the ethical guidelines and regulatory frameworks [4] However, these examples are scarce and actually integrating a variety of perspectives into the policy making process remains a challenge [16, 64] Caution is needed when making policy recommendations regarding disruptive technologies such as HGGE. There is a risk that too much power resides with non-democratically elected institutions [18] Instead of advising the government based on public engagement findings, it may be better to inform rather than advise. Politicians and policymakers are then able to make informed decisions in line with their political preferences (Box 1; recommendation 5). Based on our results, we provide recommendations for public engagement regarding HGGE (Box 1).

## Strengths and limitations

To our knowledge, this is the first review that systematically looks at methodology rather than content, i.e., perspectives regarding HGGE. Our systematic search of the literature was conducted by an experienced medical librarian. We searched for "germline" in the full text, in addition to the standard search focusing on search words in the title and abstract, in order to be as thorough as possible. In choosing to focus on peer-reviewed published articles regarding public engagement on HGGE in English only, we might have missed public engagement practices in other languages, those that are not published in the academic literature, or those that can only be found in grey literature. For example, public engagement practices conducted by advocacy, policy or private organizations such as ARRIGE (Association for Responsible Research and Innovation in Genome Editing) were missed [70] In reviewing the included studies, we categorized or clustered various results (output types and objectives), according to our interpretation. Other researchers may come to different categories. Despite these limitations, we believe our review has provided a clear overview of the methodological issues regarding public engagement efforts when it comes to answering the call for public engagement regarding HGGE.

## **CONCLUSION**

We conclude that 1) there is an increase of public engagement efforts since the discovery of CRISPR-Cas technology in 2012, 2) more co-created efforts are needed to engage underrepresented groups on a national level, 3) a focus on acceptance levels does not reveal the underlying values that should inform policy-making, and 4) translation from collected values to societal impact receives little attention in practice. This systematic scoping review shows that researchers around the world have embarked on the endeavor of public engagement regarding HGGE and are learning more about the practical challenges that need to be addressed. At the same time, there are still profound ethical challenges that deserve the utmost attention, about the human genome as humanity's common property and what that means for who should be involved and in charge at national and global levels.

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#### **AUTHOR CONTRIBUTIONS**

WG, DH, IRARH, LH, MC, and SR conceived the original idea for the manuscript. WG, DH and IRARH proposed a structure based on the original idea. WG and DH prepared the draft manuscript and coordinated its finalization. All authors gave feedback and approved the final manuscript. SR had final responsibility for the decision to publish.

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#### ADDITIONAL INFORMATION

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