

ORIGINAL RESEARCH

# Drivers of Individual and Regional Variation in CMS Hierarchical Condition Categories Among Florida Beneficiaries

Molly Jacobs<sup>1</sup>, Earl Morris<sup>2</sup>, Zuhair Haleem<sup>1</sup>, Nicholas Mandato (1)<sup>3</sup>, Nicole M Marlow<sup>1</sup>, Lee Revere (1)<sup>1</sup>

<sup>1</sup>Department of Health Services Research Management and Policy, University of Florida, Gainesville, FL, USA; <sup>2</sup>Department of Pharmaceutical Outcomes and Policy, University of Florida, Gainesville, FL, USA; <sup>3</sup>Department of Biology, University of Florida, Gainesville, FL, USA

Correspondence: Lee Revere, Email frevere@ufl.edu

**Objective:** To explore hierarchical condition categories (HCC) risk score variation among Florida Fee for Service (FFS) Medicare beneficiaries between 2016 and 2018.

**Data Sources:** This study analyzed HCC risk score variation using Medicare claims data for Florida beneficiaries enrolled in Parts A & B between 2016 and 2018.

**Study Design:** The CMS methodology analyzed HCC risk score variation using annual mean county- and beneficiary-level risk score changes. The association between variation and beneficiary characteristics, diagnoses, and geographic location was characterized using mixed-effects negative binomial regression models.

Data Collection: Not applicable.

**Principal Findings:** Counties in the Northeast [marginal effect (ME)=-0.003], Central (ME=-0.021), and Southwest (ME=-0.009) Florida have relatively lower mean risk scores. A higher number of lifetime (ME=0.246) and treatable (ME=0.288) conditions were associated with higher county-level risk scores, while more preventable conditions (ME=-0.249) were associated with lower risk scores. Counties with older beneficiaries (ME=0.015) and more Blacks (ME=0.070) have higher risk scores, while having female beneficiaries reduced risk scores (ME=-0.005). Individual risk scores did not vary by age (ME=0.000), but Blacks (ME=0.001) had higher rates of variation relative to Whites, while other races had comparatively lower variation (ME=-0.003). In addition, individuals diagnosed with more lifetime (ME=0.129), treatable (ME=0.235), and preventable (ME=0.001) conditions had higher risk score variation. Most condition-specific indicators showed small associations with risk score changes; however, metastatic cancer/acute leukemia, respirator dependence/tracheostomy, and pressure ulcers of the skin were significantly associated with both types of HCC risk score variation.

**Conclusion:** Results showed demographics, HCC condition classifications (ie, lifetime, preventable, and treatable), and some specific conditions were associated with higher variation in mean county-level and individual risk scores. Results suggest consistent coding and reductions in the prevalence of certain treatable or preventable conditions could reduce the county and individual HCC risk score year-to-year change.

Keywords: risk score, hierarchical condition category, HCC, medical coding

# Plain Language Summary

What is Known on this Topic

- HCC risk scores have financial implications for risk-based and value-based contracting.
- HCC risk scores depend highly on provider coding and beneficiary access to care.

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What This Study Adds

• Significant variation exists in annual HCC risk scores at the county and individual beneficiary levels.

• Demographic characteristics influence county-level and individual risk scores.

#### Introduction

Hierarchical Condition Categories (HCCs) are used by the Centers for Medicare and Medicaid Services (CMS) as part of a risk-adjustment model that identifies individuals with severe acute or chronic conditions and assigns them a corresponding risk score. The CMS HCC-based risk adjustment is prospective, whereby diagnoses in one year are used to predict costs in the subsequent year. The statistical model accounts for age, sex, Medicaid eligibility, and diagnoses. Diagnoses are grouped into condition categories based on similarity in predicted costs and clinical relationships. Hierarchies are applied to the condition categories, and the most severe and costly category is used in the risk adjustment. Thus, the eighty-six HCC codes represent chronic health and severe acute conditions with similar clinical complexity and expected annual care costs. The most prevalent HCCs include major depressive and bipolar disorders, asthma and pulmonary disease, diabetes, heart arrhythmias, congestive heart failure, breast and prostate cancer, and rheumatoid arthritis. Each HCC-based risk score estimates a beneficiary's expected costs relative to the mean beneficiary; a risk score of 1.0 reflects the expected Medicare-incurred expenditures for a beneficiary. Beneficiaries would be considered less healthy and, therefore, more costly, with a risk score greater than 1.0. CMS HCC risk scores can range from 0 to 20; the values in our study were between 0.28 and 16.93. Prior research explored the limitations of the HCC risk score, including the model's reliance on provider coding, <sup>5-9</sup> low predictability of actual expenditures, <sup>10-14</sup> and susceptibility to increasing overall CMS cost if beneficiaries join Medicare Advantage (MA) plans. <sup>15-17</sup>

Studies note that significant variation exists in HCC risk scores at the individual and regional levels. <sup>18,19</sup> However, research has shown that they remain relatively stable over time at the national level. For example, Sorace et al noted that while many beneficiaries had multiple diagnoses making them more costly and riskier, these diagnoses' combinations remained relatively stable between 2007 and 2009. <sup>20</sup> However, this aggregate stability in risk scores over time does not imply that individual conditions or condition categories do not vary. For example, Mu et al showed that among beneficiaries with end-stage renal disease (ESRD), the Western region of the US had the lowest score between 2006 and 2009, and the HCC score fell annually in every region. <sup>21</sup> Conversely, between 2012 and 2017, the average HCC risk score of beneficiaries with a psychiatric condition increased substantially. <sup>22</sup> Failure to accurately document the type and severity of conditions leads to coding irregularities, negatively impacting providers engaged in CMS value-based payment models. <sup>6,9,23,24</sup> Although the linkage between HCC risk score and providers' reimbursement rates incentivizes coding accuracy, this evidence suggests that providers and regions suffer from coding variations.

This study explores HCC risk score variation among Florida FFS Medicare beneficiaries between 2016 and 2018 with a focus on the individual beneficiary (ie, changes in the risk score for the same individual across years) and county-level (ie, county-level mean risk score in each year) variation. The relationship between HCC risk score variation and geographic location, demographics, and documented HCCs are explored to elucidate changes in health conditions at the individual and county level while controlling for demographic attributes. First, we evaluate stability in the mean HCC risk score for individuals and clustered counties (regions). Second, we test how the HCC risk score variation is associated with diagnosed treatable, preventable, or lifetime conditions across counties and by individuals. Results highlight irregular risk scores and may inform providers and insurers seeking to maintain beneficiary health and manage expected costs.

#### **Methods**

#### Data

Our sample consists of 876,872 aged Florida Medicare beneficiaries continuously enrolled in Parts A and B from 2016 to 2018. This time period was selected because the data were readily available through the author's institution at the time of this research. Access to Medicare claims data was provided by the University of Florida (UF.) Center for Drug Evaluation and Safety (CoDES) and distributed through the Research Data Assistance Center (ResDAC). Use of CMS data is guided by Medicare Data Use Agreements (DUA) and cannot be replicated or distributed externally. These data

included 100% of Medicare inpatient, skilled care nursing facility, and hospice care claims (Part A), outpatient care (Part B), and prescription drugs claims (Part D) for the state of Florida. This study focused on FFS claims generated between 2016 and 2018, totaling >8 million lives, which contain care-related elements such as admission and discharge dates, diagnosis and procedure codes, source of care, date of death, and basic individual characteristics. Since beneficiaries classified as dual eligible, disabled, or end-stage renal disease utilize a different HCC scoring mechanism, this analysis was limited to only those categorized as aged. All analysis was conducted under the supervision of the University of Florida Institutional Review Board and adhered to the privacy and security standards thereof.

## Covariate Construction

Medicare claims contain demographic information, which was used to create individual-level covariates. Individual age was calculated using birth and included as a discrete indicator. Sex was included as a binary indicator assuming a value of one if female and zero otherwise. Due to inconsistent racial and ethnic identification, detailed disaggregation was impossible. Therefore, the analysis utilized three categories—White, Black, and Other—where Other includes Asian, Native American, and Multiracial groups. While we would have preferred to disaggregate Other into specific groupings, the Office of the Inspector General cautions users that CMS race and ethnicity data are less accurate for some groups, particularly for beneficiaries identified as American Indian/Alaska Native, Asian/Pacific Islander, or Hispanic which limits the robustness and validity of the analysis.<sup>25</sup> Furthermore, Medicare's enrollment data on race and ethnicity are inconsistent with Federal data collection standards, which limits generalizability with other federally collected measures.

Finally, beneficiaries were clustered into regions—Northwest, Northeast, Central, Southwest, and Southeast—based on their county of residence. County-level and individual analyses were conducted to account for geographic homogeneity within counties. Studies have shown significant spatial clustering in demographic, income, and health status characteristics. Section 28,29

Three additional variables were created to classify the type of HCC diagnosis: lifetime, preventable, and treatable These classifications capture the temporal nature of the HCC, allowing the identification of potential coding irregularities. Conditions classified as lifetime are those that, once diagnosed, should be consistently and continually coded (ie, HIV, amputation). Preventable conditions are potentially avoidable, while treatable conditions may change with time. Thus, preventable and treatable conditions may justifiably be coded one year and not the next (ie, cancer, stroke, or non-permanent injury), or variation in these condition classifications may suggest improvements in population health management. However, beneficiary changes in the coding of a lifetime condition indicate inconsistent coding or no access to care. Finally, some HCCs are classified into multiple categories depending on their severity and morbidities (Appendix 1 and 2 illustrate the coding schema and conditions included in each category). Additionally, the most prevalent conditions within each category were included as binary variables in the regression model to evaluate their individual significance. Annual beneficiary-level counts of the total number of HCCs and the total number in each condition category were created.

### **HCC Risk Score**

Using the same methodology employed by CMS, individual HCC risk scores were calculated each year using statistical programs published by CMS. These programs utilize data elements from beneficiary claims files, including beneficiary-level demographic and clinical conditions, to calculate a raw risk score. Following the practice of CMS, raw risk scores were normalized such that the mean national assignable FFS risk score year equals 1.0, ensuring consistency in the FFS risk score year to year.

# Statistical Analyses

Analyses employed two dependent variables, county-level and individual-beneficiary HCC risk score variation. County-level variation is calculated as the mean of all FFS beneficiaries residing in each county. In addition, regional indicators for Northwest, Northeast, Central, Southwest, and Southeast Florida residents were identified to assess differences by geographic area. Individual beneficiary variation is quantified as an annual change in a beneficiary's risk score. Annual changes were calculated as the absolute value to increase the interpretability of the results.

Descriptive statistics were calculated for all model variables and compared across years. Negative binomial regression models were specified to assess the relationship between within and across beneficiary variation and age, race, sex, region of residence, the total number of diagnosed HCCs, total lifetime condition diagnoses, total preventable condition diagnoses, and total treatable condition diagnoses. Covariates were chosen based on the availability of information within CMS claims data and a review of the current literature evaluating potentially significant determinants of beneficiary's risk score.<sup>3,7</sup> In addition, we included the most prevalent conditions in the model to evaluate further the relationship between risk scores and HCCs. To do this, we identified the top ten most prevalent HCCs within each category: lifetime, preventable, and treatable Because some conditions, such as vascular disease, appear in multiple categories, twenty-six unique conditions were included in the model. A negative binomial mixed-effects regression was chosen after examining the distribution of risk scores and evaluating variability in individual-level risk score change. The significant overdispersion of HCC risk scores and large variance (relative to the outcome mean) suggested a negative binomial model would best fit the outcome. Finally, mean marginal effect values (ME) were provided to indicate the relative magnitude of each covariate to the actual HCC risk score. ME provides a more interpretable value than the negative binomial regression coefficient. ME indicates the predicted change in risk score corresponding to the covariate of interest when all other values are held at their mean. To ensure the robustness of estimates, models were built sequentially using a chunkwise strategy. First, fixed demographic covariates were included, followed by geographic and time indicators. Count variables for treatable, preventable, and lifetime conditions were added next, and finally, individual condition variables were included in the estimation. After each "chunk" was added, model diagnostics were examined, and goodness-of-fit was assessed. While multicollinearity is always a concern when analyses include demographic, health, and contextual characteristics, using variant, count, and binary indicator variables ensured minimal multicollinearity. Furthermore, potentially collinear variables (namely demographic characteristics) were only used as controls, thus not impacting the variables of interest. Standard model diagnostic statistics were conducted to validate the modeling strategy and covariate inclusion. Given the large number of covariate estimates, these values were not included in the tables but will be provided upon request. Equation 1 illustrates the county-level model. Equation 2 shows the individual-level model where  $X_{HCC}$  represents a vector of the ten most prevalent preventable, treatable, and lifetime conditions, and t indicates time as the year. Both regressions were performed with SAS.<sup>30</sup>

$$\begin{split} |\Delta HCC_t| = & \beta_0 + \beta_1 Age_t + \beta_2 BlackRace_t + \beta_3 OtherRace_t + \beta_4 Female_t \\ & + \beta_5 NortheastRegion_t + \beta_6 NorthwestRegion_t \\ & + \beta_7 CentralRegion_t + \beta_8 SouthwestRegion_t \\ & + \beta_9 \Delta LifetimeConditions_t + \beta_{10} \Delta TreatableConditions_t \\ & + \beta_{11} \Delta PreventableConditions_t + \beta_{12} \Delta X_{HCC} + \in_t \end{split} \tag{2}$$

#### Results

Descriptive statistics (Table 1) showed that the mean age of all Florida beneficiaries was 74.4 (sd=7.1), 75.4 (sd=7.1), and 76.4 (sd=7.1) years old in 2016, 2017, and 2018 respectively, with ages ranging from 65 to 110. The mean risk score increased slightly from 1.35 (sd=1.2) in 2016 to 1.5 (sd=1.3) in 2017 to 1.7 (sd=1.5) in 2018. The racial and gender distributions remained the same across time, with females (59.4%) and Whites (88.6%) constituting most of the sample (Males 40.6%; Blacks 4.8%; Other Races 6.5%). Beneficiaries were concentrated in the Southwest (34.3%) and Southeast (27.9%) of Florida, with smaller representation in the other regions (Northwest 5.0%; Northeast 13.7%; Central 14.4%). Figure 1 depicts the mean annual risk score by region, by year, showing higher risk scores in the south. The mean number of conditions increased yearly in each region, with the rate of increase slightly higher in the Southeast and Southwest. Similarly, each beneficiary's total count of diagnosed lifetime, preventable, and treatable conditions

Table I Beneficiary Characteristics by Year

n=876,872	2016				2017				2018			
	n / Mean	% / SD	Min	Max	n / Mean	% / SD	Min	Max	n / Mean	% / SD	Min	Max
Risk Score (Mean, SD)	1.35	1.18	0.28	16.93	1.48	1.30	0.28	16.24	1.69	1.50	0.29	18.47
Age (Mean, SD)	74.39	7.13	65.065	108.0	75.39	7.13	065	109.016.2	76.39	7.13	65.0	110.0
Sex												
Female	520,412	59.35	n/a	n/a	520,414	59.35	n/a	n/a	520,411	59.35	n/a	n/a
Male	356,460	40.65	n/a	n/a	356,458	40.65	n/a	n/a	356, <del>4</del> 61	40.65	n/a	n/a
Race			n/a	n/a			n/a	n/a			n/a	n/a
White Race	777,175	88.63	n/a	n/a	777,174	88.63	n/a	n/a	777,176	88.63	n/a	n/a
Black Race	42,327	4.83	n/a	n/a	42,328	4.83	n/a	n/a	42,326	4.83	n/a	n/a
Other Race	57,370	6.54	n/a	n/a	57,370	6.54	n/a	n/a	57,370	6.54	n/a	n/a
Region			n/a	n/a			n/a	n/a			n/a	n/a
Northwest	44,086	5.03	n/a	n/a	44,137	5.03	n/a	n/a	44,191	5.04	n/a	n/a
Northeast	119,747	13.66	n/a	n/a	119,988	13.68	n/a	n/a	120,372	13.73	n/a	n/a
Central	126,097	14.38	n/a	n/a	126,421	14.42	n/a	n/a	126,567	14.43	n/a	n/a
Southwest	300,715	34.29	n/a	n/a	300,759	34.30	n/a	n/a	300,746	34.30	n/a	n/a
Southeast	244,521	27.89	n/a	n/a	243,933	27.82	n/a	n/a	243,356	27.75	n/a	n/a
Total Conditions by Type												
Lifetime Conditions (Mean, SD)	1.33	1.44	0.00	15.00	1.45	1.51	0.00	15.00	1.61	1.61	0.00	13.00
Treatable Conditions (Mean, SD)	1.74	1.86	0.00	19.00	1.91	1.98	0.00	21.00	2.12	2.15	0.00	21.00
Preventable Conditions (Mean, SD)	0.91	1.12	0.00	9.00	0.97	1.17	0.00	9.00	1.06	1.23	0.00	9.00

Abbreviation: n/a, not applicable.

increased slightly yearly (Figure 2). Specifically, the mean number of lifetime conditions per beneficiary grew from 1.33 in 2016 to 1.61 in 2018.

Treatable conditions increased from 1.74 in 2016 to 2.12 in 2018, while the mean per beneficiary number of preventable conditions increased from 0.91 to 1.06 in the same period. Figure 2 also shows the annual county-level change in the mean number of conditions by category and region. The Northeast had the lowest rate of increase for lifetime (1.24 to 1.49) and treatable (1.66 to 2.02) conditions, while the Northwest had the lowest growth in preventable (0.89 to 1.04) conditions.

Results from the county-level variation model (Table 2) show the relationship between the mean annual county-level risk score and its residents' sex, race, and age composition, as well as the county-level prevalence of preventable, treatable, and lifetime conditions. Relative to those in the Southeast, counties in the Northeast, Central, and Southwest regions of Florida had comparatively lower mean risk scores ( $\beta = -0.006, -0.013$ , and -0.013, respectively) than counties elsewhere (ME = -0.003, -0.031, -0.009, respectively). In contrast, counties in the Northwest region had higher mean risk scores ( $\beta$ = 0.01, ME = 0.006). Older mean age ( $\beta$ = 0.016, ME=0.015) and a higher proportion of Black ( $\beta$ = 0.058, ME=0.070) beneficiaries were associated with higher mean county-level risk scores, while a higher proportion of female beneficiaries was associated with lower scores ( $\beta = -0.015$ ; ME=-0.005). In addition, a higher mean number of lifetime and treatable conditions was associated with a higher county-level risk score. In comparison, a higher mean number of preventable conditions was correlated with a lower county-level mean risk score (ME = 0.246, 0.288, and -0.249 for lifetime, treatable and preventable, respectively). Exploration of specific conditions showed higher countylevel mean risk scores are associated with metastatic cancer/acute leukemia (β= 0.681, ME=2.179) and respirator dependence/tracheostomy status ( $\beta$ = 0.107, ME=1.896). Additionally, pressure ulcers of the skin with necrosis (ME=1.172), as well as pressure ulcers of the skin with full-thickness (ME=1.255), partial thickness (ME=1.147), or unspecified stage (ME=1.125) indicated significantly higher county-level mean risk score. However, necrosis was associated with a lower score. Treatable conditions, namely vascular disease with complications (ME=-0.115), vascular disease (ME=-0.253), and dementia without complications (ME=-0.176), were associated with a comparatively lower county-level mean risk score.

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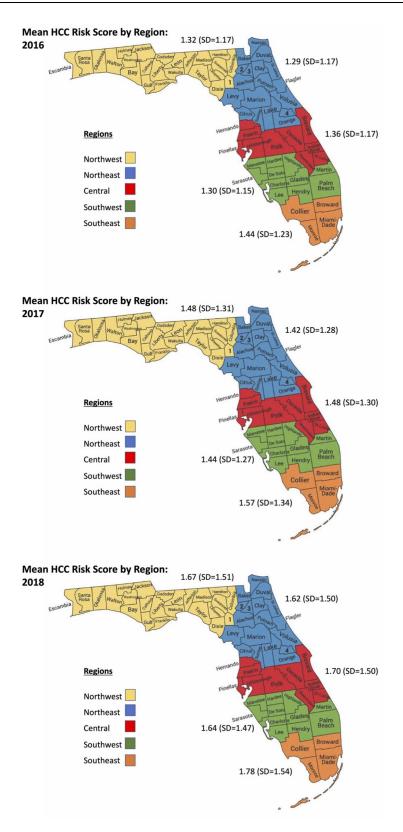


Figure I Mean HCC Risk Score by Region: 2016, 2017, 2018.

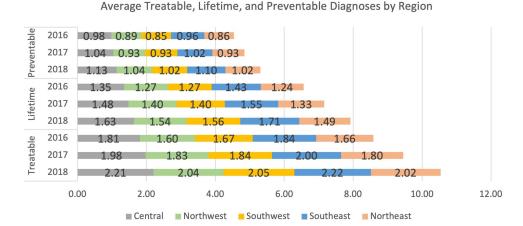


Figure 2 Mean Treatable, Lifetime, and Preventable Diagnoses.

In the individual-beneficiary model (Table 3), regression models evaluated year-to-year changes in individual-level risk scores. Results show significant variation in HCC risk across the state of Florida. Compared to the Southeast, beneficiaries residing in the Northeast ( $\beta$ = -0.009, ME=-0.005), Central ( $\beta$ =-0.007, ME=-0.003), and Southwest ( $\beta$ = -0.014, ME=-0.006) had less variation in their HCC risk scores. In contrast, those in the Northwest ( $\beta$ = 0.007, ME=0.007) had larger annual risk score variation. Results also suggest that risk score variation did not increase appreciably with age (ME=0.000). However, compared to Whites, Blacks ( $\beta$ =0.019, ME=0.001) had higher annual risk score variation, while other races had comparatively lower variation ( $\beta$ = -0.009, ME=-0.003). Females ( $\beta$ = -0.019, ME=-0.002) had less annual variation than males. Individuals with a greater number of a lifetime, treatable, and preventable diagnoses had higher year-to-year risk score variation ( $\beta$ =0.164, 0.206, 0.029, respectively; ME = 0.129, 0.235, 0.001, respectively). While most of the 26 condition-specific indicators showed relatively small associations with individual-level risk score variation, metastatic cancer/acute leukemia (ME=1.320) and respirator dependence/ tracheostomy status (ME=1.326) were associated with larger risk score variation. Other notable exceptions which were associated with lower risk score variation included dementia without complications ( $\beta$ =0.025, ME=-0.040), polyneuropathy ( $\beta$ =0.096, ME=-0.012), and vascular disease ( $\beta$ =0.083, ME = -0.084).

#### Discussion

To date, few studies have been conducted using a 100% Medicare sample, and only a handful of those were able to assess longitudinal trends. This study evaluated HCC risk scores for Medicare beneficiaries in Florida between 2016 and 2018, quantifying variation across time, diagnoses, region, and demographic groups. These results elucidate various sources of HCC variation, which, to date, often remain unexplained.<sup>31,32</sup>

Annual individual variation in HCC risk score can be due to actual changes in their health, lack of access to medical services, or missed/inaccurate medical coding. However, these changes in the individual-level risk score have financial implications for insurers and providers seeking to manage risk (ie, MSSP) and improve patient health. Operationally, optimizing electronic medical record functions and educating providers leads to more accurate condition coding and, subsequently, more appropriate compensation for quality care. 5,8,22,23 Consistent, accurate coding should reduce individual-level variation in HCC risk scores, particularly for lifetime and clinically manageable preventable conditions. While risk scores are likely to vary with treatable condition diagnoses, variation driven by those treatable conditions that are preventable or HCCs that indicate worsening or persistent severity point to opportunities for improved care.

In addition to inefficiencies in coding, year-to-year variation in individual-level risk scores could suggest inequity in access to care since Medicare claims are only filed when beneficiaries visit a provider, and we are unable to evaluate the equity of access. While claims data cannot accurately be used to assess access to healthcare, they do reflect the utilization of health services among FFS beneficiaries. Blacks had more significant annual variations, while other racial groups had lower annual changes, possibly indicating access concerns. At the county level, a higher prevalence of non-Whites was

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Table 2 Annual County Level Variation in HCC Risk Score<sup>a</sup>

(n=876,872)		95% CI		Pr > ChiSq	ME
Intercept	−I.487	-1.498	−I. <b>47</b> 6	<0.0001	
Age	0.016	0.015	0.016	<0.0001	0.015
Black Race (ref: White Race)	0.058	0.054	0.063	<0.0001	0.070
Other Race (ref: White Race)	0.044	0.040	0.048	<0.0001	0.088
Female (ref: Male)	-0.015	-0.018	-0.013	<0.0001	-0.005
Northwest (ref: Southeast)	0.010	0.005	0.014	<0.0001	0.006
Northeast (ref: Southeast)	-0.006	-0.009	-0.003	0.001	-0.003
Central (ref: Southeast)	-0.013	-0.016	-0.010	<0.0001	-0.02 I
Southwest (ref: Southeast)	-0.013	-0.015	-0.010	<0.0001	-0.009
Total Lifetime Conditions	0.144	0.143	0.146	<0.0001	0.246
Total Treatable Conditions	0.134	0.133	0.135	<0.0001	0.288
Total Preventable Conditions	-0.075	-0.078	-0.073	<0.0001	-0.249
Septicemia, Sepsis, Systemic Inflammatory Response Syndrome/Shock	-0.013	-0.017	-0.009	<0.0001	0.488
Metastatic Cancer and Acute Leukemia	0.681	0.676	0.686	<0.0001	2.179
Diabetes with Chronic Complications	0.183	0.180	0.186	<0.0001	0.333
Protein-Calorie Malnutrition	-0.027	-0.032	-0.022	<0.0001	0.456
Morbid Obesity	0.100	0.096	0.105	<0.0001	0.284
Disorders of Immunity	0.179	0.174	0.184	<0.0001	0.677
Coagulation Defects and Other Specified Hematological Disorders	-0.022	-0.025	-0.019	<0.0001	0.013
Dementia Without Complication	-0.128	-0.131	-0.124	<0.0001	-0.176
Major Depressive, Bipolar, and Paranoid Disorders	0.032	0.029	0.035	<0.0001	0.110
Polyneuropathy	0.107	0.103	0.110	<0.0001	0.296
Respirator Dependence/Tracheostomy Status	0.107	0.097	0.118	<0.0001	1.896
Cardio-Respiratory Failure and Shock	-0.003	-0.008	0.001	0.115	0.462
Congestive Heart Failure	0.202	0.198	0.206	<0.0001	0.612
Specified Heart Arrhythmias	0.097	0.094	0.101	<0.0001	0.225
Hemiplegia/Hemiparesis	-0.005	-0.010	0.000	0.069	0.298
Vascular Disease with Complications	-0.06 I	-0.066	-0.056	<0.0001	-0.115
Vascular Disease	-0.07 I	-0.073	-0.068	<0.0001	-0.253
Chronic Obstructive Pulmonary Disease	0.142	0.139	0.144	<0.0001	0.269
Aspiration and Specified Bacterial Pneumonias	-0.080	-0.086	-0.074	<0.0001	0.532
Acute Renal Failure	0.115	0.112	0.119	<0.0001	0.520
Pressure Ulcer of Skin with Necrosis Through to Muscle, Tendon, or Bone	-0.039	-0.052	-0.026	<0.0001	1.172
Pressure Ulcer of Skin with Full Thickness Skin Loss	0.125	0.118	0.132	<0.0001	1.255
Pressure Ulcer of Skin with Partial Thickness Skin Loss	0.190	0.183	0.198	<0.0001	1.147
Pressure Pre-Ulcer Skin Changes or Unspecified Stage	0.231	0.223	0.239	<0.0001	1.125
Complications of Specified Implanted Device or Graft	0.107	0.101	0.112	<0.0001	0.558
Artificial Openings for Feeding or Elimination	0.034	0.028	0.041	<0.0001	0.372
2017 (ref: 2016)	0.011	0.008	0.013	<0.0001	0.005
2018 (ref: 2016)	0.023	0.020	0.025	<0.0001	0.036

Notes: <sup>a</sup>Dependent Variable: Mean County-Level Risk Score<sub>t</sub>.

Abbreviation: ME, Mean Marginal effect.

significantly correlated with comparatively higher annual mean risk scores. These findings provide insight into the relationship between race and risk score. More research is needed to ascertain if the regional differences are due to homogeneity in community-level health behaviors, coding practice differences across counties, and access to (or willingness to access) care. That is, beneficiaries may not seek care annually, thereby not having an HCC coded from one year to the next. More importantly, these findings reinforce that health care is "local" and highlight the need for regional approaches to population health management. Providers and insurers entering risk-sharing arrangements may need different strategies for different markets, even within one state such as Florida.

Table 3 Annual Individual Beneficiary Variation in HCC Risk Score<sup>a</sup>

(n=876,872)	Estimate	95% CI		Pr > ChiSq	ME	
Intercept	-2.252	-2.274	-2.230	<0.0001		
Age	0.012	0.011	0.012	<0.0001	0.000	
Black Race (ref: White Race)	0.019	0.010	0.028	<0.0001	0.001	
Other Race (ref: White Race)	-0.009	-0.017	-0.00 I	0.031	-0.003	
Female (ref: Male)	-0.019	-0.023	-0.015	<0.0001	-0.002	
Northwest (ref: Southeast)	0.007	-0.002	0.017	0.140	0.007	
Northeast (ref: Southeast)	-0.009	-0.015	-0.002	0.009	-0.005	
Central (ref: Southeast)	-0.007	-0.014	-0.00 I	0.022	-0.003	
Southwest (ref: Southeast)	-0.014	-0.019	-0.009	<0.0001	-0.006	
Total Lifetime Conditions <sup>b</sup>	0.164	0.162	0.167	<0.0001	0.129	
Total Treatable Conditions <sup>b</sup>	0.206	0.204	0.208	<0.0001	0.235	
Total Preventable Conditions <sup>b</sup>	0.029	0.026	0.033	<0.0001	0.001	
Septicemia, Sepsis, Systemic Inflammatory Response Syndrome/Shock <sup>b</sup>	0.174	0.167	0.181	<0.0001	0.301	
Metastatic Cancer and Acute Leukemia <sup>b</sup>	1.063	1.054	1.072	<0.0001	1.320	
Diabetes with Chronic Complications <sup>b</sup>	0.163	0.157	0.169	<0.0001	0.064	
Protein-Calorie Malnutrition <sup>b</sup>	0.041	0.033	0.050	<0.0001	0.289	
Morbid Obesity <sup>b</sup>	0.139	0.130	0.147	<0.0001	0.012	
Disorders of Immunity <sup>b</sup>	0.396	0.388	0.405	<0.0001	0.364	
Coagulation Defects and Other Specified Hematological Disorders <sup>b</sup>	0.096	0.090	0.101	<0.0001	0.027	
Dementia Without Complication <sup>b</sup>	0.025	0.019	0.032	<0.0001	-0.040	
Major Depressive, Bipolar, and Paranoid Disorders <sup>b</sup>	0.124	0.117	0.130	<0.0001	0.053	
Polyneuropathy <sup>b</sup>	0.096	0.090	0.102	<0.0001	-0.012	
Respirator Dependence/Tracheostomy Status <sup>b</sup>	0.319	0.304	0.334	<0.0001	1.326	
Cardio-Respiratory Failure and Shock <sup>b</sup>	0.257	0.250	0.263	<0.0001	0.293	
Congestive Heart Failure <sup>b</sup>	0.317	0.311	0.323	<0.0001	0.239	
Specified Heart Arrhythmias <sup>b</sup>	0.008	0.002	0.015	0.015	-0.004	
Hemiplegia/Hemiparesis <sup>b</sup>	0.130	0.120	0.141	<0.0001	0.194	
Vascular Disease with Complications <sup>b</sup>	0.079	0.071	0.087	<0.0001	0.052	
Vascular Disease <sup>b</sup>	0.083	0.078	0.088	<0.0001	-0.084	
Chronic Obstructive Pulmonary Disease <sup>b</sup>	0.249	0.243	0.254	<0.0001	0.153	
Aspiration and Specified Bacterial Pneumonias <sup>b</sup>	0.027	0.017	0.036	<0.0001	0.338	
Acute Renal Failure <sup>b</sup>	0.334	0.328	0.340	<0.0001	0.266	
Pressure Ulcer of Skin with Necrosis Through to Muscle, Tendon, or Bone <sup>b</sup>	-0.142	-0.166	-0.119	<0.0001	0.244	
Pressure Ulcer of Skin with Full Thickness Skin Loss <sup>b</sup>	0.150	0.138	0.161	<0.0001	0.349	
Pressure Ulcer of Skin with Partial Thickness Skin Loss <sup>b</sup>	0.242	0.231	0.254	<0.0001	0.283	
Pressure Pre-Ulcer Skin Changes or Unspecified Stage <sup>b</sup>	0.288	0.277	0.300	<0.0001	0.290	
Complications of Specified Implanted Device or Graft <sup>b</sup>	0.148	0.139	0.156	<0.0001	0.121	
Artificial Openings for Feeding or Elimination <sup>b</sup>	-0.136	-0.148	-0.123	<0.0001	0.267	

Notes: <sup>a</sup>Dependent Variable: |Risk Score<sub>t</sub>-Risk Score<sub>t-1</sub>|. <sup>b</sup>All of these variables were calculated as the absolute differences from the previous year. **Abbreviation**: ME, Mean Marginal Effect.

Our findings show counties with older mean age, a higher proportion of non-whites, and those in the Southeast and Northwest had significantly higher risk scores than those with a comparatively younger population. After controlling for demographics and clinical conditions (HCCs), mean risk scores in the Northwest and Southwest are roughly 2.7% higher than in other regions. Higher mean risk scores suggest some commonality in risk scores among beneficiaries living in a similar area, possibly due to regional norms such as provider coding habits or community/healthcare infrastructure. Similarly, age is correlated with higher county-level risk scores, possibly due to regional attitudes that negatively influence healthy behaviors.

The total number of preventable conditions was not correlated with significant year-to-year variations or higher county-level means, suggesting beneficiaries are not getting the condition or their condition status is not changing. At

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a glance, these findings could imply adequate disease prevention activities; however, a detailed review of the individual preventable conditions (shown in Table 3) shows that individuals who acquire a preventable condition have a significant increase in both risk score level and variation. In addition, although the mean number of preventable conditions is associated with a comparatively lower mean county risk score, a more detailed review of specific preventable HCCs shows that nine of the ten listed conditions (see Table 3) are associated with a significant increase in variation and mean county risk score. Therefore, providers and insurers might develop care management strategies to improve health and manage risk, such as pressure ulcers, to prevent conditions known to increase risk scores (ie, reduce health).

Not surprisingly, the total number of treatable conditions is correlated with higher annual individual-level variation and county-level mean scores. Given that many conditions listed as treatable are also preventable, providers may be able to influence the prevalence of many treatable conditions through appropriate condition monitoring and preventative care. In addition, identifying condition-specific indicators might help identify prevalent indicators that could be used to develop mitigation strategies or interventions for at-risk beneficiaries. As expected, a higher mean number of lifetime conditions is associated with more significant annual individual change and county-level risk scores. For most specific conditions, the directional change in risk score does not differ substantially between the two models. However, the marginal effect is almost double when evaluating county-level risk scores—indicating that the magnitude of the level is two times greater than the associated delta. The magnitude of the ME may reinforce the hypothesis of homogeneity in diagnosing and preventing chronic conditions within a county.

#### Limitations

While these results provide insight into the HCC risk score among Florida Medicare beneficiaries, this analysis has several limitations. First, this study cannot determine if risk score changes were due to health status changes, lack of access to annual care, or inefficiencies in coding. Second, some beneficiary conditions may be undiagnosed, untreated, or unreported in the CMS data files and are not represented in the study. Third, HCC differences due to local-level health infrastructure, availability of healthcare providers, or accessibility of treatment facilities are not captured in the claims data and could account for some of the observed variations. Fourth, the presence of MA plans in the region may influence access to care and coding practices for all beneficiaries who receive care in the market. Finally, individuals may have supplemental healthcare coverage, influencing their decision to treat a condition and receive services not billed to CMS.

## Summary

This paper evaluates variation in HCC risk score on multiple levels. While results from individual-level analyses showed changes over time among all demographic and condition groups, findings from the county-level analysis suggested that spatial clustering exists within counties but does not extend beyond individual regions of Florida. This study contributes to ongoing discussions about the role of risk adjustment in reimbursement. While variation in HCC risk scores could result from coding inefficiencies, declining individual-level health, or unequal healthcare access/utilization, variation in HCC risk scores impacts the financial solvency of providers and insurers. However, identifying conditions and condition categories associated with HCC variability provides opportunities for target care management to prevent or mitigate the condition's severity. Similarly, results may guide treatment practices by identifying conditional, regional, and demographic characteristics associated with higher risk and resulting healthcare expenditures.

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