# Guideline for the evaluation of prescription appropriateness

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Abstract: Evaluation of prescriptions is a necessary process of evaluating the appropriateness of clinical drug usage, discovering existing problems, and formulating solutions. There are challenges for professionals within hospital medical departments and for clinicians and pharmacists who have clinical questions relating to inappropriate or abnormal prescriptions as identified by the electronic evaluation system of prescription. Medications are usually used correctly according to the drug instructions or guidelines. At present, there are no relevant domestic or international guidelines, or principles or standards for identifying inappropriate or abnormal prescriptions. To develop the guideline for evaluation of prescriptions appropriateness in clinical practice, the Pharmaceutical Affairs Commission of the Chinese Hospital Association formed the guideline working group consisting of multidisciplinary experts. The guideline working group summarized clinical questions in the evaluation of prescriptions, searched for supporting evidence, and reached a consensus for recommendations. The guideline contains 6 recommendations for evaluating prescription appropriateness, and the general principle of these recommendations is that clinicians should provide drug instructions, guidelines, or moderate evidence supporting the prescription, and the evaluators will then judge the prescription to be either appropriate or irrational. The recommendations resolve common clinical questions, using supporting examples, explanations and a flow chart. The evaluation of prescription appropriateness could be made more systematic and transparent based on this guideline's conclusions.

Keywords: Prescription comment; inappropriate prescription; prescription error; guideline

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# Background

The evaluation of prescriptions is the assessment of the appropriateness of clinical drug usage (drug indications, drug selection, route of administration, dosage, drug interactions, contraindications, etc.) according to relevant laws and technical specifications. By evaluation of prescriptions, existing or potential problems can be identified, and interventions formulated and implemented to promote the appropriateness of clinical drug usage (1). As the "Management Practices of Hospital Prescription Comment (Trial)" issued by the former Chinese Ministry of Health in 2010 states, irrational prescription can be divided into nonstandard prescriptions, inappropriate prescriptions, and abnormal prescriptions (1). Existing criteria concerning prescription appropriateness include the Beers Criteria, which is the standard tool used to characterize a potentially inappropriate prescriptions in the older adult population. However, these criteria only focus on the appropriateness of several prescriptions in specific populations. The evaluation of prescriptions must solve questions about the appropriateness of every prescription within the entire population. It is thus necessary to establish a process or procedure to guide hospital medical management department professionals, clinicians, and pharmacists to search for the best evidence for confirming a prescription's appropriateness. Hence, the Pharmaceutical Affairs Commission of the Chinese Hospital Association initiated this guideline for evaluating prescription appropriateness. The guideline aims to support the identification of inappropriate and abnormal prescriptions according to evidence-based methods.

We present the following article in accordance with the RIGHT (Reporting Items for Practice Guidelines in Healthcare) reporting checklist (available at https://dx.doi. org/10.21037/atm-20-7502).

# Methods

# Composition of the guideline working group

The guideline was launched by the Pharmaceutical Affairs Commission of the Chinese Hospital Association on February 22, 2019. A multidisciplinary working group, including experts from pharmacy, clinical medicine, evidence-based medicine, hospital management, law, and pharmaceutical economics was established to develop these guidelines. All members of the guideline working group declared that they had no conflicts of interest associated with the creation of the guideline.

# Methods and processes of development

The guideline was developed with consideration to the World Health Organization Handbook for Guideline Development released in 2014 (2). The guideline conformed to the Regulations on Prescription Management and the Management Practices of Hospital Prescription Comment (1,3) issued by the former Chinese Ministry of Health.

# Aims and use of the guideline

The guideline's users are hospital medical management department professionals, clinicians, and pharmacists. There are some prescriptions that the electronic evaluation system of prescription cannot judge correctly. This guideline aims to help users solve clinical questions relating to the evaluation of such prescriptions.

# Selection and determination of the clinical questions

A week in 2018 was chosen at random, and the information of 474,263 outpatient and emergency prescriptions from 22 hospitals in Beijing was sourced. All prescriptions were first evaluated by the electronic evaluation system of prescription, which contains the label information of commonly used medicines from different manufacturers and guideline information from authoritative associations, after which 5,648 prescriptions were identified as irrational. The working group then decided on 27 clinical questions by reviewing these prescriptions. The guideline working group had 2 rounds of voting for each recommendation using a slightly modified version of the Delphi method. Reaching a consensus required a vote of 75%. Finally, based on the vote results and the comments, the guideline working group chose 6 common clinical questions and raised example analyses and related explanations for each question (shown in Appendix 1).

# Search and selection of evidence

Focusing on the examples related to recommendations, we

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searched the following web sources and other guidelinerelated websites for relevant clinical practice guidelines: UpToDate, DynaMed, PubMed, EmBase, China Biology Medicine disc (CBM disc), China National Knowledge Infrastructure (CNKI), Wanfang Med Online, the National Institute for Health and Care Excellence (NICE), the National Guideline Clearinghouse (NGC), the Scottish Intercollegiate Guidelines Network (SIGN), the World Health Organization (WHO), Guidelines International Network (GIN), and the International Practice Guideline Registry Platform; for systematic reviews (SRs) and meta-analyses, we searched PubMed Cochrane Library Epistemonikos, CBM disc, Wanfang Med Online, and CNKI; for original studies, including randomized controlled trials (RCTs), cohort studies, case-control studies, case series, epidemiological investigations, and others, we searched UpToDate, DvnaMed, PubMed, the CBM disc, Wanfang Med Online, and CNKI; for relevant notices, standards, and regulations, we searched other sites, such as those of the National Health Commission and the National Medical Products Administration (NMPA). According to the 5S model of evidence-based medicine, guidelines, SRs, RCTs, observational studies, and other forms of evidence were selected in turn (4). All searches were carried out on October 31, 2019.

## Evaluation and grading of evidence

The methodological quality of included guidelines was assessed by using AGREE II (5), while of the risk of evidence bias was evaluated using the following tools: (I) A Measurement Tool to Assess Systematic Reviews (AMSTAR) (6) for included SRs and meta-analyses, (II) the risk of bias (RoB) tool recommended by the Cochrane handbook for included RCTs (7), (III) Quality Assessment of Diagnostic Accuracy Studies (QUADAS-2) for included diagnostic accuracy studies (8), and (IV) the Newcastle-Ottawa Scale (NOS) for included observational studies (9). The evaluation was completed by 2 researchers independently, and all disagreements were resolved through discussion with a third researcher. The qualities of evidence were graded using the Grading of Recommendations Assessment, Development and Evaluation approach (GRADE) (10). The quality level of each document was classified as "high", "moderate", "low" or "very low".

## Formation of recommendations

According to the Evidence to Decision (EtD) frameworks (11), the guideline working group formulated 6 recommendations determined by the following queries: (I) What is the level of certainty in local and external evidence? (II) What is the risk of irrational prescriptions? (III) Is the recommendation compliant with relevant policies and regulations? (IV) Is the recommendation feasible? In addition, the guideline also provided explanations and example analyses for each recommendation. The guideline working group conducted a survey for the recommendations of 24 experts from 21 hospitals in China from October 19 to 27, 2019, and collected 227 feedback suggestions. A face-to-face discussion and consensus meeting were held in Beijing on November 5, 2019, and the guideline's manuscript was finalized on December 31, 2019.

# Update of the guideline

The recommendations in the guideline will be updated in 3 to 5 years as new evidence and processes emerge (12).

# Results

## **Clinical question 1**

Instructions of the same drug from different manufacturers are inconsistent for the applicable/contraindicated population. Should the prescription be judged as irrational if a clinician prescribes one drug according to the directions of one manufacturer that does not conform to the directions of another manufacturer?

## Recommendation

The clinician should provide drug instructions for the prescription, explain the differences between the instructions from one drug manufacturer and the instructions of the same drug from the other manufacturer, discuss the possible differences of therapeutic effect, and further determine whether the prescription is appropriate based on the above information. It is suggested that the prescription comment system should promptly add and update the drug instructions of all manufacturers of the same drug.

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# Explanation

In theory, drug instructions are approved by the NMPA and comply with national laws and regulations. However, in the process of drug production, different raw materials, technologies, and procedures may lead to differences in the usage and dosage of the same drug produced by different manufacturers. In general, the differences do not have significant impacts on a physician prescribing medication or treating a condition, but in some cases there may be significant differences between one manufacturer's drug instructions and those of another, which has the potential to impact a patient's health. In the event of such problems, the guideline suggests that the prescribing physician should review the instructions of this drug from different manufacturers to determine whether the prescription should be modified. In addition, the prescription comment system should collect as many drug instructions as possible from different manufacturers of the same drug to provide as much information to prescribing clinicians as is available.

# **Clinical question 2**

If two different diseases have a similar pathogenesis, can a drug used to treat one disease be used to treat the other similar yet separate disease?

# Recommendation

Clinicians should provide evidence for the efficacy and safety of the prescribed drug to treat another disease. If there is a high or moderate level of evidence supporting the treatment of the disease with a similar pathogenesis, the prescription can be considered appropriate; otherwise, it should be judged as irrational.

# Explanation

Evidence of efficacy and safety should be provided for the off-label use of any medication. According to the 5S model of evidence-based medicine (5), the lower the level of reference evidence is, the less rational the prescription is.

# **Clinical question 3**

If the frequency or dose of a prescription exceeds

the recommended amount; if the diagnosis of the prescription not included in the indications of the drug instructions; or if the diagnosis of the prescription is included in the contraindications of the drug, but the domestic guidelines nonetheless recommend the drug, how should the appropriateness of the prescription be evaluated?

# Recommendation

Clinicians should evaluate the relevant domestic guidelines when prescribing. A prescription may be deemed appropriate if the guideline is issued by the appropriate authority (a national medical and health administration, association, or society).

# Explanation

Guidelines issued by authorities with access to rigorous methodological guidance and expert review are generally of higher quality.

# **Clinical question 4**

Can a prescription be considered appropriate if the indication, frequency, or dosage does not comply with the drug instructions and is not recommended by domestic guidelines or guidelines for special populations (e.g., overweight, diabetic, renal hypofunction patients) but is consistent with international guidelines or guidelines for normal populations?

# Recommendation

Clinicians should search for evidence of the efficacy and safety of this drug within the domestic population or special populations, analyze whether it has been widely used in clinical practice, evaluate whether it is consistent with national or special conditions, elaborate on the reasons for it being prescribed, and examine relevant research evidence to judge whether the prescription is appropriate.

# Explanation

International guidelines and guidelines for normal populations generally lack supporting evidence on the drug's usage in domestic and special populations, so clinicians need to comprehensively elaborate on the necessity of prescribing

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this drug.

# **Clinical question 5**

If the indication, frequency, or dose of the prescription does not comply with the drug instructions, and the recommendation opinions of relevant guidelines are inconsistent, how should the appropriateness of the prescription be judged?

# Recommendation

The prescribing clinician should first evaluate the quality of the relevant guidelines. Prescriptions can be judged as appropriate if they are based on higher quality guidelines.

## Explanation

Guidelines of higher quality are formulated using more rigorous methods, and thus the recommendations are more reliable.

## **Clinical question 6**

How should the appropriateness of the prescription be evaluated if the indication, frequency, or dose of the prescription does not comply with the drug instructions and if there are no relevant recommendations in domestic or international guidelines?

# Recommendation

Clinicians should provide evidence for the efficacy and safety of the drug in the treatment of a diagnosed disease, evaluate the quality of the evidence, and grade the evidence using GRADE, elaborate the reasons for prescribing the drug, and compile relevant research reports. On this basis it can be determined if the prescription is appropriate.

## Explanation

If there are no recommendations or guidelines it is necessary to search for effectiveness and safety studies then grade the evidence using GRADE. If there is a high or moderate level of evidence to support the indication, frequency, or dose of the prescription, the prescription can be considered appropriate; otherwise, it should be considered irrational.

## **Discussion**

This guideline was developed following the guideline definition from the Institute of Medicine (IOM) with reference to the World Health Organization Handbook for Guideline Development. At the beginning of development of the guideline, a Delphi vote was used to determine 6 out of 27 clinical questions integrated from 5,648 prescriptions, which will contribute to the implementation of the guideline into clinical practice.

To be certain all experts formulated their recommendations objectively, experts' declarations of conflicts of interest were made clear. The group of experts formulated 6 recommendations in this guideline based on local and external research evidence and with consideration to multiple criteria in the EtD model. In addition, the guideline also provides explanations and example analyses for each recommendation. A comprehensive search strategy was used to identify as much relevant research as possible for the example analyses. We also used the GRADE approach to rate the quality of evidence. The strengths of the guideline are the systematic, practical, and evidence-based approach used in the development of the guideline. Moreover, a problematic prescription determination flow chart, shown in *Figure 1*, was developed.

# Limitations

This guideline acknowledges its limitations. Recommendations could not be formulated for some clinical questions, as a consensus could not be reached. For example, it was not agreed upon how a prescription should be evaluated if it is contraindicated by the specific stage of a diagnosis in the prescription is a contraindication to a drug in the prescription. The recommendations of this guideline require a high level of evidence retrieval and evaluation by guideline users that may hinder the clinical application of the guideline.

# Conclusions

Our guideline working group formulated 6 recommendations to resolve clinical questions relating to the evaluation of prescription appropriateness. We hope this guideline can facilitate the more systematic and transparent evaluation of irrational prescriptions. Page 6 of 7



Figure 1 Flow chart for the evaluation of prescription appropriateness.

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## Footnote

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