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## Historical evidence to inform COVID-19 vaccine mandates

The best comparison to the massive global vaccination effort that is now starting might be the smallpox vaccination campaigns that culminated in the eradication of the disease, as detailed by Richard Horton.¹ With smallpox, vaccine mandates played a pivotal role in reducing mortality and case rates.

By the mid-19th century in Europe, regions with mandatory vaccination proved to have substantially fewer deaths from smallpox than those that relied on voluntary vaccination. In 1853, smallpox vaccination became compulsory in England. In the years before mandatory vaccination in England and Wales, there were more than ten times as many deaths per person than there were in the regions of Italy and Sweden where vaccination was mandatory.2 In German states, mandatory vaccination was introduced in 1874. In the 5 years before the mandate, smallpox mortality rates were more than 30 times higher than in the 5 years following the mandatory vaccination law. These results stood in contrast to neighboring countries with persistent mortality rates.3

Perhaps the clearest experiment with mandatory vaccination was in the USA, informed by the European experience with vaccine mandates decades earlier. The results were notable. Between 1919 and 1928, the ten states with mandatory vaccination laws had 6.6 cases per 10 000, the six states with local options for laws on vaccination had 51.3 cases per 10 000, the 28 states with no laws on vaccination had 66.7 cases per 10000, and the four states where mandatory vaccination was prohibited had 115.2 cases per 10 000.3 Between the extremes of policy on vaccine mandates, there was a 20-times difference in smallpox case rates.

COVID vaccine hesitancy puts many communities at risk of not reaching the rates of vaccination needed to prevent future outbreaks, even if these communities succeed in solving the challenges of vaccine supply and distribution. In surveys, nearly half of the population in some countries stated a reluctance to be vaccinated. Populations mistrustful of the government, who are less educated, and who have lower incomes are most hesitant to be vaccinated.<sup>4</sup>

Most countries have a mandatory vaccination programme for childhood vaccinations, with varying strategies for enforcement that might establish precedent.5 If strategies of persuasion do not achieve adequate vaccination rates in our communities, it needs to be considered whether vaccine mandates—coercive policies that are often a last resort might be needed to bring this crisis to an end. With consideration to the potential implementation of these mandates, it is necessary to look to the most relevant data available, even if those data are from a century ago.

I declare no competing interests.

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- 3 Fenner F, Henderson DA, Arita I, Jezek Z, Ladnyi ID. Smallpox and its eradication. 1988. https://apps.who.int/iris/handle/10665/ 39485 (accessed Dec 21, 2020).
- 4 Lazarus JV, Ratzan SC, Palayew A, et al. A global survey of potential acceptance of a COVID-19 vaccine. Nat Med 2020; published online Oct 20. https://doi.org/10.1038/ s41591-020-1124-9.
- 5 Gravagna K, Becker A, Valeris-Chacin R, et al. Global assessment of national mandatory vaccination policies and consequences of non-compliance. *Vaccine* 2020; 38: 7865–73.

## Ensure Palestinians have access to COVID-19 vaccines

The health predicament in the occupied Palestinian territory has been inexcusable,1 and the COVID-19 pandemic is exacerbating problems.2 As of Feb 8, 2021, WHO reports that more than 183 000 Palestinians have tested positive for severe acute respiratory syndrome coronavirus 2, and more than 2000 people have died from COVID-19. According to the UN, "Israel has not ensured that Palestinians under occupation in the West Bank and Gaza will have any near-future access to the available vaccines".3 This statement is despite WHO's roadmap for COVID-19 vaccine prioritisation4 stating that people in particular settings (eg, refugee and detention camps, prisons) should be prioritised for vaccination.

We recognise that Palestinians have the right to life, health, and dignity. Differential access to necessary health care is ethically and legally unacceptable and, under the terms of The Geneva Conventions, Israel has a responsibility for those living under its occupation; the 1995 Israeli-Palestinian Interim Agreement cannot be used as a justification for Israeli inaction.

We call on media organisations to report on the serious health burden and increasing number of lives at risk as COVID-19 spreads among the Palestinian people. Media organisations have a moral responsibility to report on this situation without discrimination and with moral courage.

We support agencies, such as WHO and Amnesty International, in their efforts to demand that Israel ensure swift and equitable access to vaccines and increase the health-care system's capacity in the occupied Palestinian territory. However, these organisations do not have the





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For WHO updates on COVID-19 in the occupied Palestinian territories see http://www.emro.who.int/countries/pse/index.html

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