








# Implementation and sales impact of a capacity building intervention in Australian sporting facility food outlets: a longitudinal observational study

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## ABSTRACT

**Background** Few studies have explored behavioural and financial impacts of retail initiatives after 2 years to address the unhealthy food environments common in local government sporting settings.

**Aims** To evaluate the impact of a 2-year local government capacity building intervention in sporting facility food outlets on (1) the healthiness of refrigerated drink choices available and visible to customers, (2) healthiness of refrigerated drinks sold and (3) refrigerated drink revenue.

**Methods** 52 sporting facilities within 8 local governments from Victoria, Australia, participated in an intervention between March 2018 and February 2020 by limiting 'red' (least healthy) drinks to ≤20% of refrigerator display and increasing 'green' (healthiest) drinks to ≥50% of display. Mixed models assessed changes in mean percentage of 'red', 'amber' and 'green' drinks displayed over time, compared with baseline.

Facilities provided electronic weekly itemised sales data (December 2015 to February 2020). Weekly volume of 'red' or 'green' drinks sold as a proportion of total drinks sold, and total refrigerated drinks revenue were compared preimplementation and postimplementation using mixed models (seasonal facilities), and mixed-effect interrupted time series models (non-seasonal facilities).

**Results** Display of 'red' drinks decreased by mean −17.1 percentage points (pp) (95% CI −23.9 to −10.3) and 'green' drinks increased 16.1 pp (95% CI 9.30, 22.9) between baseline and 18-month audits.

At nine seasonal facilities, compared with the summer preimplementation, the mean volume of 'red' drinks sold decreased by −19.0 pp (95% CI −28.6, to −9.51) and refrigerated drink revenue decreased by −AU\$81.8 (95% CI −AU\$123 to −AU\$40.8) per week. At 15 non-seasonal facilities, by February 2020, the volume of 'red' drinks sold decreased on average by −11.0 pp (95% CI −21.6 to −0.41) with no change in drink revenue.

**Conclusion** Reducing the display of unhealthy drinks can be an effective public health policy to improve the healthiness of customer purchases, provided there is consideration of potential impacts on revenue.

## WHAT IS ALREADY KNOWN ON THIS TOPIC

⇒ Limited availability of healthy food and drink options in sporting food environments is a key driver of unhealthy purchases. Increasing healthier options can drive healthier purchasing.

## WHAT THIS STUDY ADDS

⇒ Healthy changes to facility drink offerings and customer purchasing were sustained after a 2-year local government capacity building intervention. We demonstrate, for the first time, that sales impacts may differ between seasonal and non-seasonal facilities, including in revenue outcomes.

## HOW THIS STUDY MIGHT AFFECT RESEARCH, PRACTICE AND/OR POLICY

⇒ The study emphasises the value of capacity-building interventions of at least 2 years to promote healthier purchasing, as well as the need to tailor interventions to outlet context, with potentially different expectations and support required for optimal outcomes.

## BACKGROUND

Sport and recreation facilities offer a unique opportunity to promote health through both physical activity and providing a healthy food environment.<sup>1</sup> Despite this, food environments in these facilities, including in the USA, Canada, Australia and New Zealand, generally offer and promote nutritionally poor foods that may contribute to excess energy intake.<sup>1–3</sup> Parents and children have expressed concern that sport-related food environments do not support healthy eating for children.<sup>4</sup>

Limited availability of healthy options in sporting food environments has been found to be a key driver of unhealthy food purchases, and increasing healthier options can drive healthier purchasing.<sup>1</sup> A scoping review of healthy eating interventions in

sporting settings<sup>1</sup> reported several interventions of mostly less than 1-year duration which demonstrated improvements in healthiness of retail practices<sup>5–8</sup>; one showed no effect.<sup>9</sup> For example, two Canadian capacity building interventions in sport and recreation facilities or clubs, an 8-month pre–post study<sup>8</sup> and the 18-month ‘Eat, Play, Live’ randomised controlled trial (RCT),<sup>7</sup> found significant improvements in policy development and changes to the food environment in those facilities provided with support compared with those not provided with support. Neither capacity building intervention reported on changes in food and drink sales. Some previous studies have reported modest improvements in the healthiness of customer purchases,<sup>5 6 10–12</sup> while others have showed no impact.<sup>1 13</sup>

The extent to which an intervention facilitates capacity building may partly explain heterogeneity of retail intervention impact. Longer-term capacity building programmes that increase organisational knowledge, skills and resources and are tailored to the individual challenges of each organisation, have been suggested as facilitating sustained implementation of healthy food retail initiatives in sporting settings.<sup>1</sup> Over the longer term, implementation of healthy food retail practices may vary due to factors such as staff turnover and stakeholder buy-in.<sup>14</sup> Retailer insights also suggest repeated customer exposure to a retail intervention may result in either magnification or reduction in the effectiveness of an intervention over the longer term.<sup>15</sup> To date, we have identified only two published studies that have assessed capacity building healthy retail interventions in sport and recreation facilities for more than 1-year postimplementation,<sup>6 7</sup> though neither examined changes in sales or implementation using repeated measures beyond pre-post evaluation. Evaluation of the implementation and longer-term maintenance of interventions, including measurement of changes to customer purchasing and the financial consequences for the retailer, is crucial to support evidence-based policy development and optimal implementation of initiatives.<sup>16</sup>

Evidence of financial impacts after 2 or more years is needed to address retailer fears of profit loss—a key barrier to retailer adoption of healthy retail changes within sporting<sup>14 17–19</sup> and other retail settings.<sup>20</sup> A 2019 review of healthy food retail business outcomes,<sup>16</sup> as well as more recent publications,<sup>5 14 21</sup> found commercial viability outcomes of interventions up to 1 year within sporting settings were either neutral,<sup>6 10 13</sup> mixed<sup>8 12 14 21</sup> or unfavourable,<sup>5 17 18</sup> with no studies finding favourable outcomes to date. We must know if and how both public health and retailer aims can be achieved in the longer term in order to realise permanent healthy retail transitions.

The context in which interventions are implemented is another likely driver of heterogeneity in implementation and sales outcomes observed previously. Seasonal and non-seasonal facilities differ systematically in food and drink offerings and customer characteristics. It is unclear whether customer and staff responses to healthy retail

initiatives, and therefore policy learnings, are generalisable between facility types. To date, we are not aware of any evaluations of the impact of large-scale capacity building interventions on the healthiness of items sold in seasonal facilities (those only open a part of the year), or any studies examining the impact of a capacity building intervention on revenue and healthiness of purchases in both seasonal and non-seasonal sporting facilities.

This study advances the previous literature on healthy food retail interventions in sporting settings by reporting behavioural and revenue impacts at 2 years after implementation, and examining responses from seasonal and non-seasonal facilities separately. We aimed to evaluate the impact of a 2-year local government capacity building intervention in Australian sports and recreation facilities on changes over time on (1) the healthiness of prepackaged refrigerated drink choices visible to customers, (2) healthiness of refrigerated drinks sold and (3) refrigerated drink revenue.

## METHODS

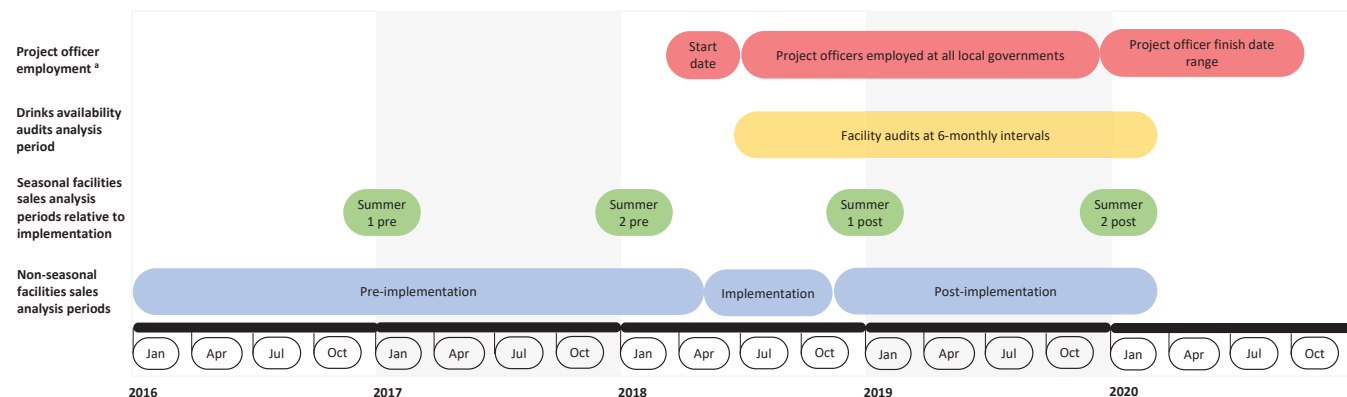
### Setting and intervention

This study evaluated an intervention designed and funded by an Australian state-based health promotion agency (the Victorian Health Promotion Foundation (VicHealth)). The ‘Water in Sport’ capacity building intervention aimed to support local government-owned and/or managed sport and recreation facilities (including sporting clubs) to reduce customer purchases of sugar-sweetened beverages and make water the drink of choice. From March 2018 to June 2020, VicHealth funded eight local government areas (LGAs) in Victoria, Australia to each appoint a project officer responsible for implementing the initiative.

The healthiness of drinks available in each participating facility was assessed using the Victorian Government’s Healthy Choices guidelines (HCGs) for sport and recreation facilities.<sup>22</sup> The HCGs are voluntary and include classification of food and drinks based on their major ingredients and their energy and nutritional content per serve (and per 100 mL), into ‘green’ (‘best choice’, eg, water), ‘amber’ (‘choose carefully’, eg, diet soft drinks) and ‘red’ (‘limit’, eg, full sugar soft drinks).<sup>23</sup> The role of the project officers was to encourage and support all recruited facilities in their LGA to implement ‘nudges’ increasing the display of ‘green’ drinks to at least 50% and either (1) limiting display of ‘red’ drinks to no more than 20% of display space or (2) removing ‘red’ drinks from display altogether. Additional details on the design and implementation of the ‘Water in Sport’ initiative are found in online supplemental appendix 1.

### Study design

The implementation of the ‘Water in Sport’ initiative in facilities, along with its impact on the healthiness of customer purchases and facility financial outcomes was assessed using an observational study design. **Figure 1**



**Figure 1** 'Water in Sport' project implementation and data collection timeline. <sup>a</sup>Project officer employment start dates ranged between 1 March and 18 June 2018, and employment finish dates ranged between 20 December 2020 and 30 October 2021.

provides an overview of the project timeline and the study data collection periods, with key evaluation dates shown in [table 1](#).

### Data collection

#### Effect of initiative on implementation

Evaluation of drink displays was used to assess implementation of the intervention against project targets. An audit of refrigerated prepackaged drinks displays was undertaken by project officers every 6 months by taking photographs of each refrigerator at every participating facility during the implementation and postimplementation period (see audit instructions in online supplemental appendix 2). Details on drinks classification based on refrigerator audit are presented in online supplemental appendix 3.

#### Effect of initiative on facility sales

Sales data were used to assess impact of intervention on consumer purchases. Facilities provided itemised electronic weekly sales data from November 2015 to March 2020 for all prepackaged drinks ([table 1](#)). Data for each drink product line included the unit size (mL), unit price and number of units sold per week. Each product line was assessed using the HCG classification by project officers.

### Outcomes

#### Effect of initiative on implementation

The primary implementation outcome was the mean percentage of 'red' drinks displayed across all refrigerators by a facility at each audit; and secondary outcomes were the mean percentages of 'amber' and 'green' drinks displayed. A secondary binary outcome measured compliance with the HCGs target, with facilities classified

**Table 1** Key dates for evaluation of the 'Water in Sport' initiative

Data source	Available data range (week beginning)		Period name	Analysis date range (week beginning)		Period duration
	Start date	End date		Start date	End date*	
Implementation audit	22 January 2018	20 March 2020	Baseline audit (0 month)	20 May 2018	10 June 2019	Single time point
			6 month†	15 October 2018	6 January 2020	Single time point
			12 month‡	4 March 2019	9 December 2019	Single time point
			18 month§	18 February 2019	17 February 2020	Single time point
Sales data: seasonal facilities	2 November 2015	23 March 2020	Summer 1 preimplementation	5 December 2016	27 February 2017	13 weeks
			Summer 2 preimplementation	4 Dec 2017	26 February 2018	13 weeks
			Summer 1 postimplementation	3 December 2018	25 February 2019	13 weeks
			Summer 2 postimplementation	2 December 2019	24 February 2020	13 weeks
Sales data: non-seasonal facilities	2 November 2015	23 March 2020	Preimplementation	4 January 2016	26 February 2018	113 weeks
			Implementation	5 March 2018	24 September 2018	30 weeks
			Postimplementation	1 October 2018	24 February 2020	74 weeks

\*Analysis date ranges for all data sources ended February 2020, due to COVID-19-related shutdowns of sporting facilities from March 2020.

†Mean 160.3 (SD 64.4) days post baseline audit.

‡Mean 363.2 (SD 42.9) days post baseline audit.

§Mean 504.1 (SD 80.4) days post baseline audit.

as compliant only if all refrigerators within a facility met both HCG targets of no more than 20% ‘red’ drinks and at least 50% ‘green’ drinks on display.

#### Effect of initiative on facility sales

For each week, the primary sales outcomes were: (1) ‘red’ drinks sold as a percentage of total volume of drinks sold and (2) total refrigerated drink revenue (AU\$). Secondary outcomes included: (3) ‘amber’ drinks sold as a percentage of total volume of drinks sold, (4) ‘green’ drinks sold as percentage of total volume of drinks sold, (5) total volume of drinks sold (L), (6) water sold as a percentage of total volume of drinks sold, (7) free sugar content of drinks sold (g/100 mL) and (8) revenue (AU\$) from all other drink and food sales.

### Analysis

#### Effect of initiative on implementation

Facilities were excluded from the analysis if less than two valid audits were available and/or if audits were based on menu (number of product lines available) rather than refrigerator display and, therefore, the number of drink facings was unable to be determined.

Mixed models (or multilevel models)<sup>24 25</sup> were used to estimate the change in the display of drinks during the project officer employment period, with facility as the clustering factor to account for repeated outcomes within each facility. Linear mixed models were used for percentage drink display outcomes and logistic mixed models for compliance with HCG target outcomes. We estimated the effect of intervention implementation at 6, 12 and 18 months relative to the baseline audit,

unadjusted and then adjusted for: food outlet type, season and seasonality of facility opening (see [table 2](#)). We estimated marginal means and probabilities from the adjusted models at the mean values of the covariates included in the model.

We performed a simple count of the number of facilities who increased the raw percentage of ‘red’ drinks on display and/or increased percentage of ‘green’ drinks on display between baseline and 18-month audits.

#### Effect of initiative on facility sales

Facilities were excluded from the sales data analysis if they did not sell any ‘red’ drinks prior to the start of intervention implementation or did not provide data required ([figure 2](#)).

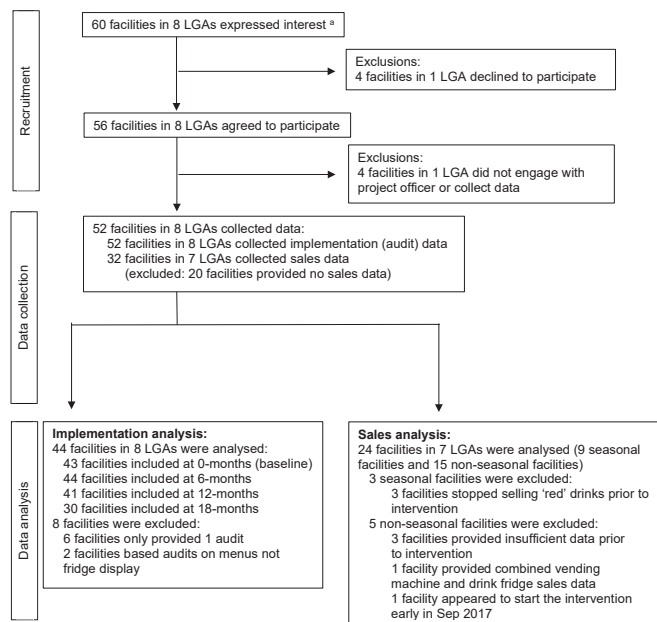
#### Seasonal facilities

See [figure 1](#) and [table 1](#) for date ranges for the four summer seasons used in analysis of seasonal facilities (which included sporting clubs and outdoor pools that were only open over summer months, December to February). For each sales outcome, a mixed linear model<sup>24</sup> was fitted with facility as a random effect, and summer season (included as a four-level categorical variable) and covariates used for adjustment as fixed effects. As there were breaks in the sequential measures of the sales outcomes, we were not able to model time trends over the entire study period, instead we compared mean changes in sales between summer seasons. Sales in the summer immediately before the start of the initiative (summer 2 preimplementation, reference category) were compared with the sales in the other three seasons (summer 1

**Table 2** Covariates for analyses

Covariates	Classification based on	Categories
Food outlet type	The kind of food and drink sold	Kiosk (ice-cream, prepackaged snacks and drinks only) Canteen (ice-cream, prepackaged snacks and drinks, and a small selection of hot and cold foods) Café (ice-cream, prepackaged snacks and drinks, variety of hot and cold foods, food could be made to order)
Facility size	Median number of cold packaged drink units sold per week during study period	<50 units sold per week ≥50 units sold per week
Area level socioeconomic disadvantage	Socioeconomic Indexes for Areas (SEIFA) measure of disadvantage <sup>30</sup>	Higher disadvantage (SEIFA ≤5th decile) Lower disadvantage (SEIFA ≥6th decile)
Seasonality of facility opening	Months of year facility usually open	Seasonal (included sporting clubs and outdoor pools which were often open only over the summer months)* Non-seasonal (open all year)
Season of audit	Month of audit	Summer (December–February) Autumn (March–May) Winter (June–August) Spring (September–November)
Mean maximum daily temperature for each week	Daily maximum temperature of the closest weather station to each local government area obtained from the Australian Bureau of Meteorology website <sup>31</sup>	N/A—continuous variable

\*One facility that was open all year had a low weekly number of unit sales outside the summer season so for the purposes of this analysis was also considered a seasonal facility.  
N/A, not applicable.



**Figure 2** Flow diagram of facilities in the ‘Water in Sport’ evaluation. <sup>a</sup>Number of facilities that expressed an interest to participate in the intervention and were included in the initial application for funding to VicHealth by local governments. LGA, local government area.

preimplementation; summer 1 postimplementation; summer 2 postimplementation). Model effects were estimated adjusting for mean maximum weekly temperature. For the percentage outcomes (volume of ‘red’, ‘amber’ and ‘green’ drinks, water and free sugar content sold), we additionally adjusted for facility size (table 2). Marginal means for each summer season were estimated from the adjusted models at the mean values of the covariates.

### Non-seasonal facilities

For non-seasonal facilities, the effect of the intervention was assessed using interrupted time series analysis (ITSA),<sup>26</sup> an approach widely used to estimate the effect of interventions in observational studies, allowing for shifts in outcome at specific time points and changes over time. For each outcome, a mixed ITSA model was fitted with facility as a random effect and autocorrelation over time (time lag of 3 weeks assumed). Fixed effects were included in the model as (1) two break points (at the start and end of the implementation period, see figure 1 and table 1) to allow for a change in mean sales at these times, (2) time trends preimplementation, during implementation and postimplementation that were assumed linear and independent and (3) covariates used for adjustment (see online supplemental appendix 4 for further model specification details). The model was used to estimate the difference between the observed outcome under the intervention and the counterfactual outcome (the expected outcome that would have been observed if the initiative had not been implemented) for the week beginning 3 February 2020. For all outcomes, model effects were estimated adjusted for calendar month and mean

maximum daily temperature for each week (see table 2). Models for revenue outcomes and total volume of drinks sold were additionally adjusted for outlet type.

All analyses were conducted under an intention to treat approach. All analyses were performed in Stata V.16.1.

## RESULTS

### Implementation of the ‘Water in Sport’ initiative

Of the 60 facilities in the 8 LGAs that received funding, 52 (87%) collected implementation data, and of these 44 facilities (85%) provided at least 2 valid audits and were included in the analysis (see figure 2). The eight excluded facilities did not differ to those included in the implementation analysis in terms of type of food retail outlet or area level socioeconomic position (online supplemental table S1). Of the 44 facilities included in the analysis, 14 (32%) were kiosks, 24 (55%) canteens and 6 (14%) cafés; 35 (80%) were in areas with higher disadvantage; and 26 (59%) were non-seasonal.

After adjustment, we found that the mean percentage of ‘red’ drinks available significantly decreased at each postintervention audit compared with the baseline audit, ‘green’ increased and ‘amber’ remained the same (table 3, figure 3).

At the baseline audit, 20.5% (95% CI 7.07% to 33.9%) of facilities met the HCG targets of no more than 20% ‘red’ drinks displayed and at least 50% ‘green’ drinks displayed in all refrigerators. At the 18-month audit, 63.8% (95% CI 41.9% to 85.8%) of facilities met the HCG targets (online supplemental table S2). The odds of compliance increased at each successive audit from 0 to 18 months. In all but one case, facilities who did not already meet the HCG targets at the baseline audit decreased the raw percentage of ‘red’ drinks on display and/or increased the percentage of ‘green’ drinks on display between baseline and 18-month audits.

### Effect of the ‘Water in Sport’ initiative on healthiness of customer purchases and facility-level packaged drinks revenue

Of the 52 facilities that participated in the initiative, 32 (62%) collected sales data, and of these, 9 seasonal and 15 non-seasonal facilities (75%) were included in the analysis (see figure 2). The facilities that participated in the initiative but were not included in the sales analysis were more likely to be from areas of higher socioeconomic disadvantage than those included (see online supplemental table 3 and box 1).

### Seasonal facilities

In the adjusted model, there was no change in the mean percentage of ‘red’ drinks sold between summer 1 preimplementation and summer 2 preimplementation in seasonal facilities (figure 4; online supplemental table 4). Compared with summer 2 preimplementation, there was a reduction in mean percentage of ‘red’ drinks sold in summer 1 postimplementation (–18.2 percentage points

**Table 3** Percentage of refrigerated drinks on display, by traffic light classification at each audit time point, in 44 facilities

Drink type	Audit time point*	Facilities audited		Percentage on display†		Change in percentage on display†		
		n	%	Mean	(95% CI)	$\beta$	(95% CI)	P value
'Red'	0 months	43	98	30.2	(22.9 to 37.5)	Ref		
	6 months	44	100	18.0	(12.4 to 23.6)	-12.3	(-18.0 to -6.53)	<0.001
	12 months	41	92	14.7	(9.72 to 19.6)	-15.6	(-21.2 to -9.99)	<0.001
	18 months	30	68	13.2	(6.55 to 19.8)	-17.1	(-23.9 to -10.3)	<0.001
'Amber'	0 months	43	98	22.4	(16.8 to 27.9)	Ref		
	6 months	44	100	22.1	(17.5 to 26.7)	-0.28	(-4.70 to 4.14)	0.902
	12 months	41	92	18.9	(14.3 to 23.6)	-3.43	(-8.24 to 1.38)	0.162
	18 months	30	68	24.6	(19.0 to 30.2)	2.24	(-3.25 to 7.72)	0.424
'Green'	0 months	43	98	47.2	(39.7 to 54.6)	Ref		
	6 months	44	100	60.5	(54.3 to 66.7)	13.4	(7.93 to 18.8)	<0.001
	12 months	41	92	66.3	(60.4 to 72.2)	19.2	(12.9 to 25.4)	<0.001
	18 months	30	68	63.3	(57.2 to 69.4)	16.1	(9.30 to 22.9)	<0.001

\*Fewer audits were conducted at the 18-month time point due to some project officer contracts ending, and COVID-19-related shutdowns of sporting facilities from March 2020 meaning audits after that time were not included for analysis.

†Adjusted for season, seasonality of facility and outlet type.

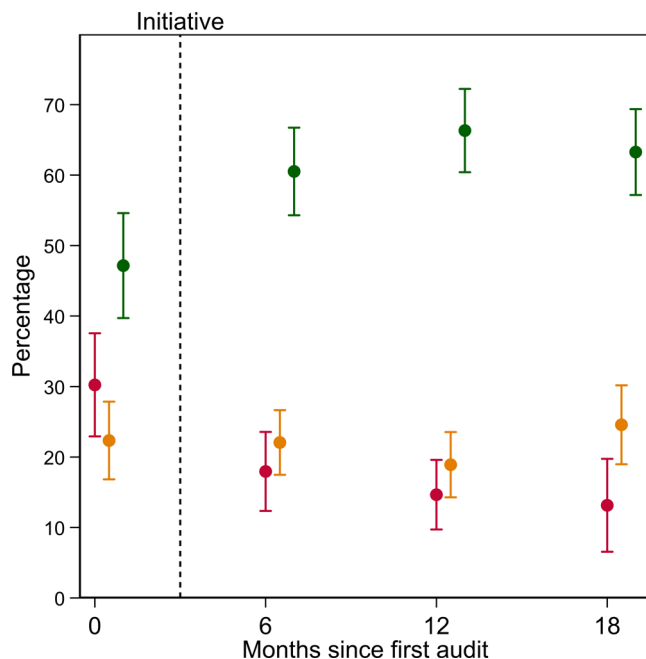
(pp); 95% CI -27.8 to -8.67) and summer 2 postimplementation (-19.0% pp; 95% CI -28.6 to -9.51). For weekly revenue from refrigerated drinks, there was only evidence of a statistically significant reduction for summer 2 postimplementation compared with summer 2 preimplementation (-AU\$81.8; 95% CI -AU\$123 to -AU\$40.8), equivalent to -25.2% (95% CI -32.6% to -17.7%). We

found no difference in the change in 'red' drink sales or revenue between the two summers postimplementation.

We found no difference in sales for any of the secondary outcomes summer 1 preimplementation versus summer 2 preimplementation, or summer 1 postimplementation versus summer 2 postimplementation (online supplemental table 4). We saw an increase in mean percentage sales of 'amber' drinks in summer 1 postimplementation (7.45 pp; 95% CI 0.20 to 14.7) and summer 2 postimplementation (13.3 pp; 95% CI 2.66 to 23.9) compared with summer 2 preimplementation. The mean percentage sales of 'green' drinks sold increased in summer 1 postimplementation (10.6 pp; 95% CI 0.10 to 21.2), compared with summer 2 preimplementation. No significant changes were found in revenue from other drinks and food, free sugar content of drinks sold, volume of water sold or overall volume of drinks sold in summer 1 postimplementation or summer 2 postimplementation, compared with summer 2 preimplementation (online supplemental table 4).

#### Non-seasonal facilities

In non-seasonal facilities, there were significant time trends with the percentage volume of 'red' drinks sold reducing over time in each phase of the study (preimplementation, during implementation and postimplementation; see table 4, first block of estimates; figure 5). When we compared to see if the sales time trends were the same in each period of the study (table 4, second block), we found that the reduction per week in sales of 'red' drinks during the implementation period (-0.41 pp; 95% CI -0.68 to -0.14) was significantly greater than in the preimplementation period (-0.06 pp; 95% CI -0.11 to -0.02) and the postimplementation period (-0.10 pp; 95% CI -0.19 to -0.02). There was no statistical difference between the preimplementation and

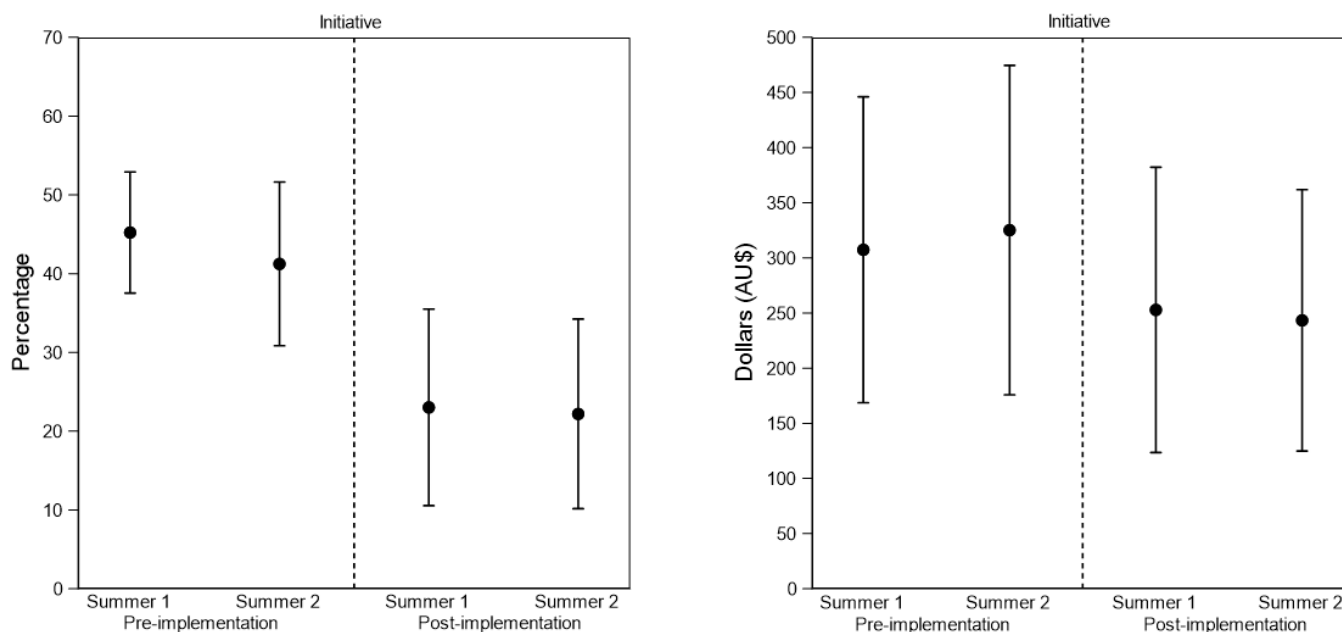


**Figure 3** Percentage<sup>a</sup> of refrigerated drinks on display by traffic light classification over time<sup>b</sup>, in 44 facilities.

<sup>a</sup> Marginal means and 95% CI estimated from multilevel models adjusted for season, seasonality of facility and outlet type. <sup>b</sup> Healthy Choices guidelines target were to display no more than 20% 'red' drinks (eg, sugary soft drinks), at least 50% 'green' drinks (eg, sparkling waters) and the remainder 'amber' drinks (eg, diet soft drinks).

### A Percentage ‘red’ drinks sold <sup>a</sup>

### B Refrigerated drinks revenue <sup>b</sup>



**Figure 4** Weekly sales of ‘red’ drinks and drinks revenue, by summer season, in nine seasonal facilities. <sup>a</sup>Marginal means and 95% CI estimated from multilevel model adjusted for calendar month, maximum weekly temperature. <sup>b</sup>Marginal means and 95% CI estimated from multilevel models adjusted for calendar month, maximum weekly temperature, size of facility.

postimplementation time trends. There was no immediate shift in the percentage of ‘red’ drinks sold at the start of the implementation period or the end the implementation period (table 4, third block), suggesting that changes occurred gradually over time. The estimated effect of the intervention by February 2020, was –11.0 pp in ‘red’ drinks (95% CI –21.6 to –0.41) sold per week.

For refrigerated drinks revenue, there was no evidence of a sales time trend either preimplementation or during initiative implementation. There was some evidence of a time trend postimplementation of –AU\$1.32 per week (95% CI –AU\$2.62 to –AU\$0.02), however it did not differ significantly to the time trends preintervention and during intervention. There was no evidence of a change in revenue for refrigerated drinks in February 2020 compared with expected sales.

For the secondary outcomes, the estimated outcome differed from the counterfactual outcome by February 2020 only for free sugar content sold (–0.78 g/100 mL; 95% CI –1.55 to –0.001).

### DISCUSSION

The evaluation of the ‘Water in Sport’ initiative, the longest follow-up of an intervention to promote healthy eating in both seasonal and non-seasonal sporting facilities to date, demonstrates that a capacity building approach is an effective way of supporting healthy retail change over 2 years. In a 2-year intervention, the healthiness of drink choices visible to customers and the healthiness of drinks sold in sports and recreation facilities both improved,

with only small reductions in total refrigerated drink revenue (and only in seasonal facilities).

We demonstrated a large decline in display of the least healthy (‘red’) drinks, and a larger increase in the healthiest (‘green’) drink display over time than has been shown in other large RCTs over longer than 1 year in sporting facilities to date,<sup>6,7</sup> with percentage display of ‘red’ drinks nearly halving over 18 months. However, it is worth noting that even by the end of the intervention, only 63% of facilities were compliant with the HCG target. Improved implementation in the current study may be related to the intensiveness and capacity building nature of the intervention. Although it is in theory possible that the changes observed could be due to overall trends toward healthier food environments over time, this is highly unlikely given the lack of change in sales observed between the first and second years preimplementation or the first and second year postimplementation in seasonal facilities, and our time series analysis adjusting for preintervention trends in non-seasonal facilities.

Following the implementation of the ‘Water in Sport’ initiative, percentage sales volume of ‘red’ drinks decreased in both seasonal and non-seasonal facilities. A recent pre–post evaluation of a sugary drink reduction policy in 16 Victorian YMCA sport and recreation facilities reported that volume sales of ‘red’ drinks decreased by 46.2% 1 year after implementation in non-seasonal facilities,<sup>5</sup> a larger reduction in targeted products than was seen using similar interventions in smaller studies.<sup>1</sup> The relatively smaller change in sales of ‘red’ drinks in

**Table 4** Weekly sales of primary and secondary outcomes,\* in 15 non-seasonal facilities (continued)

Outcome (first block of estimates)	Preimplementation time trend			During implementation time trend			Postimplementation time trend		
	$\beta$	(95% CI)	P value	$\beta$	(95% CI)	P value	$\beta$	(95% CI)	P value
Volume 'red' drinks (%)	-0.06	(-0.11 to -0.02)	0.008	-0.41	(-0.68 to -0.14)	0.003	-0.10	(-0.19 to -0.02)	0.016
Refrigerated drinks revenue (AU\$)†	-0.03	(-0.49 to 0.43)	0.887	-3.52	(-7.98 to 0.95)	0.122	-1.32	(-2.62 to -0.02)	0.046
Volume 'amber' drinks (%)	0.01	(-0.04 to 0.06)	0.659	-0.04	(-0.16 to 0.09)	0.547	0.12	(0.07 to 0.17)	<0.001
Volume 'green' drinks (%)	0.05	(0.02 to 0.08)	0.001	0.39	(0.15 to 0.63)	0.001	-0.02	(-0.08 to 0.04)	0.511
Total volume of drinks sold (L)†	0.09	(-0.25 to 0.07)	0.261	-0.51	(-1.18 to 0.15)	0.129	-0.21	(-0.39 to -0.03)	0.024
Volume water (%)	0.04	(0.02 to 0.07)	<0.001	0.21	(0.02 to 0.40)	0.034	-0.02	(-0.07 to 0.03)	0.395
Free sugar content (g/100 mL)	-0.003	(-0.007 to 0.001)	0.156	-0.02	(-0.04 to -0.004)	0.018	-0.007	(-0.01 to -0.001)	0.034
Revenue food and other drinks (AU\$)†	1.74	(-0.56 to 4.03)	0.138	-13.3	(-31.9 to 5.36)	0.163	-2.66	(-6.20 to 0.88)	0.141
Outcome (second block of estimates)	Change in time trend from preimplementation to during implementation			Change in time trend from preimplementation to postimplementation			Change in time trend from during implementation to postimplementation		
	$\beta$	(95% CI)	P value	$\beta$	(95% CI)	P value	$\beta$	(95% CI)	P value
Volume 'red' drinks (%)	-0.35	(-0.62 to -0.08)	0.011	-0.04	(-0.14 to 0.06)	0.437	0.31	(0.02 to 0.59)	0.036
Refrigerated drinks revenue (AU\$)†	-3.48	(-8.06 to 1.09)	0.136	-1.29	(-2.78 to 0.21)	0.091	2.2	(-1.10 to 5.49)	0.191
Volume 'amber' drinks (%)	-0.05	(-0.20 to 0.10)	0.510	0.11	(0.04 to 0.18)	0.004	0.16	(0.05 to 0.27)	0.004
Volume 'green' drinks (%)	0.34	(0.11 to 0.57)	0.004	-0.07	(-0.16 to 0.01)	0.101	-0.41	(-0.68 to -0.14)	0.003
Total volume of drinks sold (L)†	-0.42	(-0.97 to 0.12)	0.130	-0.12	(-0.25 to 0.01)	0.074	0.31	(-0.20 to 0.81)	0.236
Volume water (%)	0.16	(-0.03 to 0.35)	0.091	-0.07	(-0.13, -0.003)	0.039	-0.23	(-0.43 to -0.02)	0.030
Free sugar content (g/100 mL)	-0.02	(-0.04 to -0.001)	0.041	-0.004	(-0.01 to 0.005)	0.370	0.01	(-0.005 to 0.03)	0.141
Revenue food and other drinks (AU\$)†	-15	(-35.7 to 5.65)	0.154	-4.4	(-10.0 to 1.20)	0.123	10.6	(-4.85 to 26.1)	0.179
Outcome (third block of estimates)	Change in level at start of implementation‡			Change in level at end of implementation‡			Change in outcome February 2020‡		
	$\beta$	(95% CI)	P value	$\beta$	(95% CI)	P value	$\beta$	(95% CI)	P value
Volume 'red' drinks (%)	0.16	(-2.22 to 2.53)	0.897	-8.19	(-17.3 to 0.91)	0.078	-11.0	(-21.6 to -0.41)	0.042
Refrigerated drinks revenue (AU\$)†	23.8	(-54.3 to 102)	0.551	22.0	(-78.7 to 123)	0.668	-68.1	(-165 to 28.7)	0.168
Volume 'amber' drinks (%)	-0.45	(-3.71 to 2.82)	0.789	-2.93	(-7.47 to 1.62)	0.207	4.71	(-3.21 to 12.6)	0.244
Volume 'green' drinks (%)	0.7	(-1.89 to 3.29)	0.596	11.6	(5.08 to 18.0)	<0.001	6.43	(-0.68 to 13.5)	0.076
Total volume of drinks sold (L)†	5.36	(-8.91 to 19.6)	0.462	7.10	(-10.4 to 24.6)	0.427	-1.22	(-21.7 to 19.2)	0.907
Volume water (%)	0.87	(-1.12 to 2.87)	0.391	7.07	(2.00 to 12.1)	0.006	2.5	(-3.74 to 8.74)	0.433
Free sugar content (g/100mL)	0.06	(-0.14 to 0.27)	0.544	-0.49	(-1.06 to 0.07)	0.087	-0.78	(-1.55 to -0.001)	0.050
Revenue food and other drinks (AU\$)†	172	(-228 to 571)	0.400	232	(-347 to 811)	0.432	-75.9	(-439 to 288)	0.682

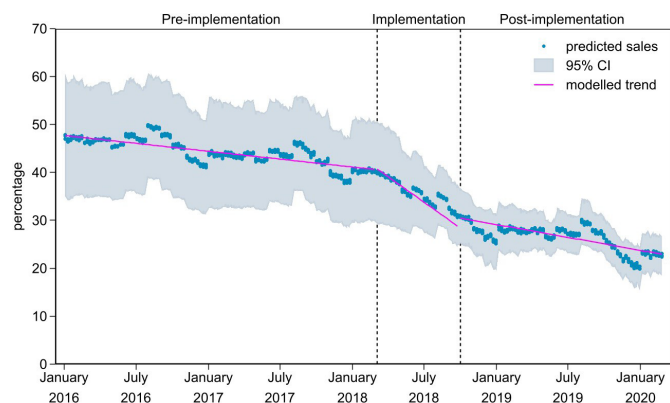
Study periods: Preimplementation (4 January 2016 to 4 March 2018 ; implementation (5 March 2018 to 30 September 2018); Postimplementation (1 October 2018 to 24 February 2020).

\*Estimates obtained under a model using weekly data, adjusting for calendar month and maximum weekly temperature.

†Models for total outcomes additionally adjusted for facility type (café; kiosk; canteen).

‡Difference in level compared with the counterfactual outcome.





**Figure 5** Weekly sales of percentage of 'red' drinks sold<sup>a</sup> with sales time trend, in 15 non-seasonal facilities.  
<sup>a</sup> Predicted values and sales trend using weekly data, estimated at mean values of the covariates from models adjusted for calendar month and maximum weekly temperature. Study periods: Preimplementation (4 January 2016 to 4 March 2018); Implementation (5 March 2018 to 30 September 2018); Postimplementation (1 October 2018 to 24 February 2020).

'Water in Sport' facilities may be because the priority to promote healthy drink purchasing was already high in the included local governments prior to the implementation of the project, and because of the more modest policy target to reduce 'red' drink display to no more than 20% of available drinks, rather than eliminate 'red' drinks sales altogether.

We found differences in preinitiative sales patterns and observed greater reductions in sales of 'red' drinks and revenue in seasonal compared with non-seasonal facilities. We are not aware of any previous studies explicitly comparing the response of seasonal and non-seasonal facilities. Differences in sales patterns between seasonal and non-seasonal facilities may reflect underlying differences in facility offerings, type of facility customers, food outlet turnover, the influence of weather events such as bushfires or heatwaves, and systematic variations in customer and staff response to the initiative. The mixed effects on revenue (in seasonal and non-seasonal facilities) align with a previous review of business outcomes of healthy food retail initiatives which found mixed financial impact across settings.<sup>16</sup>

The revenue loss observed in seasonal facilities was low in absolute terms (mean -AU\$81.80 per facility per week) but equivalent to an approximate 25% decrease. While previous evidence suggests that food retail may be viewed as an auxiliary source of revenue by sporting facilities,<sup>14</sup> relatively small losses could be critical for seasonal (often smaller) facilities. As well as the public health impact, evidence for the cost of implementation per facility is needed to assess the value of the intervention to the local government, retailers and broader communities.<sup>27</sup>

On average, facilities that achieved the HCG targets did so after 12 months, with 'red', 'amber' and 'green' drinks displayed being approximately the same at both 12 months and 18 months after the first audit. Similarly,

changes in sales were greatest in both seasonal and non-seasonal facilities during the first year after the intervention. We are aware of only two other capacity building studies of longer than 2 years in sport and recreation settings.<sup>5,6</sup> Multifaceted and sustained term capacity building interventions may increase effectiveness of food environment change<sup>1</sup> by increasing stakeholder commitment to change and embedding policies to encourage maintenance.<sup>14</sup> Trials of more than 2 years will be important to investigate if and how favourable changes in purchasing can be maintained in the longer term.

Purchases in 'Water in Sport' intervention facilities are likely to only form a small part of the total diet, however aligning the messaging of sports and nutrition may strengthen healthy eating messages for individual customers.<sup>4</sup> Our findings are likely generalisable to capacity building interventions of a similar intensity in sport and recreation facilities. Common barriers and enablers have been found across countries in food retail interventions,<sup>1</sup> and retail interventions often have similar barriers and enablers across setting type.<sup>28</sup>

### Strengths and limitations

The evaluation of the 'Water in Sport' initiative included rigorous multilevel analysis of objective drink display and sales data. The comprehensive evaluation and follow-up 18 months after implementation provides evidence of the longer-term implications of capacity building interventions in local government sporting settings on changes to facility practice, health behaviour impacts and financial outcomes for facilities.

Our sales data analysis approach aimed to control for the temporal trend before implementation but includes the assumption that this trend would remain the same after 2 years; the validity of this assumption cannot be assessed in natural experiments without a comparable control group. For the seasonal facilities data, as only short data sales periods were available each year, we could not estimate time trends and therefore intervention effects might be biased due to temporal changes independent of the intervention. We adjusted for facility characteristics including facility size, however, we did not investigate if intervention effects differed by facility characteristics. Larger RCTs would be needed to overcome these limitations and to isolate the effect of the intervention from external campaigns, funding and industry and consumer trends.

We found no change in the overall volume of refrigerated drinks sold, or in revenue from food and non-refrigerated drinks, before and after the initiative. However, without detailed food purchasing data or direct measures of consumer consumption we cannot account for substitution effects in purchases between food and drinks, or between intervention facilities and external facilities.

This study did not capture changes in nutritional content of specific drink products over time, as drink HCG classifications and free sugar content were each

collected at a single time point. HCG classifications are likely to be minimally affected by reformulation as ‘red’, ‘amber’ and ‘green’ classifications relate mainly to the type of drink (eg, sugar-sweetened beverage, fruit juice) and portion size. The absolute free sugar content of drinks purchased preintervention was low as it comprised all drinks including water (eg, mean 2.87 g/100 mL (95% CI 2.23 to 3.50) in the week before the intervention began). This low mean sugar content created a difficulty in detecting changes in free sugar content of purchases, and means that results would have been minimally affected by modest industry sugar reformulation efforts over the study period.<sup>29</sup>

## CONCLUSION

The evaluation of the ‘Water in Sport’ initiative demonstrated that a 2-year local government capacity building intervention created healthier drink environments in almost all participating facilities, and resulted in reduced purchases of targeted unhealthy drinks by sport and recreation patrons. The different findings observed between seasonal and non-seasonal facilities, including in revenue outcomes, emphasises the need to tailor interventions to outlet context, with potentially different expectations and support required for desirable outcomes. Follow-up studies longer than 2 years will be important to investigate if and how favourable changes in food environment and purchasing can be maintained permanently.

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**Contributors** AP, TB-R, AJC and MRB conceived of the study. AP, MRB, DR and AJC designed the study. DR coordinated data acquisition and analysis. HR and LO analysed and interpreted the sales data. DR and MRB analysed and interpreted the implementation data. MRB wrote the manuscript with assistance from DR and HR. AP is guarantor of the study. All authors read and approved the final manuscript.

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