

# Community-based health insurance and communities' scheme requirement compliance in Thehuldere district, northeast Ethiopia: cross-sectional community-based study

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**Background:** Community-based health insurance (CBHI) is becoming a prominent and promising concept in tackling financial health care issues confronting the poor rural communities in developing countries. Ethiopia endorsed and constituted CBHI schemes in 13 pilot “woredas” in 2010/11. This study aimed to assess the compliance of the community to CBHI scheme requirements in Thehuledere district, northeast Ethiopia.

**Methods:** A community-based cross-sectional study was conducted among 530 respondents between April and June 2015 in Thehuledere District, South Wollo Zone, northeast Ethiopia. A systematic random sampling technique was deployed to select the study participants. A self-administered, structured, pre-tested questionnaire was used to collect the data. Bivariate and multivariate logistic regression analyses were used to identify factors associated with CBHI compliance.

**Results:** A total of 511 study participants were included in the study. Approximately 77.9% of the study population complied with CBHI requirements: members' age (AOR=0.74, 95% CI: 0.62–0.8), premium fee affordability (AOR: 2.66, 95% CI: [1.13–4.42]), members' occupation (AOR=0.14, 95% CI: 0.04–0.45), members' attitude toward CBHI management (AOR = 2.11 [1.14–3.90]), and CBHI members' knowledge (AOR=0.24, 95% CI: [0.13–0.42]) were found to be major predictors of community compliance to CBHI requirements.

**Conclusion:** CBHI requirement compliance at the early stage was relatively high. We observed that members' age, premium fee affordability, occupation, attitude, and knowledge were significant predictors. CBHI management's involvement in awareness creation and training on requirements of the CBHI scheme would contribute to better outcomes and success.

**Keywords:** compliance, community-based health insurance, Ethiopia

## Introduction

Community-based health insurance (CBHI) is a pledge agreement requiring the health insurer to cover basic health service costs in exchange for premium payments into a collective fund which is designed, owned, and administered by members.<sup>1</sup>

No country in the world is able to fully provide health cover to citizens effectively due to a lack of spending money for health care services. The World Health Organization (WHO) stated the pressing situation as 150 million people worldwide suffer a financial calamitous shock each year, and more than 100 million are nudged into poverty due to direct payments for health care-related services.<sup>1</sup> Among the advanced countries, reports showed that even the USA cannot offer health service cover to all citizens, and 46 million Americans have insufficient health services coverage.<sup>2</sup>

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Health insurance implemented in developed countries benefits people through available prompt medical care, improving their health status, providing better health outcomes, reducing the physical burden for the insured and the demand for free-cost care from the provider.<sup>3</sup> CBHI as a system of health insurance is designed to ameliorate health care service encounters of destitute and informal sector employees. Implementation of CBHI in Asia and central Africa is accredited with providing benefits such as protecting the destitute against extraordinary health care services costs, providing financial safety for the poor, minimizing the equity gap, reducing out-of-pocket spending, building members' self-belief through community control procedures with its design and implementation challenges.<sup>4</sup>

Enormous initiatives were used to expand the CBHI in developing countries, and initiatives employed to help people went on further than the experimental stage because of many impediments, mainly a challenge of enrollment and poor adherence to scheme requirements as a consequence of the variable training and attitudes of the volunteers.<sup>5-8</sup>

Implementation studies carried out in Asia and Africa on CBHI schemes indicated that the performance, as planned in the design phase, was not adequate, wasted resources resulted in the loss of trust among the members. The method being implemented in Nepal is not promising as the scope and impact are very limited.<sup>9</sup> In Cameroon there are difficulties such as a sustainable existence<sup>10</sup> and in Burkina Faso the high drop-out rate of the members has been documented.<sup>11</sup> Sub-Saharan Africa is well-known to have a high burden of disease and low government expenditure on health. The accessibility of CBHI schemes largely exhibited weak presentation.<sup>12</sup>

Health in Ethiopia has improved noticeably in the last few decades, with government leadership playing a significant role in mobilizing resources and ensuring they are used efficiently. The government has recognized CBHI for financing health care services and cutting out-of-pocket spending for medical care. CBHI was piloted 4 years ago in four regions in Ethiopia, accounting for 85% of the total population.<sup>13</sup> Under the CBHI system, each district or "woreda" will have a collective health fund to which participants will contribute. The poor are eligible for membership in community health funds sponsored by the "woredas" and regions.<sup>14,15</sup>

The infancy stage of CBHI studies in piloted areas revealed that the scheme benefited members by reducing the need to borrow money for medical care, improving outpatient care, seeking ever increasing enrollment, and a better willingness to pay than other East African countries. In effect,

expansion to another district is commencing. However, the adherence of the members' to the article of the association of the scheme, which severely affects the sustainable implementation, has still not been studied thoroughly.<sup>14,15</sup> This study therefore aimed to investigate the compliance of CBHI members' to scheme requirements and possible associated factors in the Thehuledere district, South Wollo Zone, northeast Ethiopia.

## Materials and methods

### Study design and setting

A community-based cross-sectional study was carried out between April 20 and June 10, 2015, in Thehuledere district of South Wollo Zone. Thehuledere district is one of the 23 districts of South Wollo Zone, Amhara National Regional State, in northeast Ethiopia. It is among the three districts of Amhara region where the CBHI scheme was first introduced in June 2011. It has a total of 21 rural "kebeles" with 19,455 households of which 18,219 are members of the CBHI (94% enrollment rate). This district currently has 21 health posts, six small private clinics, three medium private clinics, five public health centers, seven drug stores, and one diagnostic laboratory facility, as reported by the District Health Office in the 2014 fourth quarter report. CBHI member households have all lived in the rural area of the selected "kebeles" for more than 6 months and willingly gave consent to be included in this study. Respondents who were working in a formal community organization in the rural community were excluded from the study.

### Sample size and sampling procedure

The sample size was computed using Epi Info version 3.5.3 by considering the proportion (p) 94% of CBHI, obtained from Ethiopian National Health Insurance Survey (2005),<sup>16</sup> a design effect of 2 for multistage sampling, a 10% non-response rate, and a margin of error of 3%. The final sample size was 530.

A multistage sampling technique was used. In the first stage six "kebeles", according to the number of "kebeles" in each of the pilot categories, were selected using simple random sampling technique from 21 rural "kebeles", and the sample sizes were distributed in proportion to the number of households each "kebele" has. The number of "kebeles" included in the sample was dependent on the inclusion of an adequate number of households – at least 20% of "kebeles". In the second stage, study participants were selected using systematic random sampling technique. The registration number from the list of CBHI membership issued to each

house in the “kebeles” by the district’s CBHI office was utilized as a sampling frame.

## Data collection procedures

Data were collected using a structured, self-administered questionnaire, which was initially prepared in English and translated into the local language, Amharic, by those proficient in the language, and checked for consistency. Five percent of the questionnaires were pre-tested prior to the actual data collection period in a comparable setting. Training and appropriate supervision of data collectors were employed to control data quality. Supervisors and principal investigators oversaw the data collection daily.

## Data processing and analysis

The questionnaires completed by respondents were checked for completeness and consistency, then coded, and entered into Epi Info 3.5.3 and exported to SPSS version 20 statistical software for final analysis. Descriptive statistics were used to describe the study population correlated to relevant variables and presented using text, table, frequency, and percentage. Both bivariate and multivariate logistic regression models were used to find associated factors with the outcome variable at  $p$ -value  $\leq 0.2$ . Variables significant at  $p$ -value 0.05 level and AOR with 95% CI were considered as factors associated with community compliance to CBHI requirements.

## Ethical considerations

Ethical clearance was obtained from the Institutional Review Board of the University of Gondar, College of Medicine and Health Sciences together with a permission letter approved by Thehuledere district health office, South Wollo Zone, and all selected study “kebeles”. Each study participant was briefed on the study objective and verbal consent was granted.

## Results

### Socio-demographic characteristics of participants

A total of 511 CBHI household members were included in the study with a response rate of 96.4%. The other 3.4% of participants were either non-responsive or excluded due to incomplete data. The majority, 351 (68.7%), were within the age range from 40 to 60 years, 420 (82.2%) were male, 448 (87.7%) were married, and about half of the participants, 229 (44.8%), were illiterate, the Muslim religion was practiced by 445 (87.1%), and 338 (66%) of the study participants’ monthly income was less than 500 ETB. More than half

(349, 68.3%) of household members had a family size of 3–5 people, Table 1.

**Table 1** Socio-demographic characteristics of community-based health insurance members (April 2015–June 2015)

Characteristics	Variables	Frequency (n)	Percent
Sex	Female	91	17.8
	Male	420	82.2
Age	18–30	36	7.0
	30.1–40	96	18.8
	40.1–50	197	38.6
	50.1–60	154	30.1
	>60	28	5.5
Religion	Muslim	445	87.1
	Orthodox	66	12.9
Marital status	Single	16	3.1
	Married	448	87.7
	Widowed	2	0.4
	Separated	45	8.8
Ethnicity	Amhara	511	100.0
Educational status	Illiterate	229	44.8
	Able to read and write	207	40.5
	Elementary	65	12.7
Monthly average income	High school	10	2.0
	<500	338	66.1
	501–750	113	22.1
	751–1,000	33	6.5
	1,001–1,250	14	2.7
Family size	1,251–1,500	4	0.8
	>1,500	9	1.8
	<3	67	13.1
	3–5	349	68.3
	6–8	95	18.6

### CBHI health institutions service

The majority of the household members recognized that health centers (479, 93.8%) and hospitals (444, 86.9%) entered into a contract to treat members within the acceptable distance range. A total of 181 (35.4%) household members visited the health institutions with one sick person within a month, and 185 (36.2%) were sick for 1–5 days. Approximately three quarters (391, 76.5%) of the household members agreed that the health care providers favored CBHI members in the course of treatments and about half (251, 49.1%) of the household members agreed the total CBHI members’ cost of care was tolerable, with the large majority of the households (480, 93.9%) being self-sponsored. Prior to a fully-fledged CBHI enrollment, 429 (84%) of the study participants attended CBHI meetings, 244 (47.7%) respondents participated in CBHI-related training, and 234 (45.8%) had knowledge about CBHI. From the overall respondents, 461 (90.2%) accepted the registration fee, 442 (86.5%) of the respondents stated the premium fees were affordable, 479

**Table 2** Community-based health insurance health institution service (April 2015–June 2015)

Variables	Response	Frequency (n)	Percent
Knowledge about CBHI	Poor	277	54.2
	Good	234	45.8
Health institutions visits for the last month	once	181	34.4
	Twice	47	9.2
	Thrice	2	0.4
	None	281	55
Total number of members' sick days	1–5	185	36.2
	2–10	24	4.7
	>10	21	4.1
Do health care workers favor members?	None	281	55
	No	99	19.4
Is the cost of care high even if household is enrolled in CBHI scheme?	Yes	412	80.6
	No	260	50.9
Who paid for registration and renewal?	Yes	251	49.1
	Self-sponsor	480	93.9
Received CBHI-related training before enrollment	Government	31	6.1
	No	266	52.1
Did you attend meetings before enrollment?	Yes	244	47.7
	No	82	16
Planned to renew CBHI	Yes	429	84
	No	28	5.5
CBHI registration fee affordable	Yes	483	94.5
	No	50	9.8
CBHI premium fee affordable	Yes	461	90.2
	No	69	13.5
CBHI registration service satisfaction level	Yes	442	86.5
	Poor	32	6.3
CBHI health facilities provided a good service	Good	479	93.7
	No	137	26.8
Attitude toward CBHI management	yes	374	73.2
	Negative	95	18.6
Overall CBHI service level	Positive	416	81.4
	Poor	48	9.4
	Good	463	90.3

**Abbreviation:** CBHI, community-based health insurance.

(93.7%) were satisfied by the registration service, and 439 (85.9%) believed the premium collection place was comfortable. Similarly, 416 (81.4%) believed the management to be trustworthy and the majority (463, 90.6%) were satisfied by the overall CBHI service, Table 2.

## Compliance of CBHI members

Among the 94 (18%) CBHI members who lost their CBHI cards, 81 (86.2%) of the respondents replaced their CBHI cards during the allotted time frame. A large proportion of CBHI-enrolled members (471, 92.2%) renewed their membership during the scheduled time frame with a 7.8% drop-out rate, 453 (88.6%) member household representatives attended 75% of the annual meetings, 386 (85.1%) members acknowledged the CBHI regulations do not conflict with their religion, and 480 (96.1%) of the CBHI members believed

the whole community benefited from the CBHI program. Generally, the majority of the respondents (398, 77.9%) were complying with the CBHI requirements, Figure 1.

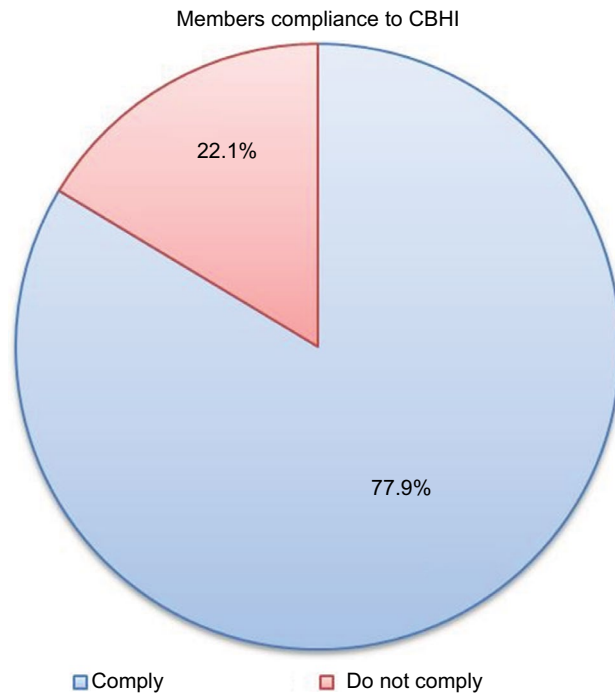
## Factors associated with compliance to CBHI requirements

The result of the multivariate logistic regression model revealed that occupation, age, CBHI membership fee affordability, CBHI renewal period, knowledge regarding CBHI, and the attitude toward the CBHI management were significantly associated with compliance to CBHI requirements.

The study showed that those CBHI members aged 50–59 years old were less likely to comply with CBHI requirements when compared with those CBHI members who were less than 20 years old (AOR=0.14, 95% CI: [0.05–0.45]). Similarly, CBHI members who planned to renew their membership

were 26 times more likely to comply with CBHI requirements when compared with their counterparts (AOR=25.5, 95% CI: [7.8–83.6]). In addition, the study participants who agreed on CBHI premium fee affordability were three times more likely to comply with CBHI requirements when compared with those respondents who disagreed (AOR: 2.66, 95% CI: [1.13–4.42]). Being a merchant, you were less likely

to comply with CBHI requirements when compared with farmers (AOR=0.18, 95% CI: [0.09–0.64]). However, CBHI members who had a positive attitude toward CBHI management were twice as likely to comply with CBHI requirements than those members who had a negative attitude (AOR = 2.11 [1.14–3.90]). Moreover, study participants who were not knowledgeable about CBHI were 76% less likely to comply with CBHI requirements when compared with knowledgeable members (AOR=0.24, 95% CI: [0.13–0.42]), Table 3.



**Figure 1** Pie chart of members' compliance with community-based health insurance scheme requirements (April 2015–June 2015).

**Abbreviation:** CBHI, community-based health insurance.

## Discussion

Enormous momentum has been gained after the WHO endorsed a resolution encouraging countries to advance toward universal health coverage.<sup>17,18</sup> This changeover refers to a shift from financing health care through out-of-pocket payments toward health insurance and risk pooling schemes, to make sure the entire population has affordable access to basic health interventions with no risk of destitution.<sup>19</sup> The Ethiopian government endorsed and launched CBHI schemes in 13 pilot “woredas” in Amhara, Oromia, Southern Nations, Nationalities and Peoples, and Tigray regions in 2010/11, Thehuledere district, northeast Ethiopia is one of the 13 pilot “woredas” in the Amhara region.

The overall CBHI enrollment rate of Thehuledere district was found to be 94%, which is less than that of Yirgalem (100%), but better than the other piloted districts in Ethiopia – 67% in Dimbitchu and Damboya, 62% in south Achefer, and 38% in Fogera.<sup>13</sup> The CBHI renewal rate in this study was found to be 92.2%, which has progressed from 82% in the study conducted in the Ethiopian piloted CBHI areas in

**Table 3** Factors associated with members' compliance with community-based health insurance requirements (April 2015–June 2015)

Characteristics	Compliance to CBHI		p-Value	COR (95% CI)	AOR (95% CI)
	No	Yes			
Age	<20	8	45	1	
	20–29	9	27	0.029	0.53 (0.18–1.50)
	30–39	12	74	389	1.09 (0.42–2.89)
	40–49	40	136	0.003	0.61 (0.26–1.39)
	50–59	32	97	0.001	0.54 (0.23–1.26)
	>60	12	19	0.017	0.28 (0.10–0.80)
Willingness to renew CBHI membership	No	24	4	1	
	Yes	89	394	0.000	26.6 (9.00–78.5)
CBHI premium affordable	No	27	86	1	
	Yes	42	356	0.000	1.68(0.70–4.0)
Occupation	Farmer	106	390	1	
	Merchant	7	8	0.008	0.31 (0.11–0.88)
Attitude toward management	Negative	33	62	1	
	Positive	80	336	0.018	2.24 (1.37–3.64)
Knowledge	Good	34	200	1	
	Poor	79	198	0.000	0.34 (0.18–0.66)

**Note:** \*indicates variables which show significant association in multivariate analysis.

**Abbreviation:** CBHI, community-based health insurance.

April 2013, and is similar to the study conducted in Rwanda (90%).<sup>16,19</sup>

Generally, household members' compliance to the CBHI requirements in this study was 77.9%, with 94% enrollment rate, 92.2% renewal rate (7.8% drop-out rate), and 88.6% participation rate in CBHI-involved meetings.

This study also showed the occupational status of CBHI members had a significant association with their compliance to CBHI requirements. Merchants (439, 86%) were less likely to comply with CBHI requirements when compared with farmers, which is supported by the study conducted in the Edo state of Nigeria where 83% were less likely to take part in CBHI schemes.<sup>20</sup> This is probably due to the fact that households headed by merchants were more likely to have fewer anxieties or worries about their ability to pay for health expenses, with no enrollment and active participation in a CBHI scheme, they presumed that they have the financial ability to cover their health care costs. However, a similar study conducted in a rural part of Bahir and Uttar Pradesh in India showed, contrarily, that the household head's occupation did not appear to impact the participation in CBHI schemes, and this might be due to the difference in socio-cultural and economic characteristics.<sup>21</sup>

In our study, household members' age was a significant factor for members' compliance with the CBHI scheme, older members were less likely to comply with CBHI scheme requirements when compared with those members aged less than 20 years, this finding is similar to the studies conducted in rural areas in Senegal, Edo state of Nigeria and Bahir and Uttar Pradesh in India.<sup>20-22</sup>

However, different studies indicated that age does not seem to have any impact, previously there have been no age categories.<sup>23</sup> This could be due to older people being excluded from the community economically and socially more often, and as a result, they find it more challenging to take part in CBHI schemes.<sup>24</sup> Similarly, older people would be alacritous to pay less than younger people for shared health insurance.<sup>25</sup>

Similarly, the study participants who had poor knowledge about the CBHI schemes were less likely to comply with the CBHI requirements, this finding is in line with the study conducted in south Ethiopia on CBHI pilot schemes and could be explained by poor knowledge, this would contribute to the strengthening of members' incredulity toward CBHI schemes, and would negatively influence participation. On the contrary, an efficient information campaign and provision of training would contribute to build members' trust in CBHI scheme management and promote the retention of members.<sup>16</sup>

This study also illustrates that household members' willingness to renew (94.5%) CBHI membership was one of the predictors for members' compliance, with a strong positive statistical association. This is similar to the study conducted in Nigeria (83.9%).<sup>26</sup> This might be due to the affordable premium registration fee and the satisfaction with the health care service offered.

Moreover, CBHI members who had positive attitudes toward CBHI management, were more likely to comply with CBHI requirements, which is similar to the study conducted in the Edo state of Nigeria, and the possible reason for this could be members' trust in the scheme benefits, the management, and health facilities which are providing health services to the members.<sup>20</sup>

The validity of the study may be inadequate due to its cross-sectional instead of longitudinal study design. Though this is the first study of its kind in the study area, we believe it creates cognizance in Ethiopia and provides useful information for the existing health care service.

## Conclusion

These study findings revealed that the level of members' compliance with CBHI requirements is encouraging when considering the performance and implementation stage of the program. Members' compliance to CBHI scheme requirements was influenced by age, premium fee affordability, occupation, willingness to renew membership, attitude toward CBHI management, and knowledge of the scheme. These findings will be informative for government and policymakers to improve CBHI operations, and increase usage rates by providing technical support to CBHI managers, helping legitimize existing schemes, and improving public awareness regarding the concept of insurance.

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## Author contributions

All authors contributed towards data analysis, drafting, and revising the paper and agree to be accountable for all aspect of work.

## Disclosure

The authors report no conflicts of interest in this work.

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