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Eliminating bovine tuberculosis in cattle and badgers: insight from a dynamic model

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Bovine tuberculosis (BTB) is a multi-species infection that commonly affects cattle and badgers in Great Britain. Despite years of study, the impact of badgers on BTB incidence in cattle is poorly understood. Using a two-host transmission model of BTB in cattle and badgers, we find that published data and parameter estimates are most consistent with a system at the threshold of control. The most consistent explanation for data obtained from cattle and badger populations includes within-host reproduction numbers close to 1 and between-host reproduction numbers of approximately 0.05. In terms of controlling infection in cattle, reducing cattle-to-cattle transmission is essential. In some regions, even large reductions in badger prevalence can have a modest impact on cattle infection and a multi-stranded approach is necessary that also targets badger-to-cattle transmission directly. The new perspective highlighted by this two-host approach provides insight into the control of BTB in Great Britain.

1. Introduction

Bovine tuberculosis (BTB) is a multi-species infection that has a serious impact on the cattle industry in Great Britain, as well as elsewhere. Despite extensive control measures in cattle, the disease in cattle remains uncontrolled and now costs the UK government approximately $\pounds 100$ million per year [1].

An investigation by the Ministry of Agriculture, Fisheries and Food into BTB outbreaks in cattle first found infection in the European badger (Meles meles) in 1971 [2,3]. Since then, a growing body of evidence has demonstrated a close linkage between the local disease in cattle and badgers. Molecular typing has demonstrated that the cattle and badgers in the same geographical area are usually infected with identical strains, although it is not possible to infer the direction or frequency of transmission from existing data [4,5]. The Randomised Badger Control Trial (RBCT) found a significant reduction in new cattle herd incidents associated with pro-active badger culling, indicating badger-to-cattle transmission [6]. Using RBCT data, Donnelly & Hone [7] estimated that badgers contributed to up to 52% of herd-level infections, but later estimated that only 5.7% were directly caused by badgers, when onward cattle-to-cattle transmission was excluded [8]. During the RBCT, infection in badgers also increased when cattle testing was reduced due to the foot and mouth epidemic in 2001, suggesting that cattle-to-badger transmission is also an important aspect of the system [9]. Despite this growing body of evidence, the disease is still frequently discussed as either a disease of cattle, or a disease of wildlife. Without a clear conceptual framework that describes the quantitative dynamics of this multi-host disease in different ecosystems, our understanding of and ability to manage the complex disease ecology will be unnecessarily impaired.

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If BTB is truly a two-host infection in high incidence areas in Great Britain, then it is essential to consider both cattle and badger populations dynamically to quantify the long-term effects of control strategies in either host. Simple estimates of the reproduction number of BTB in badgers range from 1.03 to 1.35 [10–13] and estimates of the reproduction number in cattle range from 1.01 to 4.9 [14–17]. It is unclear what the relationship is between species or how reducing one value will affect the other. Controlling multi-host infections requires a different approach to single-host pathogens [18,19]. In a multi-host setting, amplification and feedback between hosts plays a critical role in the persistence of infection, and control focused on one host has a nonlinear impact on the whole system.

In Great Britain, a cattle test-and-slaughter surveillance scheme forms the basis of BTB control, although many modifications and additions have been introduced or proposed over time [1]. More recent cattle controls include pre- and postmovement testing to reduce transmission between farms, follow-up testing of persistently infected herds with the gamma-interferon blood test and more frequent routine testing, either annually or even every six months [1]. Risk-based surveillance and trading schemes and cattle vaccination are under active consideration. Badger controls, including culling and more recently vaccination, have been trialled in various forms since 1973, mainly in high incidence areas [6]. Biosecurity measures such as fencing and building modification have been used to reduce cattle-badger contact [20]. Predicting the impact of present and future controls requires an improved understanding of the dynamics of this two-host system.

This paper considers situations in the high incidence areas in Great Britain where the infection cycles between cattle and badgers. We describe and explore a two-host model of BTB transmission between cattle and badgers. Using established estimates of reproduction numbers together with estimates from RBCT data, we are able to identify plausible regions of parameter space. Our analysis provides a better understanding of the system and its nonlinearities and captures the direct and indirect impact of control strategies, identifying the longterm effects of targeting control at either a single-host or at inter-host contact.

2. Methods and results

(a) Model specification

The model we used is a deterministic, Suscepible-Infected epidemic model with two hosts, cattle and badgers. We chose a two-state model based on previous models [14-16], as TB natural history justifies the exclusion of a 'recovered' state and because the focus of this analysis is equilibrium dynamics which are not affected by the inclusion of latent or occult periods. Other complexities, such as super-excretors, intermittent shedding or age-specific differences are not addressed here. Cattle and badgers are either susceptible to infection (proportions $S_{\rm C}$ and $S_{\rm B}$) or infected and infectious ($I_{\rm C}$ and $I_{\rm B}$). The transmission rates within and between hosts are denoted by β_{CC} , β_{CB} , β_{BC} and β_{BB} . Infected cattle are removed at rate γ_{C} , which represents removal via the test-and-slaughter scheme. Background turnover occurs in the cattle and badger populations at rates $\mu_{\rm C}$ and $\mu_{\rm B}$, respectively. Births and deaths are balanced to keep population sizes constant so $\mu_{\rm C}(S_{\rm C} + I_{\rm C}) +$ $\gamma_{\rm C}I_{\rm C}$ represents cattle births and $\mu_{\rm B}(S_{\rm B}+I_{\rm B})$ represents badger births. Mortality in BTB-infected badgers was shown not to be significantly greater than in uninfected badgers. The increased mortality in super-excreting badgers [21] is not captured here. The model equations are:

$$\frac{dS_{C}}{dt} = \mu_{C}(S_{C} + I_{C}) + \gamma_{C}I_{C} - \beta_{CC}S_{C}I_{C} - \beta_{BC}S_{C}I_{B} - \mu_{C}S_{C} \\
\frac{dI_{C}}{dt} = +\beta_{CC}S_{C}I_{C} + \beta_{BC}S_{C}I_{B} - \gamma_{C}I_{C} - \mu_{C}I_{C} \\
\frac{dS_{B}}{dt} = \mu_{B}(S_{B} + I_{B}) - \beta_{BB}S_{B}I_{B} - \beta_{CB}S_{B}I_{C} - \mu_{B}S_{B} \\
\frac{dI_{B}}{dt} = \beta_{BB}S_{B}I_{B} + \beta_{CB}S_{B}I_{C} - \mu_{B}I_{B}.$$
(2.1)

(b) Number of secondary cases and type reproduction numbers

The type reproduction number, as defined by Roberts & Heesterbeek [18,19], is the sum of the average number of secondary cases produced by direct within-host transmission and the average number of secondary cases produced via indirect transmission. To derive expressions for the type reproduction numbers in cattle and badgers, we define the next generation matrix (NGM) as

$$NGM = \begin{pmatrix} R_{CC} & R_{BC} \\ R_{CB} & R_{BB} \end{pmatrix} = \begin{pmatrix} \beta_{CC}/(\gamma_{C} + \mu_{C}) & \beta_{BC}/\mu_{B} \\ \beta_{CB}/(\gamma_{C} + \mu_{C}) & \beta_{BB}/\mu_{B} \end{pmatrix},$$

where $R_{\rm CC}$ is the number of secondary cases in cattle due directly to cattle and $R_{\rm BC}$, $R_{\rm CB}$ and $R_{\rm BB}$ are the number of secondary cases in cattle due to badger-to-cattle transmission, in badgers due to cattle-to-badger transmission and in badgers due to badgers, respectively. The reproduction numbers in the NGM describe the number of directly transmitted secondary cases, rather than the total impact of an infected animal caused by amplification in the other population. For instance, the average infected cattle will infect $R_{\rm CC}$ other cattle directly and $R_{\rm CB}$ badgers. These badgers will generate $R_{\rm CB}R_{\rm BB}$ more infected badgers, which in turn will generate $R_{\rm CB}(R_{\rm BB})^2$ infected badgers, then $R_{\rm CB}(R_{\rm BB})^3$ and so on. The outbreak in badgers caused by this initially infected cow will each generate $R_{\rm BC}$ infected cattle, therefore, the total number of secondary cases in cattle generated by an average cow will be

$$R_{\rm T}^{\rm cattle} = R_{\rm CC} + R_{\rm CB} R_{\rm BC} \sum_{n=0}^{\infty} (R_{\rm BB})^n,$$
 (2.2)

which is defined by Roberts & Heesterbeek [18,19] as the type reproduction number. A similar argument for the number of secondary cases in badgers caused by an average infected badger yields

$$R_{\rm T}^{\rm badger} = R_{\rm BB} + R_{\rm BC} R_{\rm CB} \sum_{n=0}^{\infty} (R_{\rm CC})^n.$$
 (2.3)

Although the notation is different, these are equivalent to the expressions derived by Roberts & Heesterbeek [18,19]. The geometric sum on the right-hand side of equations (2.1) and (2.2) has the potential to amplify the type reproduction number for the other host and if unbounded, can be a cause of continual spillover infection. We note that only the product $R_{\rm BC}R_{\rm CB}$ impacts the type reproduction numbers, therefore, reducing either one will affect transmission in both populations.

(c) Infection prevalence at equilibrium

The equilibrium levels of infection in each population, $I_{\rm C}^*$ and $I_{\rm B}^*$, are affected by both the within-host transmission rates



Figure 1. Four scenarios for bovine tuberculosis transmission between cattle and badgers in Great Britain. The horizontal axis R_{CC} is the number of secondary cases in cattle due directly to cattle and the vertical axis is the proportion of infected cattle (red) and infected badgers (blue) at equilibrium. R_{BC} , R_{CB} and R_{BB} are the number of secondary cases in cattle due to badgers, in badgers due to cattle and in badgers due to badgers (see main text for details). The four scenarios are: (*a*) low inter-species transmission and unsustained transmission in badgers; (*b*) intermediate inter-species transmission and sustained transmission in badgers; (*a*) low inter-species transmission and sustained transmission in badgers.

and the transmission rates of the other host. For instance, an increase in cattle-to-badger transmission will directly increase badger prevalence and indirectly increase cattle prevalence. Solving the model equations at equilibrium yields the coupled equations for the prevalence (see the electronic supplementary material for the derivations):

$$I_{\rm C}^* = 1 - \frac{1}{2R_{\rm CC}} \left(R_{\rm CC} + \xi^{-1} R_{\rm BC} I_{\rm B}^* + 1 - \sqrt{\left(R_{\rm CC} + \xi^{-1} R_{\rm BC} I_{\rm B}^* + 1\right)^2 - 4R_{\rm CC}} \right)$$
(2.4)

and

$$I_{\rm B}^* = 1 - \frac{1}{2R_{\rm BB}} \left(R_{\rm BB} + \xi R_{\rm CB} I_{\rm C}^* + 1 - \sqrt{(R_{\rm BB} + \xi R_{\rm CB} I_{\rm C}^* + 1)^2 - 4R_{\rm BB}} \right),$$
(2.5)

where $\xi = (\gamma_C + \mu_C)/\mu_B$ is the ratio of removal rates in cattle to badgers (see the electronic supplementary material for derivations). Equations (2.4) and (2.5) can be solved by iteration or other means. Within-host transmission and removal exhibit threshold behaviour where after a critical point disease is sustained within the population, whereas spillover from the other host has a monotonic impact with no critical points.

(d) Mechanisms for sustained transmission in cattle and badgers

Even in this simple model there are multiple qualitatively different scenarios for sustaining infection in the cattle population (figure 1a-d and the electronic supplementary material figures). Table 1 contains a list of all parameters with references. We characterize four scenarios based on the magnitude of the cattle-to-cattle reproduction number R_{CC} as

Table 1. The notation, interpretation, values and references for parameters used in the model.

parameter	interpretation	values	references
$R_{\rm T}^{\rm cattle}$	the type reproduction number in cattle	1.01-4.9	[14–17]
R ^{badgers}	the type reproduction number in badgers	1.03 – 1.3	[10-13]
R _{cc}	the number of secondary cases in cattle directly caused by cattle	0.94 (0.74, 0.99)	calculated from [7,8] and [14—17]
R _{BC}	the number of secondary cases in cattle caused by badgers	0.049 (0, 0.12)	calculated from [7,8]
R _{CB}	the number of secondary cases in badgers caused by cattle	0.05-0.2	estimated using [9]
R _{BB}	the number of secondary cases in badgers caused directly by badgers	0.1-0.99	estimated using [9,10–13]
μ_{c}	the background mortality rate of cattle	0.1 (1/year)	[16]
$\mu_{ extsf{B}}$	the background mortality rate of badgers	0.2 (1/year)	[21]
γς	the removal rate of infected cattle	0.6–0.8 (1/year)	[15,16]

the parameter with the greatest impact on cattle infection. The impact of other reproduction numbers on equilibrium levels of infection is explored in the supplementary information. The four scenarios, one corresponding to each panel in figure 1, are:

- (i) low inter-host transmission (*R*_{BC} = *R*_{CB} = 0.05) and unsustained transmission in badgers (*R*_{BB} < 1);
- (ii) intermediate inter-host transmission ($R_{BC} = R_{CB} = 0.2$) and unsustained transmission in badgers ($R_{BB} < 1$);
- (iii) low inter-host transmission ($R_{BC} = R_{CB} = 0.05$) and sustained transmission in badgers ($R_{BB} > 1$);
- (iv) intermediate inter-host transmission ($R_{BC} = R_{CB} = 0.2$) and sustained transmission in badgers ($R_{BB} > 1$).

Figure 1, which shows the equilibrium prevalence in cattle and badgers, was computed numerically using equations (2.4) and (2.5). The code to generate all figures is available as the electronic supplementary material download. In scenario (i), infection is driven solely by cattle and the badger population experiences spillover infection. Eradication in the cattle population can be achieved with $R_{\rm CC}$ close to, but less than 1 $(R_{\rm CC} < 0.975;$ figure 1). In scenario (ii), the cattle population still drives transmission but feedback and amplification in the badger population means that the eradication threshold in cattle is reduced further to $R_{CC} < 0.6$. In terms of infection in cattle, scenario (iii) appears similar to scenario (ii), with control achievable via cattle measures alone. However in scenario (iii), the cattle population will still experience sporadic outbreaks via spillover from the endemically infected badger population. Cattle control measures will have least impact on cattle infection in scenario (iv) where there is endemic infection in the badger population and high transmission from badgers to cattle.

(e) The magnitude of transmission within and between cattle and badgers

In a two-host system, reproduction numbers estimated in a single host are type reproduction numbers if transmission from the other host was not explicitly accounted for. Published estimates for R_T^{cattle} in the presence of the controls in GB are 1.1 [14], 1.5–4.9, where transmission scaled with herd size [15,17] and 1.01 [16]. Estimates of R_T^{badgers} are 1.1–1.2 [10], 1.025–1.229 [11] and 1.03–1.35 [13]. The latter estimates were noted to increase with the period of observation. As discussed above,

type reproduction numbers are unbounded if the withinhost reproduction number in the alternate host is greater than 1. This is because a single infection can lead to sustained transmission in the other host that will be a continual source of reintroduction. Therefore, a type reproduction number in badgers that increases with observation time would be consistent with $R_{\rm CC} > 1$. However, if both type reproduction numbers $R_{\rm T}^{\rm cattle}$ and $R_{\rm T}^{\rm badgers}$ are greater than 1 but bounded, it follows then that the geometric sums $\sum_{n=0}^{\infty} (R_{\rm CC})^n$ and $\sum_{n=0}^{\infty} (R_{\rm BB})^n$ must also be bounded, and that $R_{\rm CC}$ and $R_{\rm BB}$ must be less than 1. If such values operate in a similar geographical area, it implies that neither population can sustain infection in isolation and both are reliant on feedback loops and amplification in the other host. In this case, we derive a simple relationship between the type reproduction number in cattle and the type reproduction number in badgers:

$$\frac{R_{\rm T}^{\rm cattle} - R_{\rm CC}}{1 - R_{\rm CC}} = \frac{R_{\rm T}^{\rm badgers} - R_{\rm BB}}{1 - R_{\rm BB}}.$$
(2.6)

This reveals that the host with the greater type reproduction number (with both greater than one) has the lower hostspecific reproduction number (when both are less than one). So, if the type reproduction number in cattle were larger than the type reproduction number in badgers then the optimal strategy would be to target badgers and vice versa. This counterintuitive result is due to amplification in the other host.

(f) Interpreting cattle incidence data

From national testing data, average incidence in herds with at least one reactor is approximately 2%, although there is wide variation between herds; 8% of positive herds have an incidence greater than 5%. Figure 2 shows the range of values of $R_{\rm CC}$ and $R_{\rm BB}$ consistent with incidence rates between 0.02% and 12%, assuming an inter-host mixing rate of $R_{\rm CB} = R_{\rm BC} = 0.05$. Using cattle incidence data alone, it is not possible to distinguish between cattle- or badger-driven transmission in low incidence herds. There is a trade-off between cattle and badger transmission such that low values of $R_{\rm CC}$ and high values of $R_{\rm BB}$ can produce the same incidence in cattle as high values of $R_{\rm CC}$ and low values of $R_{\rm BB}$. However, cattle herds with high incidence are unlikely to be sustained through transmission from badgers alone as $R_{\rm CC}$ must be greater than 1.04



Figure 2. Incidence in cattle as a function of R_{CC} and R_{BB} with $R_{BC} = R_{CB} = 0.05$. The coloured areas represent incidence between 0.02% and 12%. White areas indicate combinations of values outside this incidence range. The blue dotted line marks the boundary of incidence greater than 0.02%. The black dashed line indicates the same boundary for $R_{BC} = R_{CB} = 0.25$ and the cross marks the point $R_{CC} = 0.9$ and $R_{BB} = 0.6$ (see text for discussion).

to achieve an incidence of 4% per annum. The black dashed line in figure 2 shows the criteria for persistent infection (incidence rate greater than 0.02%) for an increased inter-host mixing rate of $R_{\rm CB} = R_{\rm BC} = 0.25$. For high levels of badger–cattle–badger transmission, infection can persist in the cattle population without sustained transmission in either population.

To illustrate equation (2.6), the cross in figure 2 marks where $R_{\rm CC} = 0.9$ and $R_{\rm BB} = 0.6$. At this point, a type reproduction number in badgers of 2.0 would imply a type reproduction number in cattle of 1.55, potentially falsely identifying the population with the greater transmission.

(g) Using results from the Randomised Badger Control Trial

Using RBCT data, Donnelly & Nouvellet [8] estimated 52% (95% CI: 9.1–100%) of cattle infections were due to badgers (DN₁), but that only 5.7% (95% CI: 0.09–25%) were as a result of direct badger-to-cattle transmission (DN₂). The Donnelly and Nouvellet model did not include cattle-to-badger transmission (i.e. $R_{CB} = 0$), under the assumption that infection of wildlife from cattle was negligible owing to regular cattle testing. Applying this assumption to our model, the NGM is of the form

$$NGM' = \begin{pmatrix} R_{CC} & R_{BC} \\ 0 & R_{BB} \end{pmatrix}.$$

The number of cattle infections caused by badgers including onward transmission in cattle is $R_{\rm BC} \sum_{n=0}^{\infty} (R_{\rm CC})^n R_{\rm BC} / (1 - R_{\rm CC})$. Therefore,

$$\frac{R_{\rm CC}}{R_{\rm CC} + R_{\rm BC}/(1 - R_{\rm CC})} = {\rm DN}_1$$
 and $\frac{R_{\rm BC}}{R_{\rm BC}/(1 - R_{\rm CC})} = {\rm DN}_1$.

Using the values of $DN_1=52\%$ (9.1–100%) and $DN_2=5.7\%$ (95% CI: 0.09–25%) leads to $R_{CC}=0.94$ (0.75–0.99) and



Figure 3. The increase in badger prevalence when cattle removal rate is reduced for values of R_{BB} . The lower line represents the change in badger prevalence when cattle removal decreases from 0.8 to 0.5 years⁻¹ and the upper line represents the change in badger prevalence when the cattle removal rate decreases from 0.8 to 0.2 years⁻¹.

 $R_{\rm BC} = 0.049$ (0–0.12), calculated using the two-dimensional posterior estimates from Donnelly & Nouvellet [8]. From figure 2, to achieve a cattle incidence of greater than 1% when $R_{\rm CC} = 0.94$, $R_{\rm BB}$ must be greater than 0.96. These results rule out scenario (i), where the disease dynamics are driven solely by the cattle population and suggest that the most likely scenarios in RBCT areas (chosen for their high incidence of cattle TB) are scenarios (ii) or (iii).

In order to identify the likely magnitude of $R_{\rm BB}$, we use the reported twofold increase in badger prevalence associated with a reduction in cattle testing during the 2001 foot and mouth disease (FMD) epidemic [9]. By simulating a decrease in cattle removal rate $\gamma_{\rm C}$, we find that if $R_{\rm BB} > 1.5$, cattle testing has almost no impact on infection prevalence in badgers (figure 3). Although cattle testing was reduced during the 2001 FMD epidemic, it was not stopped completely. Using national test data, we estimate that $\gamma_{\rm C}$ dropped by approximately 40% (see the electronic supplementary material for details of this estimate). Investigating a range of removal rates from 15% to 50%, we find that the observed change in badger prevalence can be reproduced by combinations of $R_{\rm CB}$ and $R_{\rm BB}$ and that the most likely values are for $R_{\rm BB} < 1$ and $R_{\rm CB} < 0.2$.

Therefore, we conclude that parameters most consistent with the RBCT and testing data are $R_{\rm CC} = 0.94$, $R_{\rm BC} = 0.05$, $R_{\rm CB} < 0.2$ and $R_{\rm BB} \le 1$, and in high incidence herds, $R_{\rm CC} > 1$. These parameters are most consistent with scenarios (ii) and (iii). It is worth noting that both scenarios (ii) and (iii) result in a higher prevalence in badgers than cattle, owing to the high removal rate of cattle.

(h) Controlling infection in cattle

Using the parameter estimates derived in the previous sections, figures 4 and 5 illustrate the targets that need to be achieved in order to bring cattle disease under control. Each figure was produced by simulating the model in equations (2.1). The colour represents the time necessary to bring



Figure 4. The time to achieve eradication in cattle (defined as less than five reactors per 10 000 cattle) as a function of R_{CC} and R_{BB} with $R_{BC} = R_{CB} > 0.05$. The white region indicates areas where eradication is impossible.

infection rates in cattle to less than five reactors per 10 000 cattle tested (consistent with current low incidence areas) from a starting condition of $I_{\rm C}$ ($R_{\rm CC} = 1.05$, $R_{\rm BC} = R_{\rm CB} = 0.05$, $R_{\rm BB} = 1.05$) and $I_{\rm B}$ ($R_{\rm CC} = 1.05$, $R_{\rm BC} = R_{\rm CB} = 0.05$, $R_{\rm BB} = 1.05$) (dark blue is less than 10 years, dark red is over 1000 years and white is disease persistence where eradication is not possible). Figures 4 and 5a-c are not symmetric because the target for control is eradication in the cattle population, irrespective of prevalence in badgers.

On the right of figures 4 and 5a-c, when $R_{CC} > 1$, control in cattle cannot be achieved by any form of badger control measures. In these high incidence cattle herds, additional cattle controls must be introduced to control infection. Eradication becomes feasible as R_{CC} is reduced via cattle control measures. Conversely, at the top of each panel, when badger transmission is high, infection in cattle is sustainable even for $R_{CC} < 1$.

Figure 4 shows the concave relationship between $R_{\rm CC}$ and $R_{\rm BB}$. The shape of the relationship indicates that as transmission becomes sustainable in the cattle population alone, the impact of controlling badger transmission diminishes. For instance, considering the RBCT estimate of $R_{\rm CC} = 0.94$, we note that even large reductions in $R_{\rm BB}$ may have a limited impact on eradication in cattle. At this level of cattle transmission, reducing $R_{\rm BB}$ from 0.6 to 0.0 (by 100%) only accelerates eradication time in cattle by 30% (from 92 to 64 years). In a different situation where cattle transmission is almost completely controlled but badger transmission is relatively high (top left hand corner of figure 4), controlling badger transmission is the only option for cattle eradication. If we assume that $R_{\rm BB} \approx 0.9$ then the most efficient method for achieving control would be to target both cattle and badger transmission simultaneously.

The impact of controlling badger-to-cattle transmission versus cattle-to-cattle transmission is considered in figure 5a-d. Both sources of infection have a direct impact on cattle eradication. Figure 5a shows the trade-off between cattle-to-cattle transmission versus badger-to-cattle transmission for $R_{\rm BB} \approx 0.9$, i.e. when transmission in the badger population is not sustainable. The magnitude of cattle-to-cattle transmission ultimately defines whether control is possible,

however, with sufficient transmission from badgers, infection in cattle is sustainable when $R_{\rm CC} < 1$. Comparing figure 5awith figure 5b,c illustrates the impact of badger-to-badger transmission. As badger-to-badger transmission increases, infection becomes sustainable in the cattle population, even in the absence of cattle-to-cattle transmission.

The gradient of the boundary between eradication and persistence dictates the relative efficiency of targeting badgerto-cattle transmission compared to cattle-to-cattle transmission once cattle transmission is under control, i.e. for $R_{CC} < 1$ (figure 5d). The steeper the gradient, the smaller the role of badgers in cattle incidence. In figure 5d, the vertical axis shows the number of badger-to-cattle infections that would have to be prevented to be equivalent to preventing a single cattle-to-cattle infection for achieving eradication in cattle. Thus, when the ratio is 1 it is equally effective to target cattleto-cattle transmission as badger-to-cattle transmission. As can be seen in figure 5a-c, the eradication gradient ultimately depends on the average number of secondary cases produced by an average infectious badger, R_{BB} . For values of $R_{BB} > 0.93$, it is more effective to target badger-to-cattle transmission, but for $R_{BB} < 0.93$ it is always more effective to target cattle-to-cattle transmission (figure 5d).

3. Discussion

Bovine tuberculosis is an infectious disease of cattle, badgers and other mammals that poses a serious threat to the livestock industry in Great Britain. Despite extensive cattle measures, control has proved elusive. Many changes to cattle testing have been introduced in the recent past, including an expansion of annual cattle testing and surveillance around detected herds in low incidence areas. Both badger vaccination and culling are being trialled in select areas. The interaction between controls targeted at badgers and cattle could produce complex dynamics without a straightforward interpretation.

In this paper, we propose that a reason for the difficulty in control and the seemingly variable impact of control measures is that the system is close to eradication. In this situation, infection in cattle and badgers depends critically on amplification and feedback from the other host species. Using published data together with a two-host dynamic model for cattle and badgers, we demonstrated that cattle prevalence may be relatively insensitive to badger controls but that close to the eradication threshold, our ability to control infection in cattle through cattle measures is highly sensitive to small changes in transmission from badgers. These results highlight the complex dynamics of eradication in Great Britain and illustrate the necessity of considering both host species as dynamical populations. The model results provide insight into control of the epidemic in the medium to long term.

The type reproduction number, introduced by Roberts & Heesterbeek [18,19], illustrates the difficulty for control in multi-host systems. For a disease with more than one host, infection can propagate in a secondary host, amplifying the reproduction number in the primary host. In this framework, the type reproduction number differs from the basic reproduction number for directly or vector transmitted infections as its impact may occur over an extended period of time—potentially longer than the primary host's lifetime.

The model we used was intentionally simple to allow for analytic traction. However, there are a number of caveats to



Figure 5. The time to achieve eradication in cattle (defined as less than five reactors per 10 000 cattle) as a function of (*a*) R_{CC} and R_{BC} with $R_{BB} = 0.9$ and $R_{CB} = 0.1$; (*b*) R_{CC} and R_{BC} with $R_{BB} = 1.0$ and $R_{CB} = 0.1$; and (*c*) R_{CC} and R_{BC} with $R_{BB} = 1.1$ and $R_{CB} = 0.1$. In (*a*-*c*), the vertical line denotes $R_{CC} = 0.94$ and the horizontal line $R_{BC} = 0.11$. The white region indicates areas where eradication is impossible. (*d*) The relative efficiency of reducing badger-to-cattle transmission compared with cattle-to-cattle transmission once cattle transmission is under control $R_{CC} < 1$.

our analysis. First, we emphasize that we did not attempt to capture many of the complexities of the BTB epidemic in Great Britain. There is much inter-farm variation in BTB risk due to cattle-level, farm-level and regional factors. For instance, a large cattle herd with several hundred cattle is more likely to be able to sustain infection through cattle-tocattle transmission alone and badger controls will have smaller impact. Conversely, smaller herds in areas with high badger prevalence are likely to experience a greater benefit of a reduction in external transmission pressure. Second, using the model we are not able to comment on the feasibility of controls, reducing cattle transmission may be more or less achievable than reducing badger transmission by a similar amount. In this analysis, we have not attempted to capture the perturbation effect associated with culling badgers. Other analyses have focused on modelling controls realistically and future work could combine realistic control implementations in a dynamic two-host model. However, we find that reducing badger-to-cattle transmission is likely to be more effective

than reducing prevalence in badgers alone. This may have particular implications for badger vaccination programmes, depending on the local incidence of badger infection.

Using relatively limited data, we were able to draw broad conclusions about the relationship between badger and cattle controls in Great Britain. Increased cattle controls, such as the universal annual testing now introduced in high incidence and 'edge' areas, are predicted to benefit all herds and result in a decrease in average breakdown size. Increased badger controls, resulting in a reduction in badger-to-cattle transmission, are likely to be most beneficial to low risk herds in high risk areas and we would expect to see improved clearance rates in these herds. Use of this model at a finer scale is limited by a lack of data. Further studies at the interface of badger and cattle populations are needed to narrow down parameter estimates. In particular, spatially and temporally explicit badger prevalence data to match the detailed cattle data that are available would allow more detailed predictions to be made at a local scale.

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Data accessibility. The estimates used in this manuscript are from published literature. Estimates of testing during 2001 were made using VetNet, the UK national TB testing database and summary data are included in the electronic supplementary material. Requests for further extracts of veterinary surveillance data can be made to Defra at vetsurveillance@defra.gsi.gov.uk. Model code for reproducing the figures and results is included as a supplementary download.

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