# **BMJ Open** What is the influence of single-entry models on access to elective surgical procedures? A systematic review

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#### ABSTRACT

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**Correspondence to** Dr Deborah A Marshall; damarsha@ucalgary.ca **Background:** Single-entry models (SEMs) for the management of patients awaiting elective surgical services are designed to increase access and flow through the system of care. We assessed scope of use and influence of SEMs on access (waiting times/ throughput) and patient-centredness (patient/provider acceptability).

**Methods:** Systematic review of articles published in 6 relevant electronic databases included studies from database inception to July 2016. Included studies needed to (1) report on the nature of the SEM; (2) specify elective service and (3) address at least 1 of 3 research questions related to (1) scope of use of SEMs; (2) influence on timeliness and access; (3) patient-centredness and acceptability. Article quality was assessed using a modified Downs and Black checklist.

**Results:** 11 studies from Canada, Australia and the UK were included with mostly weak observational design—2 simulations, 5 before–after, 2 descriptive and 2 cross-sectional studies. 9 studies showed a decrease in patient waiting times; 6 showed that more patients were meeting benchmark waiting times; and 5 demonstrated that waiting lists decreased using an SEM as compared with controls. Patient acceptability was examined in 6 studies, with high levels of satisfaction reported. Acceptability among general practitioners/surgeons was mixed, as reported in 1 study. Research varied widely in design, scope, reported outcomes and overall quality.

**Conclusions:** This is the first review to assess the influence of SEMs on access to elective surgery for adults. This review demonstrates a potential ability for SEMs to improve timeliness and patient-centredness of elective services; however, the small number of low-quality studies available does not support firm conclusions about the effectiveness of SEMs to improve access. Further evaluation with higher quality designs and rigour is required.

#### INTRODUCTION

Long waiting times for elective healthcare services pose complex clinical, organisational, economic and political issues,

### Strengths and limitations of this study

- Our article is the first systematic review on single-entry models (SEMs) for adult elective surgical services and the first to examine and summarise the influence of SEMs on patient flow, waiting times and acceptability.
- Using a semiquantitative representation explicitly identifies gaps in the existing literature and highlights areas where further research will be essential in strengthening the overall understanding of influence of SEMs on domains of healthcare quality beyond access, as defined by the Institute of Medicine (IOM).
- Very few studies exist in the literature that evaluates the influence of SEMs on timeliness and patient-centredness (patient and provider acceptability).
- The literature is of varying quality (mostly weak observational design) and small in overall quantity and consequently, it is difficult to establish that using an SEM causes improvement in the quality of care—more rigourous studies are needed.
- Grey literature was not reviewed.

especially in nations with universal healthcare systems.<sup>1</sup> Restricting access and long waiting times serve as tools for rationing in these systems, where demand for services often exceeds the available supply of resources.<sup>2</sup> Expectations and demand for greater efficiency continues to grow as populations are ageing, living longer and are increasingly accessing elective procedures, leading to deterioration in overall access to care.<sup>13</sup> Waiting beyond a certain amount of time can be harmful for health, generate dissatisfaction and can lead to deterioration in income and public confidence in the healthcare system.<sup>4</sup> There are several management strategies available to improve access and reduce waiting times for elective surgical services. The study of waiting time management strategies<sup>1</sup> <sup>4–11</sup> has shown that simply adding

more resources is not effective.<sup>1 3</sup> Changes in service provision (through structures and programmes) combined with improvements in management are being recommended as part of novel approaches to address these issues.<sup>1 12</sup> Single-entry models (SEMs) are one such approach.

Single entry is a commonly used waiting time management strategy in the airline, banking and restaurant industries whereby customers assemble in a *single* queue to see the next-available service provider. Waiting time variability and the average wait can be reduced.<sup>13</sup> SEMs are increasingly being used in healthcare and can consist of several components: pooled/common waiting lists (consolidation of multiple waiting lists); centralised intake (a single point-of-entry through which referrals are received and service provision arranged) and triage (through which referrals are assessed for appropriateness and/or urgency).<sup>14</sup> The necessary component in SEMs is pooling for the purposes of service provision-it creates a single list of patients and pools service providers (clinicians) so that patients can see the next one available. With all three components of SEMs present, patients access services through a single point-of-entry and are able to see the next-available provider on a firstcome, first-served basis (priority and urgency assessed in some cases).<sup>5</sup> In theory, this improves the distribution and flow of patients throughout the system. Delays and time lost to waiting, as compared with when there are multiple lines, are reduced because a single line continues to be serviced-patients seeing the next-available physician (from a pool of participating physicians) means no longer having to wait for an appointment slot for a specific physician to become available.<sup>14</sup>

No systematic reviews have assessed the influence of SEMs on access to elective surgical services. Growing evidence suggests that single entry is an important management strategy that should be more broadly applied in healthcare to reduce waiting times and increase patient flow.<sup>1 12 15 16</sup> However, this evidence has neither been compiled nor carefully examined, albeit it has major policy implications for improving patient access across clinical services and health systems. This review examines SEMs using the domains of quality related to 'access' and as defined by the Institute for Medicine: timeliness (reducing waits and sometimes harmful delays) and patient-centeredness (providing care that is respectful of and responsive to individual patient preferences, needs, and values and ensuring that patient values guide all clinical decisions).<sup>17</sup> The work is driven by a central research question, supplemented by three supporting questions:

What is the influence of SEMs on access to elective surgical services for adults?

- A. Where are SEMs used in healthcare and how are they implemented?
- B. What is the influence of SEMs on timeliness of elective surgical services?
- C. To what extent are SEMs acceptable to patients and acceptable to providers?

The objective of this paper is to review and summarise existing research evidence on the scope, use and implementation of SEMs for elective surgical services, specifically with respect to the influence of SEMs on patient flow and waiting times for elective procedures in adults and acceptability of SEMs to patients and providers (general practitioners (GPs) and surgeons).

#### METHODS

#### Criteria for considering eligible studies

Original studies and empiric works were included if they involved adult human participants ( $\geq$ 18 years) and had to do with both elective surgical services and waiting time management. Studies needed to (1) report on components of single entry used; (2) focus on elective service type and (3) address at least one of our three supporting research questions. All study designs were included in an effort to be comprehensive. Review articles, commentaries, case reports and studies that featured non-adult participants (<18 years), involved animals, featured no elements of SEMs, reported on non-elective services (emergent, transplant, mental health or long-term care), did not report on waiting times or were non-English were excluded.

#### Search strategy

We used MeSH headings and terms related to single entry (central intake, pooling, triage), timeliness (wait list, queue) and elective surgical services (elective/ routine service, surgery, scheduled services; see online supplementary appendix 1). Type of elective service was not constrained, allowing for broadest inclusion. Timeliness was measured in terms of qualitative, quantitative and/or proportional reporting on waiting list length, waiting times, benchmark targets, changes in patient volume, efficiency of care provision and equity of access.<sup>17</sup> <sup>18</sup> Patient-centredness was defined as patient, physician and/or surgeon satisfaction and acceptability of care.<sup>17</sup> <sup>18</sup> MEDLINE, EMBASE, CINAHL, the Cochrane Database for Systematic Reviews, CENTRAL (Cochrane Central Registry of Controlled Trials) and Abstract Business Information (ABI)/Inform were initially searched to locate peerreviewed literature, using all languages, from inception of the database until July 2016. The reference lists of included articles were also scanned for additional relevant references.

#### Screening and data analysis

Two reviewers completed article screening and data abstraction in two stages—title and abstract followed by full-text review—using a standard, pilot-tested template. Discrepancies were resolved by consensus. For each study, we analysed: purpose, clinical area/procedure represented, country of origin, model of single-entry employed (intervention), comparator, study design, data source, sample source, sample size and relevant primary outcome variables. The influence of SEMs on timeliness and patient-centredness of elective services were extracted and summarised narratively and semiquantitatively, in a systematic fashion using tabular form. Study results and limitations were also summarised. Owing to heterogeneity in study design, population and definitions/primary outcomes, meta-analysis was not considered and therefore a narrative synthesis approach was used.<sup>19</sup> This review and approach adheres to PRISMA criteria for reporting systematic reviews that evaluate healthcare interventions.<sup>20</sup>

#### **Quality assessment**

A 21-item quality assessment guide was adapted from the Downs and Black checklist<sup>21</sup> to assess the overall quality of included studies. The tool is easy to use, provides an overall numerical score for study quality and has been assessed to be valid and reliable.<sup>22</sup> While there are several risk of bias assessment tools available for non-randomised studies, the Downs and Black checklist is frequently recommended and among the few developed for use in systematic reviews.<sup>23</sup> Quality of reporting, internal and external validity, appropriateness of

methods, validity of authors' conclusions and overall clarity/presentation were rated to enable comparison between studies. The adapted checklist was piloted and administered by the two raters. Items were scored from 0 to 1, and a score of 0.5 was given in some instances. Non-applicable items were not reflected in the score. A quality index (QI) was calculated to generate comparable aggregate scores for each study. A total score of 0–21 (best) was derived by multiplying the average value of applicable items by 21. The mean score of the two raters' quality assessments was rounded to the nearest whole number. Ten key indicators that were applicable and comparable across all studies were extracted for reporting in this review. Items were dichotomously scored as 'yes' or 'no', based on their reporting.

#### RESULTS

#### **Study selection**

A total of 3672 citations were identified. Sixty-two full studies were reviewed, and 11 were selected for final analysis (see figure 1 for PRISMA flow diagram)—2 discrete event simulation trials, 5 before–after studies, 2



Figure 1 PRISMA flow diagram of study inclusion.

descriptive studies and 2 cross-sectional studies. Lack of elements related to single entry and no report on waiting times/waiting lists were the most common reasons for exclusion. All discrepancies were decided by consensus.

#### Article characteristics and quality

Table 1 summarises the characteristics of included studies. Included studies were published from 2002 to 2012. Seven studies were from Canada,<sup>24–30</sup> three from UK and one from Australia.<sup>31</sup> Three studies evaluated the use of SEMs for cardiac surgery, two for hernia, two for hip and knee replacement, one for spinal surgery, one for cataract removal and two studies for multiple elective procedures. With the exception of one,<sup>26</sup> all studies were evaluation studies that used quasi-experimental or weak observational designs.

Table 2 summarises the results and limitations of the included studies. The scope/use of SEMs to some extent (research question 1) was addressed by all 11 studies; the influence of SEMs on timeliness (research question 2) by 9 and the influence of SEMs on patient-centredness and provider acceptability (research question 3) by 5.

Table 3 summarises study quality, with QI scores ranging from 9 to 20 (mean 14); higher scores indicate greater rigour in the methods and reporting of results (based on the Downs and Black checklist<sup>21</sup>). Included studies were generally of low rigour, with limited data, analysis and reporting on few outcomes.

#### The use of SEMs in healthcare systems

Eight studies reported the use of SEMs for surgery<sup>5</sup> <sup>27–33</sup> (including two discrete event simulation studies, which modelled their use); three for outpatient surgical service consultations.<sup>24–26</sup> Six detailed the implementation and effectiveness of SEMs,<sup>24 25 28 31–33</sup> two simulated the outcomes of a potential implementation,<sup>27 30</sup> two described the development of such an implementation<sup>26 28</sup> and two assessed the views of physicians and/or patients regarding the use of SEMs.<sup>5 29</sup>

Pooled waiting lists, centralised intake and triage are the most common components of single entry, often implemented in combination.<sup>29</sup> Services employing centralised intake generally resulted in improved distribution of procedures across service areas.<sup>29 31</sup> Triage reduced waiting times for the most severe patients.<sup>24 32</sup> Triage involves administrative and clinical staff, including nurses,<sup>29 31 32</sup> physiotherapists,<sup>28</sup> pharmacists<sup>25 26</sup> and consultants<sup>33</sup> to determine priority and suitability for care while reducing delays, unnecessary appointments and work for specialists.<sup>31</sup> Two studies employed pooled lists only,<sup>5 27</sup> the remaining nine studies employed all three components<sup>24–26 28–31 33</sup> (including one simulation study).<sup>29</sup> The components of single entry and their characteristics are described in online supplementary appendix 2.

#### Influence of SEMs on timeliness of elective services

To improve timeliness, most studies combined components of single entry with tools to assess appropriateness, determine priority<sup>24–26</sup> <sup>31</sup> <sup>33</sup> or conduct comprehensive patient preassessment. Studies used various indicators to measure changes in timeliness. Waiting times were measured in three ways: (1) from referral to consultation (WT1); (2) consultation to surgery (WT2); (3) referral to surgery (the sum of WT1 and WT2). Table 4 summarises the study results and outcomes.

Four studies (including one simulation study)<sup>27 30</sup> reported a decrease in waiting list length (based on the number of patients waiting),<sup>30–33</sup> when compared with a control group or to historic experience of controls. With the exception of one study where waiting lists were eliminated,<sup>31</sup> magnitude is difficult to assess, as the remaining three studies describe reductions in waiting list length qualitatively, as a trend.

All nine studies assessing waiting times showed some measure of reduced waiting times (including both simulation studies);<sup>27 30</sup> however, there was a lack of uniformity and consistency in reporting across studies. Studies reported WT1, WT2 or total waiting time, but rarely reported all three. Without knowing both WT1 and WT2, it is difficult to conclude whether overall patient waiting times are reduced. For cardiac consultation, Bungard *et al*<sup>25 26</sup> demonstrated a reduction in both. For cardiac surgery, Vasilakis et al,<sup>30</sup> using a discrete event simulation, demonstrated a differential impact on WT1 and WT2 and across surgical priority groups. These differences are critical to evaluate, especially from a public policy perspective. Three studies (including one simulation)<sup>29</sup> reported that waiting times decreased for those who had been waiting longest and increased slightly for less urgent cases;<sup>25</sup> <sup>30</sup> <sup>33</sup> however, these were reported generally as trends, rather than with specific quantitative data. In two studies, this was reported only graphically<sup>30</sup> <sup>33</sup> without any supporting explanation.

Six studies (including both simulation studies)<sup>27 30</sup> demonstrated that SEMs increased the proportion of individuals meeting clinically recommended benchmark waiting times.<sup>25 27 28 30 32 33</sup> There was lack of consistency here also—target benchmarks were related to either WT1 or WT2 and varied depending on the procedure or jurisdiction.

Three studies suggested that with SEMs the number of patient referrals increased, allowing for expanded patient throughput (volume).<sup>24</sup> <sup>25</sup> <sup>31</sup> <sup>32</sup> Five studies demonstrated an increase in the appropriateness of referrals being received (reductions in inappropriate referrals where patients do not meet the developed criteria).<sup>24</sup> <sup>25</sup> <sup>28</sup> <sup>32</sup> <sup>33</sup> Given the complexity of interventions, it is difficult to attribute these improvements to specific components of single entry.

Six studies (including one simulation) reported that SEMs improved efficiency of patient management;<sup>24</sup> <sup>25</sup> <sup>27</sup> <sup>29</sup> <sup>31</sup> <sup>32</sup> and three (including one simulation) reported a reduction in variation of waiting list

Table 1 Stud	y characteristics							
Author/year/ country	Intervention	Research question addressed	Study design	Sample source	Sample size	Model of single entry	Data source	Primary outcome measures
Ramchandani <i>et al</i> (2002) <sup>5</sup> / UK	Pooled waiting lists for cataract surgery, whereby Pts are treated in turn by the first available surgeon	Scope of use Acceptability	Cross-sectional	Cataract Pts, GPs and ophthalmologists in Birmingham	85 Pts 50 GPs 479 ophthalmologists	Ρ	Questionnaire Interview	<ul> <li>Opinion on pooled waiting lists</li> </ul>
Leach <i>et al</i> (2004) <sup>33</sup> /UK	Two systems to reduce WTs for elective non-complex spinal surgery: generic booking system for apts/surgery and MRI booking system	Scope of use Timeliness Acceptability	Simple pre-post with non- equivalent groups	Pts in Manchester awaiting non-complex spinal surgery	Not reported	Ρ, Ϲ, Τ	Administrative data	<ul> <li>WT1: referral to first apt</li> <li>WT2: scan to outpatient review</li> <li>Time on waiting list for surgery (&gt;3/6/9 months)</li> </ul>
Singh <i>et al</i> (2005) <sup>31</sup> / Australia	Pooled regional surgical referrals and altered procedure for surgical admission (use of a new booking and waiting list system administered by a coordinator; restructured surgical operating sessions; postdischarge model clinical pathway)	Scope of use Timeliness Acceptability	Post-test only with non- equivalent groups	Various elective procedures— Western Sydney Area Health Service	12 surgeons 143 Pts	Ρ, Ϲ, Τ	Administrative Data Questionnaire	<ul> <li>Number of procedures performed</li> <li>Operating time/ discharge rate/ length of stay</li> <li>Waiting list length</li> <li>Operating costs</li> <li>Pt satisfaction</li> </ul>
Sri-Ram <i>et al</i> (2005) <sup>32</sup> /UK	Offering Pts a direct booking service, triage by surgeon, nurse-led preassessment in the day surgery unit; fit Pts offered an appointment within 4 weeks	Scope of use Timeliness Acceptability	Post-test only with non- equivalent groups	All inguinal hernia services—the Whittington Hospital (London)	Intervention: 74 Pts Control: 147 Pts	Ρ, Ϲ, Τ	Administrative Data Questionnaire	<ul> <li>WT1: referral to first apt</li> <li>WT2: from apt to surg</li> <li>Total WT</li> <li>Number of procedures performed</li> <li>Pt acceptability</li> </ul>
Vasilakis <i>et al</i> (2007) <sup>30/</sup> Canada	Discrete event simulation to compare and assess two methods of scheduling Pts progressing towards surgery	Scope of use Timeliness	Discrete event simulation	Pts awaiting cardiac surgery at a tertiary hospital in BC	92 Pts	Ρ, Ϲ, Τ	Administrative data	<ul> <li>WT1 (to apt)</li> <li>WT2 (to surg)</li> <li>Number of Pts waiting for apts</li> </ul>
Bungard <i>et al</i> (2008) <sup>26</sup> / Canada	Single point-of-entry intake and triage for tertiary care and multidisciplinary clinic	Scope of use	Descriptive	Cardiology consultations in Northern Alberta	NA	P, C, T	NA	► NA

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Table 1 Contin	nued							
Author/year/ country	Intervention	Research question addressed	Study design	Sample source	Sample size	Model of single entry	Data source	Primary outcome measures
Cipriano <i>et al</i> (2008) <sup>27</sup> / Canada	Discrete event simulation to evaluate the effects 4 waiting time management strategies	Scope of use Timeliness	Discrete event simulation	Ontario Joint Replacement Registry (Pts awaiting hip or knee replacement surgery)	26 583 Pts	Ρ	Administrative data	<ul> <li>WT2—from decision date to undertake surgery to date of surgery— tracked regionally</li> <li>Proportion of Pts receiving surgery within benchmark</li> </ul>
Bichel <i>et al</i> (2009) <sup>24</sup> / Canada	Central access and triage processes across medical specialties, prioritisation tools, redesign of clinic process flow	Scope of use Timeliness Acceptability	Post-test only with non- equivalent groups	Referrals for various internal medicine subspecialties in Calgary, Alberta	Not reported	Ρ, Ϲ, Τ	Administrative data	<ul> <li>WT1: time to Apt</li> <li>Acceptance of referrals by division (total number)</li> </ul>
Bungard <i>et al</i> (2009) <sup>25</sup> / Canada	Single point-of-entry intake service and multidisciplinary clinic	Scope of use Timeliness	Simple pre/post with non- equivalent groups	Cardiology consultations in Northern Alberta	Intervention: 3096 Pts Control: 311 Pts	Ρ, Ϲ, Τ	Administrative data	<ul> <li>WT1 (to initial consultation)</li> <li>WT2 (to definitive final diagnosis)</li> <li>Number of new referrals</li> </ul>
Macleod <i>et al</i> (2009) <sup>28</sup> / Canada	Comprehensive model of care: single wait list, technology to support referral management, assessment services, education, self- management, treatment programmes and specialist care	Scope of use Timeliness	Descriptive	Pts requiring hip or knee replacement surgery (Toronto Central Local Health Integration Network)	Not reported	Ρ, Ϲ, Τ	Administrative data	<ul> <li>WT2—from decision date to undertake surgery to date of surgery</li> </ul>
van den Heuvel (2012) <sup>29</sup> / Canada	Hernia clinic based on a group model of care: centralised intake, triage by surgeon, common waiting list	Scope of use Timeliness Acceptability	Cross-sectional	Pts who had hernia surgery at QEII in Halifax, Nova Scotia	94 Pts	P, C, T	Questionnaire	<ul> <li>WT1: from referral to initial consult</li> <li>Pt acceptability</li> </ul>

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Author	Results	Limitations
Ramchandani <i>et al</i> (2002) <sup>5</sup>	<ul> <li>Acceptability</li> <li>Pts: 82% of Pts expressed willingness to change consultants in order to get an earlier operation by a surgeon of equal quality</li> <li>GPs: 92% favoured pooled lists; 8% were against</li> <li>Consultant ophthalmologists: 30% favoured (for routine cases) and 67% were against pooled</li> </ul>	<ul> <li>Small sample sizes for Pts and GPs</li> <li>Low response consultant survey (64%)         <ul> <li>views of responders may differ from those of non-responders             (non-response bias)</li> </ul> </li> <li>Views of urban GPs may not reflect those of rural GPs</li> </ul>
Leach <i>et al</i> (2004) <sup>33</sup>	<ul> <li>Accessibility</li> <li>Time from scan to outpatient review (total WT) was initially 185 days, reduced to 30 days following use of pooled lists</li> <li>Before introduction of pooled waiting lists, 37% of Pts waited for more than 9 months—this fell to 0</li> </ul>	<ul> <li>Limited data presented</li> <li>Source of preimplementation/ postimplementation data not clear</li> <li>Total number of Pts, WT1 and WT2 data is not available</li> </ul>
Singh <i>et al</i> (2005) <sup>31</sup>	<ul> <li>Accessibility</li> <li>Waiting lists for the selected procedures were cleared, especially longest waiters</li> <li>Pt throughput improved; number of the selected surgical procedures performed doubled</li> <li>Cost: operating costs were reduced by 25% (largely due to reduced length of stay); no recorded adverse Pt outcomes <i>Acceptability</i></li> <li>91% of Pts felt the process was clearly explained to them; 65% felt a definite date of surgery was most important</li> <li>40% did not mind that their consulting and operating surreons were different</li> </ul>	<ul> <li>Small scale complex intervention with many variables, difficult to assess association between WT reduction and use of single-entry components</li> <li>No definitions or data provided for waiting times</li> <li>Comparison of groups from different populations; survey sent to one group (control group based on historical data)</li> <li>Low questionnaire response rate—no measure of overall satisfaction; probable popurasponse bias</li> </ul>
Sir-Ram <i>et al</i> (2005) <sup>32</sup>	<ul> <li>Accessibility</li> <li>Mean total WT from referral to surgery in group 1 (direct booking service) was 70 days (range 10–177), much shorter than for group 2 (control)</li> <li>Group 2 mean WT1 was 77 days; WT2 84.2 days, total WT 161.2 days (p&lt;0.05)</li> <li>Acceptability</li> <li>94% of respondents would recommend the direct booking</li> </ul>	<ul> <li>Survey only sent to one group (control group was based on historical data)</li> <li>Comparison of groups from different populations</li> <li>Low questionnaire response rate</li> <li>Probable non-response bias</li> </ul>
Vasilakis <i>et al</i> (2007) <sup>30</sup>	<ul> <li>service to a friend</li> <li>Accessibility</li> <li>Pooled lists reduced mean number of Pts waiting on the list by 30%, compared with individual referrals</li> <li>Twice as many Pts had appointments within 12 weeks of referral through pooled vs individual surgeon referrals</li> <li>Pooled referrals reduced WT1 among longest waiters</li> <li>Pooled referrals increased WT2 for non-urgent cases; no impact on urgent and semiurgent Pts or on total WT</li> <li>Regardless of referral method, odds of surgery for Pts was organ within 18 wooks</li> </ul>	<ul> <li>Simulation models may not be true representations of clinical scenarios</li> <li>Unable to capture nuances of complex interventions</li> </ul>
Bungard <i>et al</i> (2008) <sup>26</sup>	<ul> <li>New collaborative model involves a single point-of-entry, intake and triage mechanism with a multidisciplinary team to ensure only one visit (rather than repeated) with cardiologist</li> <li>Traditional referral patterns still respected</li> </ul>	► NA
Cipriano <i>et al</i> (2008) <sup>27</sup>	<ul> <li>Accessibility</li> <li>Clinically prioritising Pts reduced WTs for high-priority Pts and increased the number of Pts in all priority levels receiving surgery within maximum recommended WTs</li> <li>90% of Pts received surgery within benchmark—achieved 1 year earlier</li> <li>Efficiency/equity</li> <li>Common waiting lists resulted in increased efficiency, equity in WT across regions and reduced waiting times in the long term</li> </ul>	<ul> <li>Simulation models may not be true representations of clinical scenarios</li> <li>Reporting by surgeons to the OJRR is voluntary therefore data may not be fully representative</li> </ul>
	Regional variation in WTs was reduced	

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Table 2 Continu	ed	
Author	Results	Limitations
Bichel <i>et al</i> (2009) <sup>24</sup>	<ul> <li>Accessibility</li> <li>Participating clinics demonstrated varying results</li> <li>Centralised access and triage decreased WTs and enabled timely access for Pts requiring urgent care (seen based on urgency rather than for specific surgeon)</li> <li>WTs decreased in spite of increased number of monthly Pt referrals and acceptance rate for most clinics</li> <li>WTs for consultation decreased from a mean (SD) of 29 (±46) to 17 (±14) days (p&lt;0.05) for urgent-level referrals, from 110 (±57) to 63 (±42) days (p&lt;0.00005) for moderate-level referrals, and from 155 (±88) to 108 (±37) days for routine-level referrals, respectively, between 2005 and 2008</li> </ul>	<ul> <li>Limited description of methods employed</li> <li>Sampling technique, sample size not provided</li> <li>Preimplementation data (for comparisons) was not available for all groups</li> </ul>
Bungard <i>et al</i> (2009) <sup>25</sup>	<ul> <li>Efficiency: pooling of referrals eliminated duplicate referrals <i>Equity</i>: WTs for each physician equalised <i>Accessibility</i></li> <li>Pts were seen significantly sooner in each year of Cardiac EASE compared with pre-EASE period (p&lt;0.0001)</li> <li>The mean WT from referral to specialist consultation (WT1) was reduced from 71±45 days in the pre-EASE group to 33 ±19 days in the EASE group (p&lt;0.0001)</li> <li>Cardiac EASE Pts had a significantly shorter wait to definitive diagnostic decision and treatment plan (WT2) compared with pre-EASE (51± days and 120±86 days, respectively)</li> <li>Increased Pt volume through Cardiac EASE (~50% from</li> </ul>	<ul> <li>Complex intervention with many variables, difficult to assess association between WT reduction and use of single-entry components</li> <li>Comparison of groups from different populations</li> <li>Historical group has a small sample size compared with that of the intervention group</li> <li>Treatment effect may be present</li> </ul>
Macleod <i>et al</i> (2009) <sup>28</sup>	<ul> <li>2004 to 2005; 19% from 2005 to 2006)</li> <li>Accessibility</li> <li>90% of Pts waited &lt;115 days for hip or knee replacement surgery (WT2; less than provincial target of 182 days); WT1 was &lt;100 days</li> </ul>	<ul> <li>Little empirical evidence for results cited</li> <li>No comparison provided to specific previous WTs/scenarios</li> </ul>
van den Heuvel (2012) <sup>29</sup>	<ul> <li>Accessibility</li> <li>94/236 (40%) Pts responded—67% had the same surgeon for assessment and surgery; 31% had a different surgeon (next-available)</li> <li>Almost half of respondents (48%) did not understand that choosing a specific surgeon may result in longer waiting times</li> <li>No difference in postoperative complication rates between groups</li> <li>WTs from referral to initial consult in the hernia clinic (WT1) decreased from 208 to 59 days (2007–2009)</li> <li>Acceptability</li> <li>Two thirds of Pts had confidence in the competence of any surgeon and were comfortable having their surgery performed by a surgeon they meet on the day of surgery</li> <li>Even if Pts have a different surgeon for their operation than for their assessment, their confidence is high (86.2%)</li> <li>Most Pts felts that service is faster and better in a specialised centre (like the hernia clinic being evaluated)</li> </ul>	<ul> <li>Low questionnaire response rate— results may not be generalisable</li> <li>Probable non-response bias</li> </ul>

length between providers (equalisation), leading to greater equity of access within the system of care.<sup>24 27 33</sup> Given the variability between study designs and scope, and generally focused environments within which interventions were introduced, the apparent improvements

in 'efficiency' and 'equity of access' attributable to SEMs may not necessarily be generalisable.

Costs were reported in only one study—Singh and colleagues cite an overall cost-savings but this refers to savings accrued across the entire continuum of care

Author	Data source	Study population described	Ethics approval mentioned	Sample size explained	Standard of care described	Intervention described	Waiting time definitions provided	Control group present	Baseline group differences discussed	Statistical tests used	Limitations discussed	Downs and blac quality score (/21)
Ramchandani et al (2002) <sup>5</sup>	Questionnaire Interview	Yes	No	Yes	Yes	Yes	Yes	No	No	No	Yes	17
Leach <i>et al</i> (2004) <sup>33</sup>	Administrative data	Yes	No	No	No	Yes	Yes	Yes	No	No	Yes	10
Singh <i>et al</i> (2005) <sup>31</sup>	Administrative data	Yes	Yes	Yes	Yes	Yes	No	Yes	No	Yes	Yes	9
Sri-Ram <i>et al</i> (2005) <sup>32</sup>	Hospital data	Yes	No	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	8
Vasilakis <i>et al</i> (2007) <sup>30</sup>	Administrative data	Yes	No	Yes	Yes	Yes	Yes	Yes	No	Yes	Yes	21
Bungard <i>et al</i> (2008) <sup>26</sup>	Descriptive	Yes	No	NA	Yes	Yes	Yes	NA	NA	NA	NA	17
Cipriano <i>et al</i> (2008) <sup>27</sup>	Administrative data	Yes	No	Yes	Yes	Yes	Yes	Yes	No	Yes	Yes	14
Bichel <i>et al</i> (2009) <sup>24</sup>	Administrative data	Yes	No	No	No	Yes	Yes	Yes	No	Yes	Yes	13
Bungard <i>et al</i> $(2009)^{25}$	Administrative data	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	20
Macleod <i>et al</i> $(2009)^{28}$	Administrative data	Yes	No	No	Yes	Yes	Yes	Yes	No	No	Yes	11
van den Heuvel (2012) <sup>29</sup>	Questionnaire	Yes	No	Yes	Yes	Yes	Yes	Yes	No	Yes	Yes	18

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	Clinical area	Model of single entry	Accessibility				Acc	eptabi	lity				
Author			Waiting list length	Waiting time	Proportion meeting benchmark	Pt volume	Pt Sat	Phys Sat	Surgeon Satisfaction	Efficiency Equity	Equity	Cost	Appropriatenes
Ramchandani <i>et al</i> (2002) <sup>5</sup>	Cataract surg	Р	NR	NR	NR (WT1: 3 mos) (WT2: 6 mos)	NR	+	+	-	NR	NR	NR	NR
Cipriano <i>et al</i> (2008) <sup>27</sup>	Hip and knee replacement	Ρ	NR	↓ WT2	↑ for surg (WT2: 6 mos)	NR	NR	NR	NR	1	1	NR	NR
Leach <i>et al</i> (2004) <sup>33</sup>	Neurosurgery	P, C, T	Ļ	↓ TW	↑ for apt+surg (WT1: 3 mos) (WT2: 6 mos)	NR	+	NR	NR	NR	1	NR	1
Singh <i>et al</i> (2005) <sup>31</sup>	Various elective	P, C, T	Ļ	↓ TW	NR	1	+	NR	NR	1	NR	Ļ	NR
Sri-Ram <i>et al</i> (2005) <sup>32</sup>	Hernia	P, C, T	↓	↓ TW	↑ for surg (WT1: 3 mos) (WT2: 6 mos)	NR	+	NR	NR	1	NR	NR	1
Vasilakis <i>et al</i> (2007) <sup>30</sup>	Cardiac surg	P, C, T	ţ	↓ WT1	↑ for apt; varied for surg by priority (12/ 18 weeks)	NR	NR	NR	NR	NR	NR	NR	NR
Bungard <i>et al</i> (2008) <sup>26</sup>	Cardiac consultation	P, C, T	NR	NR	NR	NR	NR	NR	NR	NR	NR	NR	NR
Bichel <i>et al</i> (2009) <sup>24</sup>	Various internal medicine subspecialties	P, C, T	NR	↓ WT1	NR	↑	NR	NR	NR	↑	1	NR	↑
Bungard <i>et al</i> (2009) <sup>25</sup>	Cardiac consultation	Ρ, Ϲ, Τ	NR	↓ WT1 ↓ WT2	↑ for apt (WT1: 4–6 weeks)	1	NR	NR	NR	1	NR	NR	1
Macleod <i>et al</i> (2009) <sup>28</sup>	Hip and knee replacement	P, C, T	NR	↓ WT2	↑ for surg (WT2: 6 mos)	NR	+	NR	NR	NR	NR	NR	1
van den Heuvel et al (2012) <sup>29</sup>	Hernia (multiple)	P, C, T	NR	↓ WT1	NR	NR	+	NR	NR	↑	NR	NR	NR

 Table 4
 Semiquantitative summary of outcomes from included studies

(-), Negative; (+), positive; (↑), increased; (↓), decreased; apt, appointment; C, central intake; mos, months; NR, not reported; P, pooled list; Phys, physician; Pt, patient; Sat, satisfaction; surg, surgery; T, triage; TW, total waiting time; WT, waiting time; WT1, time from referral to initial consult; WT2, time from consult to procedure date.

10

(from mostly reductions in length of stay). Among several concurrent variables and interventions, it is difficult to say how much of the savings are associated with the use of components of single entry.<sup>31</sup> Bungard *et al*<sup>25</sup> described the Cardiac EASE programme as 'relatively inexpensive'.

# Influence of SEMs on patient-centredness of elective services

#### Patient acceptability

Although only two studies explicitly reported patient acceptability of SEMs,<sup>5</sup> <sup>32</sup> six studies reported positive patient satisfaction with SEMs.<sup>5</sup> <sup>28</sup> <sup>29</sup> <sup>31–33</sup> Patient surveys generally had small sample sizes and low response rates, increasing the likelihood of non-response bias.<sup>5</sup> <sup>29</sup> <sup>31</sup> <sup>32</sup>

Patient responses indicated that waiting times resulting from the implementation of new programmes were more agreeable; patient satisfaction was generally high. Though many patients expressed a desire to remain with their specific chosen surgeon, there was a willingness to see the next-available surgeon (if lists are pooled, and provided that the surgeons were equally qualified and that waiting times would decrease).<sup>5</sup> One study found that although patients had expressed a desire to have the consulting and operating surgeons be the same, once it is the case that the operating surgeon is different, they no longer consider it important and express a high level of confidence in the operating surgeon.<sup>29</sup> Reassurance, and proper explanations also contributed to patient acceptance and recommendation to others of new programmes.<sup>29 31 33</sup>

#### Physician/surgeon acceptability

Only one study reported physician and/or surgeon satisfaction with SEMs<sup>5</sup> finding that GPs favoured the notion of pooling lists more so than consultants. GPs also favoured pooling if it meant a reduction in waiting times and an equally experienced surgeon sees patients. Ramchandani *et al*<sup>5</sup> reported that some surgeons felt that 'pooled lists were suitable only for routine cases'. Both GPs and consultants cited 'loss of responsibility for care, devaluation of the doctor–patient relationship and loss of consultant control' as among their reasons for opposing pooled lists.<sup>5</sup> Consultants felt that they should complete the entire treatment; especially once they have seen a patient, rather than portions thereof and behave like a 'technician on a production line'. No study reported universal specialist/surgeon participation/compliance.

# DISCUSSION

### Summary

The aim of this review was to (1) summarise existing research on the scope, use and implementation of SEMs for elective surgical services; (2) to report on the evidence about the influence of SEMs on timeliness and access; and (3) patient-centredness (patient and provider acceptability) of SEMs. Eleven studies of various elective procedures were included from Canada, UK and Australia. Studies were of generally low rigour and weak observational design—two involved pooled waiting lists only,<sup>5</sup><sup>27</sup> the remaining nine employed a combination of pooled lists, centralised intake and triage. Studies (including two simulation) showed that where used, SEMs showed a decrease in patient waiting times,<sup>24</sup> <sup>25</sup> <sup>27–33</sup> an increased proportion of individuals were meeting clinically recommended benchmark waiting times<sup>25</sup> <sup>27</sup> <sup>28</sup> <sup>30</sup> <sup>32</sup> <sup>33</sup> and a decrease in waiting list length<sup>27</sup> <sup>30–33</sup> when compared with a control group or to historic experience of controls. Patient acceptability, where reported, suggested high levels of satisfaction.<sup>5</sup> <sup>28</sup> <sup>29</sup> <sup>31–33</sup> Acceptability among GPs/surgeons was mixed.<sup>5</sup>

#### Limitations

Very few studies evaluated the influence of SEMs on timeliness and patient-centredness. Methods were limited or poorly described in most studies; rigour was low. While the Downs and Black checklist helped quantify this, the scores may not reflect this entirely. The tool is widely used and recommended, has been assessed to be valid and reliable but has scored low for external validity (on the external validity subscales for internal consistency reliability, inter-rater reliability).<sup>22</sup> Issues with confounding and generalisability were consistent and studies varied substantially in design, scope, outcomes and reporting. Sample sizes were small and comparison groups were not equal or poorly compared. With several concurrent interventions at play (longer working hours, increased staff and incentives) and with little adjustment for covariates, one cannot determine the extent to which observed decreases in waiting times are attributable to SEMs. Complexity and contextual factors (ie, referral management processes, clinic/hospital capacity, participation rates, scope and scale) also varied from study to study.<sup>24</sup>

Reporting of only WT1 or WT2 gives an incomplete representation of changes to patient waiting times and further makes comparison across studies challenging. Without the combined waiting time, we cannot be sure if waiting times were reduced or merely shifted (ie, WT1 reduced, but WT2 increases). Reporting of only total waiting time makes it difficult to identify the sources of the improvement within the referral process. Finally, causality cannot be proven or established; it cannot be said that waiting times decrease definitively through the use of SEMs. The ideal way to establish causality is through the use of randomised experiments. Randomised controlled trials, while seen as the gold standards of evidence for the effectiveness of interventions<sup>34</sup> may neither be possible nor appropriate for the study of SEMs. However, high-quality and rigourous, controlled observational studies are lacking and such studies would strengthen the quality and reliability of further research.

The lack of methodologically sound evaluation studies on SEMs may be because conducting research in this area is difficult (ie, experimental design, limited use of SEMs, limited willingness to participate). We included two discrete event simulation studies, modelling components of SEMs, whose findings were consistent with studies of other designs. Simulation models, however, may not be true representations of clinical scenarios and may not be able to capture nuances of complex interventions. No included study demonstrated unfavourable results, or evidence that would indicate that SEMs are ineffective in reducing waiting times. Publication bias may be important to consider. Finally, we did not review the grey literature.

#### What our review adds to the literature

Our review is the first to examine and summarise the influence of SEMs on access to adult elective surgical services, their influence on patient flow and waiting times for elective services and acceptability of SEMs to patients and providers (GPs and surgeons).

A 2015 Cochrane systematic review assessed 'the effectiveness of interventions aimed at reducing waiting times for elective care'. Of the eight studies included and five interventions assessed, only one was a SEM (also included in our review).<sup>11 33</sup> The results, concern with quality, conclusions and recommendations were similar to those in our review, but were based on assessments of multiple waiting time management strategies. Our review focused solely on SEMs and therefore provides a more thorough assessment of the available, related literature.

SEMs appear to be most effective if employed in concert and accompanied by additional resources, such as multidisciplinary preassessment. Availability of resources and careful policy planning (ie, use of waiting time management strategies) to develop capacity is important to consider within a universal, publicly funded health system as demand grows.<sup>1 9 35</sup> If not addressed adequately, waiting time concerns could lead to fewer patients meeting clinically recommended benchmarks, poorer experience and clinical outcomes.<sup>7 36–39</sup>

Our study also reveals the importance of patient, physician and surgeon acceptability and cooperation. While promising, the adoption of any waiting time management strategy will require the support of several stakeholders. Knowing that waiting times will decrease will increase acceptability but there will also be those who will not accept SEMs under any circumstances, and will be comfortable with their preferences and resultant willingness to wait. Recent related studies in the literature have shown that some patients (typically older) awaiting surgery may prefer to see a surgeon of their choice (over the next-available), citing trust, surgeon reputation and a willingness to wait longer.<sup>40–43</sup>

#### **Future research**

Additional studies are needed which explore the acceptability of all related stakeholders that would be affected by SEMs, including family members, GPs, surgeons, office assistants and decision-makers. Their viewpoints are of tremendous importance given the diverse roles they play on the continuum of care for elective surgical services. In order to improve accessibility, uptake of SEMs needs to increase among all stakeholders. Patients need to be informed and reassured and both physician and surgeon suggestions must be considered when planning, designing and implementing SEMs. If SEMs were to gain wider acceptance and use, it will also be critical that unanticipated consequences and implications for efficiency, equity and cost are further evaluated, especially as the need for demonstrated cost-effective strategies is critical within publicly funded health systems with limited resources.

Additional studies could consider the influence of SEMs and reduced waiting times on surgical outcomes and the other dimensions of quality. Best practice surrounding their design and implementation could also be profiled. Future research could employ an interrupted time series design, with multiple data points before and after the intervention to determine the contribution of SEMs to waiting time reduction. Unanticipated consequences and critical success factors such as physician payment schemes, administration, resource availability, individual stakeholder roles along the care continuum could provide valuable tools and insight for increasing the use and acceptability of SEMs.

#### **CONCLUSION**

The small number of low-quality studies available makes it challenging to draw firm conclusions about the effectiveness of SEMs in improving timeliness of access to elective procedures. Our findings show a consistently positive impact by SEMs on the access-related variables. While promising, they also prompt the need for ongoing study in critical areas, but with higher quality designs, more comprehensive scope and greater methodological rigour.

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**Data sharing statement** As this is a systematic review, all data extracted for the source articles in the literature are contained within our data tables.

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