Public health pictures

# The role of digital surveillance during outbreaks: the Ghana experience from COVID-19 response

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Abstract. Over the years, Ghana has made notable strides 1 2 in adopting digital approaches to address societal challenges 3 and meet demands. While the health sector, particularly the 4 disease surveillance structure, has embraced digitization 5 to enhance case detection, reporting, analysis, and informa-6 tion dissemination, critical aspects remain to be addressed. 7 Although the Integrated Disease Surveillance and Response (IDSR) structure has experienced remarkable growth in 8 9 digitization, certain areas require further attention as was 10 observed during the COVID-19 pandemic. Ghana during 11 the COVID-19 pandemic, recognized the importance of 12 leveraging digital technologies to bolster the public health 13 response. To this end, Ghana implemented various digital 14 surveillance tools to combat the pandemic. These included the 'Surveillance Outbreak Response Management and Analysis 15 System (SORMAS)', the digitalized health declaration form, 16 ArcGIS Survey123, Talkwalker, 'Lightwave Health informa-17 18 tion Management System' (LHIMS), and the 'District Health 19 Information Management System (DHIMS)'. These digital 20 systems significantly contributed to the country's success in 21 responding to the COVID-19 pandemic. One key area where 22 digital systems have proved invaluable is in the timely produc-23 tion of daily COVID-19 situational updates. This task would

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have been arduous and delayed if reliant solely on paper-based 24 forms, which hinder efficient reporting to other levels within 25 the health system. By adopting these digital systems, Ghana has 26 been able to overcome such challenges and provide up-to-date 27 28 information for making informed public health decisions. This paper attempts to provide an extensive description of 29 the digital systems currently employed to enhance Ghana's 30 31 paper-based disease surveillance system in the context of its response to COVID-19. The article explores the strengths and 32 challenges or limitations associated with these digital systems 33 for responding to outbreaks, offering valuable lessons that can 34 be learned from their implementation. 35

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#### Introduction

The declaration of COVID-19 as a pandemic by the World 39 Health Organization on March 11, 2020, marked a significant 40 turning point in Ghana's response to COVID-19 (1). However, 41 the explanations surrounding the SARS-CoV-2 virus' spread 42 across African countries are riddled with contradictions 43 and uncertainties since its emergence in China. Despite 44 evidence from seroprevalence and post-mortem studies indi-45 cating widespread distribution in various African countries, 46 understanding the true extent of the virus's reach has been 47 challenging (2). 48

Ghana reported its first two confirmed cases on 49 March 12, 2020, originating from Norway and Turkey (3). 50 Within a short period, the virus rapidly spread throughout the 51 country, with Greater Accra and Greater Kumasi becoming the 52 epicentres of the pandemic. Given Ghana's overburdened health 53 54 delivery system, the government implemented an approach 55 based on three key principles: an 'all-of-society approach', an 'all-of-government approach', and an 'emphasis on data and 56 science' (4). These principles were deemed necessary due to 57 the herculean task of responding to the pandemic, particularly
 in developing countries like Ghana.

3 To address the challenges associated with the response 4 to COVID-19, countries worldwide adopted digital technolo-5 gies to strengthen their public health responses. In 2020, the 6 pandemic response brought about significant innovations as 7 countries developed digital platforms for disease surveillance 8 and monitoring of COVID-19 cases (5). African countries, 9 including Ghana, embraced various systems and technologies 10 to combat the disease, leading to innovative approaches in utilizing digital tools (6). 11

12 The rise of the digital revolution has made a profound 13 impact on global health, with smartphone usage becoming 14 prevalent, especially in sub-Saharan Africa (7). This indicates 15 the potential for adopting technology for disease surveillance purposes. Currently, big data, digital, and mobile technolo-16 17 gies play a vital role in the field of 'digital epidemiology,' becoming an essential component of infectious disease 18 surveillance systems globally (8). Web-based surveillance 19 20 tools have become increasingly dominant in many countries, 21 facilitating early outbreak detection and risk assessment for 22 epidemic-prone diseases (9).

23 Ghana has made significant progress in adopting digital 24 approaches to respond to societal challenges, particularly 25 within the health sector and disease surveillance structure. The coordination of the disease surveillance system through 26 the 'Integrated Disease Surveillance and Response (IDSR)' 27 28 structure has witnessed substantial growth in digitization. The 29 introduction of numerous digital platforms and applications 30 has improved the timeliness of the case-based surveillance 31 system, which was previously reliant on paper-based forms.

32 During the COVID-19 response, the digitization of 33 case-based forms played a crucial role in enhancing Ghana's disease surveillance system. Additionally, the utilization of 34 35 various digital tools and technologies facilitated the transmission of real-time data and effective monitoring of the 36 37 pandemic's trend in the country. Compared to traditional 38 outbreak response systems without technology, the incor-39 poration of digital surveillance technology significantly 40 facilitated the implementation of COVID-19 response 41 strategies (10,11).

42 The paper aims to comprehensively examine the application of digital technologies and other advancements in disease 43 prevention, surveillance, and healthcare administration, 44 45 specifically focusing on the digital surveillance tools utilized 46 in Ghana during the COVID-19 pandemic response. The paper also provides a detailed overview of the technology used in 47 Ghana during the initial phases of the pandemic, with emphasis 48 49 on the most significant digital systems employed.

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51 Ghana's approach to digital surveillance for COVID-19 52 pandemic response. Ghana's adoption of electronic or digital 53 platforms aimed to enhance case detection of emerging 54 infectious diseases, including COVID-19, warrants critical 55 analysis. Among the digital systems deployed during the pandemic, such as the 'Surveillance Outbreak Response 56 57 Management and Analysis System (SORMAS)', the digitized 58 COVID-19 dashboard, the electronic Health Declaration Form (eHDF), ArcGIS Survey123, Talkwalker, the Lightwave 59 60 Health Information System (LHIMS), and the 'District Health Information Management System (DHIMS)', it is crucial to 61 evaluate their actual impact on the country's response to the 62 pandemic. 63

While these digital systems have been touted as contributors to Ghana's success story in combating COVID-19, a 65 critical examination of their effectiveness is necessary. 66 Claims of simultaneous reporting and monitoring of 67 COVID-19 cases and other priority diseases through digital 68 disease surveillance in Ghana need to be assessed for their 69 reliability and accuracy. 70

The following sessions will delve into a detailed description of the various digital platforms employed in Ghana's 72 Emergency Operation Centre (EOC) during the pandemic. 73 By critically analysing their utilization and outcomes, a more 74 comprehensive understanding of their effectiveness and impact 75 on the country's response efforts can be gained. 76 77

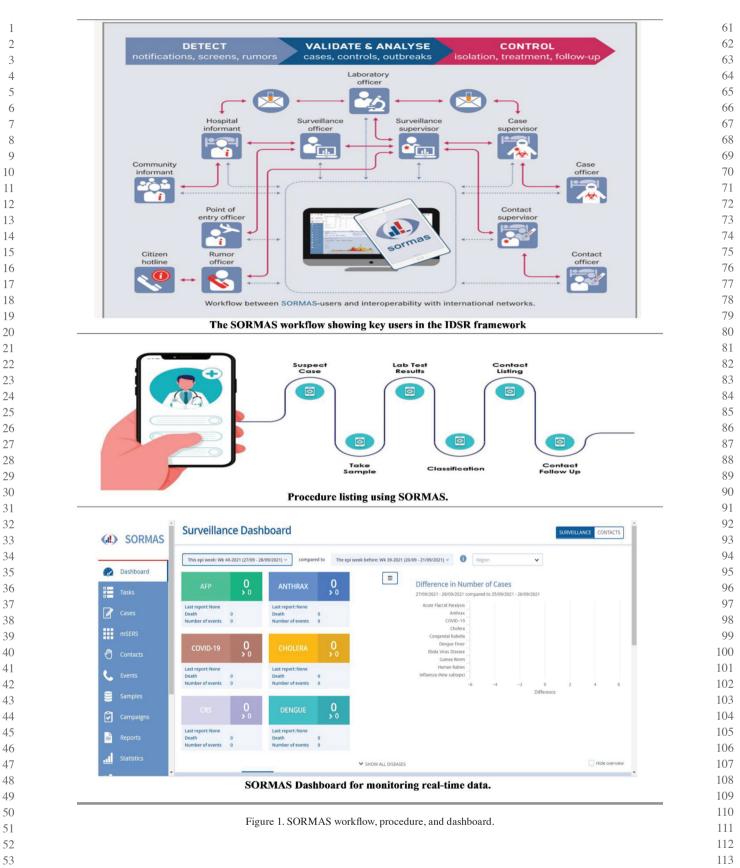
78 Surveillance outbreak response management analysis system. The utilization of a conventional surveillance system, reliant 79 on paper-based forms that relies on manual transfer into data-80 bases of the 'Integrated Disease Surveillance and Response 81 System (IDSR)' framework, in Ghana's outbreak investigation 82 necessitates critical examination. The reliance on outdated 83 and time-consuming manual processes raises concerns about 84 the system's effectiveness and efficiency, particularly in the 85 context of a rapidly evolving pandemic like COVID-19 (12,13). 86

Although a pilot phase of the SORMAS was conducted 87 in two regions of Ghana before the outbreak, focusing on 88 meningitis and cholera, its implementation as the primary tool 89 for public health surveillance in response to COVID-19 needs 90 91 careful assessment. The adjustment of SORMAS to include a COVID-19 module demonstrates a reactive approach rather 92 than a proactive one, indicating a lack of preparedness for a 93 94 global pandemic of this scale (14).

The decision to adopt SORMAS was driven by the chal-95 lenges faced in updating and verifying case information, 96 incorporating laboratory results, and overseeing contact 97 tracing using the traditional system, as the country experienced 98 a surge in cases. In May 2020, Ghana rolled out the SORMAS 99 across the country in response to the pandemic. SORMAS 100 replaced ArcGIS Survey 123 as a comprehensive system 101 for surveillance and data management during the pandemic 102 response. However, the extent to which SORMAS effectively 103 addressed these challenges and improved the timeliness and 104 accuracy of disease control measures requires critical scrutiny 105 and further studies. 106

SORMAS, marketed as 'an open-source mobile and web 107 application software', claims to enhance the efficiency and 108 timeliness of disease control measures. The depicted workflow 109 in Fig. 1 presents an idealized process, but its real-world effec- 110 tiveness and adherence to standard protocols and guidelines 111 require careful examination. 112

While SORMAS allows health workers to notify health 113 departments of new cases, detect outbreaks, and manage 114 response efforts, the practical implementation and user experience may differ significantly from the depicted system. The 116 reliability and accuracy of the data entered into the system, the 117 integration of laboratory results, and the real-time monitoring 118 and reporting features must be critically evaluated to determine the system's true effectiveness. 120



The workflow of the system, as depicted in Fig. 1, demonstrates the process of detecting, validating, analysing, and implementing control actions for cases. The officers at various health facilities report all cases, which are then entered into the system and assigned to specific laboratories. Once the laboratories receive the samples and have the results ready, the laboratory officers update the results online, allowing officers at different levels to 114 access real-time information. Additionally, the automati- 115 cally updated dashboard (Fig. 1) provides insights into the 116 number of reported cases, along with an overview of 117 other diseases. This feature enables a comparison of cases 118 between the current and previous weeks. The Emergency 119 Operation Centre (EOC) officers monitor real-time data, 120

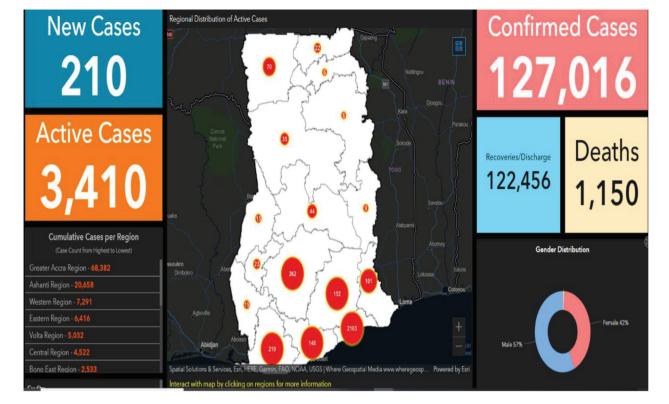


Figure 2. Ghana's COVID-19 dashboard introduced during the COVID-19 pandemic.

generate situational reports, and utilize the data to inform
decision-making. Moreover, SORMAS facilitates the
tracking of contacts for positive COVID-19 cases, as illustrated in Fig. 1. The process entails listing and following up
on contacts using the system.

SORMAS represents a system characterized by certain advantages and drawbacks. Some of its strengths are its interoperability, which allows it to seamlessly integrate with other health systems and ensure smooth data sharing and system communication, its open-source nature, which enables continuous upgrades and improvements through contributions from the developer community, its real-time data, which ensures users across different levels can access up-to-date information and aid swift decision-making, its robust access control mechanisms, which ensure users only access and edit data they are authorized to, and its easy access to detailed records of priority diseases, which enables rapid response when needed. However, it also has some weaknesses, such as its many features, which can be overwhelming for new users and even some of the existing users, its web interface, which is not very intuitive and requires repeated training, its analytics capabilities, which may be insufficient for complex statistical analyses, and its inadequate automated data quality checks, which relies on users to ensure accuracy, consistency, and completeness.

54 While SORMAS may offer potential benefits, its actual 55 performance and impact on Ghana's response to the COVID-19 56 pandemic was exceptional but needs further investigation. The 57 examination should go beyond the idealized depictions and 58 explore the system's practical implementation, user experi-59 ence, data accuracy, and its overall contribution to disease 50 surveillance and control measures. Ghana COVID-19 dashboard. The communication of results and findings to the public is crucial during outbreaks as part of an effective response strategy. To facilitate this, data dash-boards have been extensively utilized during the COVID-19 pandemic to visualize real-time public health data (15). However, the initial approach taken in Ghana, where results were announced exclusively through press conferences by the Minister of Health and other officials from the Ghana Health Service before media houses could publish updates, resulted in an information gap between health officials and the general population. This approach hindered timely and widespread access to crucial information, creating a communication 100 barrier (16). 

Recognizing the need to bridge this information gap, the 102 officials of the Emergency Operation Centre of the Ghana 103 Health Service and their partners introduced a dashboard 104 specifically designed for the public, shifting the target audinos ence from policy makers (Fig. 3). This alteration aimed to 106 ensure that confirmed cases, deaths, and testing figures were 107 made known to both the public and decision-makers, facilitating informed public health action (16). 109

The confirmed cases, deaths, and testing figures were made 110 known to the public and decision-makers for public health 111 action. Ghana introduced the COVID-19 dashboard for effec- 112 tive dissemination of vital data and information to the public a 113 few months after recording COVID-19 cases. 114

The Ghana COVID-19 dashboard is updated through a 115 rigorous process that involves collecting, validating, processing, 116 reviewing, and uploading the latest information from multiple 117 sources. These sources include SORMAS and the electronic 118 Health Declaration Form (e-HDF), which provide data on new 119 cases, recoveries, and deaths. The head of the COVID-19 desk 120

	Results taken with wrong passport nu	mber	
Number of passengers including infants			
1300	Number of tested passengers	Number of positive cases	Number of negative cases
Passengers	Tested 16 / 878162	Positive cases	Negative cases
Today Yesterday Positives	bownload		
GHS-Health Declaration For	rm .		٤
Ghana's Electronic Heal		HDF) for travellers into the pandemic	country during the COVID-19
	· (4)		Always wear a nose mask Much as you can
	mm/dd/yy	Search	
Health Declaration Form	completed	Peclaration Form was	Avoid Hand Shakes Places
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	Ce	t le	Wash your Sanitize your Hands often Hands regularly

performs the initial verification of the data, followed by skilled data analysts who process and visually represent the data using graphs, charts, and maps for clarity. Next, various experts and authorities in the Disease Surveillance Department of GHS review the processed information to ensure accuracy before proceeding. Finally, the Public Health/Disease Surveillance IT team prepares the data in a format suitable for the website and manages the upload process. The updated dashboard serves as a valuable resource for citizens, researchers, and policymakers. 

57 The COVID-19 dashboard on the Ghana Health Service 58 website has some strengths and weaknesses. Among its 59 strengths are providing regional case count breakdowns for 60 more localized insights, supplying key data to researchers, policymakers, and other stakeholders to enable informed 107 pandemic response decisions, and keeping the public updated 108 on the COVID situation to promote appropriate behaviours. 109 However, it also has some weaknesses, such as not having 110 real-time data, which could cause discrepancies between 111 reported and actual cases, and a lack of direct communica-tion with other health information systems like SORMAS and 113 DHIMS, which could lead to potential delays and inefficiencies. 114

The Dashboard also helped in understanding the evolution 115 of cases from different regions and perspectives. It is worth 116 noting that Ghana introduced the COVID-19 dashboard few 117 months after recording COVID-19 cases, suggesting a delayed 118 response to the interactive communication needs of the 119 population. The effectiveness of the dashboard in effectively 120

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disseminating vital data and information to the public should
 be critically evaluated. Additionally, its role in enhancing the
 understanding of case evolution across different regions and
 perspectives needs to be assessed.

6 Electronic health declaration form. The e-Health Declaration 7 Form is an online system designed for travellers entering 8 Ghana to provide their biodata before arrival in the country. 9 The Ghana Health Service, the Ministry of Health, and other 10 partners launched the website to facilitate the completion of the health declaration form, generate travel certificates, and 11 12 provide the latest travel instructions before entry into Ghana 13 (Fig. 3).

14 Previously, officials faced difficulties in tracing contacts 15 of individuals who had travelled with confirmed COVID-19 cases due to the large number of paper forms that were filled 16 17 out daily. Since many index cases in Sub-Saharan Africa were travellers, ensuring the quality and completeness of data at the 18 19 point of entry was crucial (17). Therefore, the introduction of 20 the e-Health Declaration Form (e-HDF) significantly reduced 21 the need for human interaction at entry points and allowed 22 travellers ample time to provide their details before arriving 23 in the country (Fig. 3).

Through the e-HDF system, traveller data was received in real-time, and the results were updated at the airport using the same system. Laboratory results generated at the point of entry were displayed in real-time on a dashboard at the country's Emergency Operation Centre. This provided valuable information on the level of COVID-19 importation, enabling necessary public health actions to be taken promptly.

31 The e-Health Declaration Form (e-HDF) which replaced 32 the paper forms and manual data entry with an online form 33 that travellers can fill out before arriving at their destination. 34 It has some benefits, such as saving time, resources, and envi-35 ronmental impact, enhancing the accuracy and completeness of the data and facilitating contact tracing and follow-up of 36 37 travellers, and being a user-friendly and secure system that 38 can be accessed through any device with internet connection. 39 However, it also has some drawbacks, such as facing technical 40 or operational challenges that can affect its functionality and reliability, depending on the availability and reliability of 41 42 internet connectivity can be a challenge in some remote or 43 low-resource settings or during network disruptions, and not capturing all aspects of the traveller's health status. 44

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*Talkwalker*. Talkwalker is a powerful digital tool utilized for
social media scanning, allowing users to search for specific
information across various online platforms such as social
media, blogs, and news organizations. It offers customizable
search options, enabling users to define date ranges and select
specific sources for scanning (18).

52 During pandemics, effectively managing the spread of 53 misinformation, known as an 'infodemic,' is crucial for an 54 efficient response. Hence, the adoption of Talkwalker at the 55 Emergency Operations Centre (EOC) to gather up-to-date 56 information on public perceptions and opinions from the 57 internet was considered a commendable approach. At the 58 EOC, Talkwalker was employed to scan for COVID-19-related 59 posts specifically within Ghana, encompassing websites and 60 various social media platforms (19).

The information obtained through Talkwalker includes 61 the identification of major themes being discussed globally 62 and in Ghana, based on customized search criteria. These 63 themes helped gain insights into current discussions and aided 64 in tailoring COVID-19 information to effectively reach the 65 public. Additionally, the tool monitored the trending hashtags 66 for specific periods on a global and Ghanaian scale. This 67 monitoring facilitated a better understanding of the dynamics 68 and trends within online discussions. 69

Furthermore, Talkwalker can provide demographic insights 70 by analysing the engagement of individuals on social media 71 platforms. This analysis allows for a better understanding of the 72 73 target audience and their characteristics (Fig. 4). Additionally, the sentiment analysis feature of the tool enables the identifica-74 tion of negative and positive posts regarding interventions or 75 public health actions (Fig. 4). This includes the detection of 76 rumours and misinformation circulating on the internet. The 77 tool also helps in determining the reach of specific COVID-19 78 information and the level of engagement from the public (19). 79

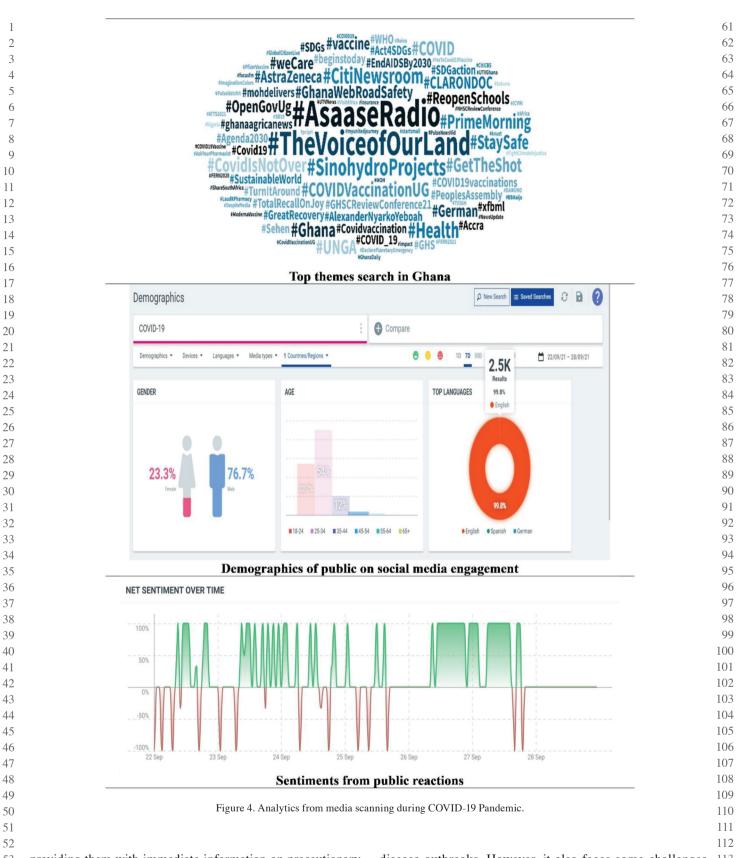
Talkwalker is a tool that provides comprehensive insights 80 81 into public health sentiments by monitoring diverse platforms such as social media, news, forums, etc. It has several advan-82 tages, such as enabling swift reactions to emerging trends and 83 concerns by providing real-time monitoring, simplifying the 84 understanding of patterns and trends by using visual data repre-85 sentations, quantifying positive, negative, and neutral opinions 86 behind posts by using sentiment analysis, and keeping stake-87 holders updated on relevant developments by sending alerts. 88 However, it also faces some challenges, such as requiring 89 dedicated personnel to filter through and identify relevant 90 91 information from large data volumes, needing manual review to eliminate irrelevant posts that are flagged due to keyword 92 matches as false positives, demanding specialized training to 93 94 ensure optimal use of complex features and settings, covering only a majority of platforms and excluding some niche or local 95 platforms that are outside Talk walker's scope such as online 96 97 news portals, and sometimes misinterpreting sarcasm and 98 complex emotions due to bias in sentiment analysis.

Overall, Talkwalker proved to be an invaluable asset at the 99 EOC, providing comprehensive monitoring of social media and 100 online platforms to effectively track public sentiments, address 101 misinformation, and gauge the impact of COVID-19-related 102 information dissemination. 103 104

*Global epidemic prevention platform-Ghana*. The Global 105 Epidemic Prevention Platform (GEPP) is an open-access appli-106 cation developed by Korea Technology (KT) and introduced in 107 Ghana in 2018 to aid in the prevention of disease transmis-108 sion during epidemics. At the time COVID-19 was recorded 109 in Ghana, the system was still undergoing a pilot study using 110 other priority diseases. However, some disease control and 111 surveillance officers from the Greater Accra region, which 112 was the epicentre of the pandemic, have received training 113 on the potential of the system to complement other available 114 systems for the pandemic response. 115

The application serves as a tool for the public, allowing them to 116 download and install it on their devices. Its primary function is to 117 provide disease alerts to users when a particular area has reported 118 an infectious disease or is experiencing an outbreak. In such 119 cases, the application sends an emergency push message to users, 120

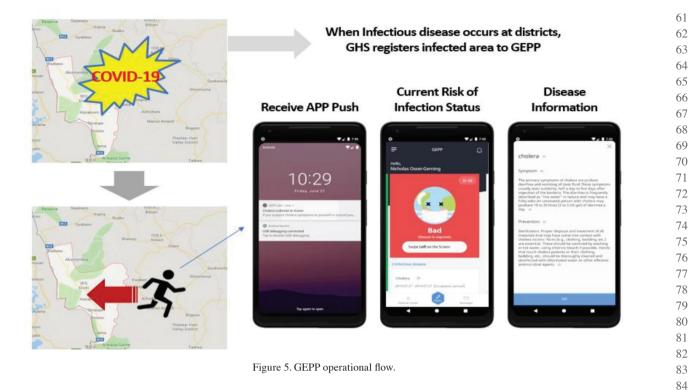




providing them with immediate information on precautionary
measures to be taken. It also provides details on the nearest health
facility where individuals can report the case (Fig. 5).

GEPP is a tool that helps the public report their symptoms easily and connects them with health authorities. It also ensures prompt medical attention by linking users to nearby healthcare facilities or clinicians. Furthermore, it fosters community awareness and caution by alerting users about areas with disease outbreaks. However, it also faces some challenges, 113 such as only working with certain Android versions, leaving 114 out some potential users, and only being available on Android, 115 limiting its reach and impact for iOS and other OS users. 116

Once fully deployed, this system aims to enhance disease 117 surveillance and response by bringing it closer to citizens. By 118 providing real-time alerts and guidance, it can contribute to 119 curbing the spread of infectious diseases in the future. 120 1



ArcGIS survey 123. During the initial phase of the pandemic
response, the Environmental Systems Research Institute
(ESRI) provided a stop-gap application tool called ArcGIS
Survey 123. This tool was adopted to collect real-time data
on confirmed cases of COVID-19 and their contacts, enabling
informed decision-making. The system consists of four
modules designed to enhance contact tracing, laboratory data
management, geospatial visualization of cases, and sample
data (20).

Field officers were responsible for entering data into the system, and updates were reflected in real-time. The ArcGIS Survey 123 application served as a temporary solution until the nationwide implementation of the SORMAS.

39 ArcGIS Survey 123 is a system that enables data collection 40 and updating in real-time, which can improve the information's 41 timeliness and accuracy and help with contact tracing and 42 follow-up of cases. It also works with the ArcGIS platform, 43 which can offer powerful tools for data analysis, visualization, 44 and mapping, such as dashboards, charts, tables, and filters. 45 Furthermore, it is a flexible and customizable system that can be adjusted to fit different contexts and needs of different 46 diseases and scenarios. However, it also faces some chal-47 lenges, such as needing data entry and verification by human 48 operators, which can cause errors or inconsistencies in the 49 50 data quality and completeness, and not integrating fully with 51 other existing digital systems or platforms, such as electronic 52 medical records or health information systems, which can 53 result in duplication or fragmentation of data sources.

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District health information system 2. The DHIS 2 (District Health Information System 2) serves as the primary health information management system in Ghana for capturing and managing aggregate data related to the 'Integrated Disease Surveillance and Response (IDSR)' framework. It facilitates data entry at various levels, from sub-district to district, regional, and national levels. DHIS 2 is an open-source software that has been utilized in Ghana for over a decade.

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During the COVID-19 response in Ghana, the officers from 88 the Ghana Health Service developed a specific module within 89 the DHIS 2 system to address the needs of the pandemic. 90 91 This module primarily focused on supporting the nationwide COVID-19 vaccination campaign, capturing crucial biodata 92 of the population and other essential information. The module 93 included a Vaccination registry to record vaccination data and 94 an Adverse Events Following Immunization (AEFI) reporting 95 registry. This system ensured that all vaccination data were 96 97 received in real-time by decision-makers, enabling timely and informed actions to be taken. 98

For capturing vaccination data during campaigns, DHIS 99 2 is a system that allows data entry and management in a 100 standardized and efficient way at various levels of the health 101 system, from sub-district to national levels. It also enhances 102 the timeliness and accuracy of the information and facilitates 103 decision-making and action-taking by supporting real-time 104 data transmission and updating. However, it also faces some 105 challenges, such as requiring internet connectivity that is 106 available and reliable for synchronization, which can be diffi-107 cult in some remote or low-resource settings or during network 108 disruptions, and needing data entry and verification by human 109 operators, which can cause errors or inconsistencies in the data 110 quality and completeness. 111

The information entered into the system was used to 112 generate daily reports on vaccination coverage updates across 113 the country. 114

Lightwave health information management system. The 116 LHIMS is an application designed for managing health 117 records, laboratory data, and patient information. It serves 118 as a comprehensive system used at selected health facili- 119 ties in Ghana, serving various purposes including disease 120

surveillance. The LHIMS provides real-time data on patients
 at health facilities, including their diagnoses. The system
 can send notifications to disease surveillance officers when
 specific diagnoses made by clinicians meet the case definition
 of priority diseases, including COVID-19. This functionality
 allows for timely identification and response to potential cases
 of infectious diseases.

8 By providing real-time data on patients at health facili-9 ties, including their diagnoses, LHIMS is a system that can 10 improve the information's accuracy and completeness and help with clinical decision-making and care. It can also 11 12 enable timely identification and response to potential cases 13 of infectious diseases by sending notifications to disease 14 surveillance officers when specific diagnoses made by clini-15 cians match the case definition of priority diseases, such as COVID-19. Furthermore, it can provide valuable insights into 16 17 the health situation and trends by supporting data analysis and visualization, such as dashboards, charts, tables, and 18 19 indicators. However, it also faces some challenges, such as 20 requiring internet connectivity that is available and reliable, 21 which can be difficult in some remote or low-resource settings 22 or during network disruptions, having a limited rollout that 23 did not cover all major health facilities in the country, not 24 capturing all aspects of the health situation or response, 25 such as social, economic, or behavioural factors, which may 26 require additional data sources or methods to measure and 27 monitor, and facing technical or operational challenges, such 28 as data security risks, maintenance costs, or user feedback 29 and support issues, which can affect its functionality and 30 reliability.

During the COVID-19 pandemic in Ghana, the LHIMS played a significant role in providing data for surveillance purposes. The system aided in capturing and monitoring COVID-19 cases, enabling public health actions to be taken based on the collected information. The real-time data provided by LHIMS facilitated timely decision-making and response strategies to mitigate the spread of the virus.

*Limitations/Challenges.* Despite the notable advantages
gained from the implementation of various digital surveillance
tools during the COVID-19 response in Ghana, there were
significant challenges that must be addressed for effective
future outbreak response.

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One major hurdle was the inadequate internet connectivity in rural areas of the country. The functionality of the SORMAS heavily relied on a stable internet connection to synchronize data with the national server. Unfortunately, due to poor connectivity, data synchronization was often incomplete, resulting in delays in actions such as updating laboratory results.

51 Moreover, the insufficient availability of ICT logistics, 52 including tablets, phones, and computers, hindered the 53 efficiency of SORMAS and other systems deployed for the 54 response. Some districts had limited access to devices with the 55 necessary software, leading to prolonged data entry processes for suspected cases before samples could be sent for testing. 56 57 Contact tracers also faced challenges in utilizing the systems 58 due to inadequate logistical support, forcing them to rely on 59 paper-based contact tracing methods, which introduced addi-60 tional inefficiencies.

Another significant challenge was the lack of interoperability among the different systems utilized. Although 62 multiple systems were adopted, each required a distinct set of 63 information to be inputted, placing a considerable burden on 64 EOC officers who had to regularly update and reconcile the 65 data across various platforms. 66

Despite these challenges, it is important to acknowledge 67 that the implemented systems were able to achieve their 68 intended purposes within the COVID-19 response strategy. 69

Addressing these challenges will be crucial for future 70 outbreak responses, including improving internet connectivity in 71 rural areas, ensuring sufficient ICT logistics for effective system 72 usage, and promoting interoperability among different systems 73 to streamline data management and decision-making processes. 74 75

# Conclusions

While it is true that Ghana's fight against the COVID-1978pandemic saw some success due to the adoption of79various digital surveillance tools and technology, a critical80examination reveals both the strengths and limitations of81these approaches.82

The implementation of digital surveillance platforms 83 undoubtedly provided valuable benefits, such as the generation of daily COVID-19 situational updates, the identification 85 of hotspots, and real-time monitoring of imported cases at 86 airports. Additionally, these tools allowed for the assessment 87 of public opinions regarding government interventions to 88 control the spread of the virus. 89

However, it is essential to recognize that the effectiveness 90 91 of these digital systems relies heavily on reliable internet connectivity, adequate resources, and widespread access 92 93 to technology. Unfortunately, Ghana still faces significant 94 challenges in terms of poor internet connectivity, limited availability of ICT infrastructure, and unequal digital access, 95 particularly in rural areas. These limitations hindered the 96 97 full potential and equitable use of digital surveillance tools throughout the country. 98

Moreover, while the successes achieved during the 99 pandemic are noteworthy, it is important to consider the 100 long-term sustainability and feasibility of relying solely on 101 digital systems. The transition from traditional methods to 102 digital transformation in the health sector requires substantial investments, comprehensive planning, and careful 104 consideration of potential gaps and vulnerabilities in the 105 system. The replacement of traditional systems with digital 106 platforms should not neglect the importance of human 107 resources, local expertise, and community engagement in 108 healthcare delivery. 109

Therefore, while acknowledging the benefits derived from 110 the adoption of digital surveillance tools, it is crucial for the 111 government and stakeholders to approach the digital transfor- 112 mation of the health sector with a critical lens. Investments 113 should not only focus on technological advancements but 114 also address the underlying infrastructure, connectivity, and 115 accessibility gaps to ensure equitable and sustainable imple- 116 mentation. The success of Ghana's fight against the COVID-19 117 pandemic should serve as a catalyst for thoughtful and inclusive digital transformation, rather than assuming a complete 119 replacement of traditional systems in the future. 120

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# Ethical approval and consent to participate

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### Availability of data and material

Data and materials are available by the authors.

#### **Conference information**

The findings of this study were also presented at the One Health Conference, which took place from 27th to 28th September 2021 at the University of Ghana, Legon.

The authors declare no potential conflict of interest.

#### Conflict of interest

References

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