

The 2007 Rift Valley Fever Outbreak in Sudan

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Abstract: Rift Valley fever (RVF) is a neglected, emerging, mosquito-borne disease with severe negative impact on human and animal health and economy. RVF is caused by RVF virus (RVFV) affecting humans and a wide range of animals. The virus is transmitted through bites from mosquitoes and exposure to viremic blood, body fluids, or tissues of infected animals. During 2007 a large RVF outbreak occurred in Sudan with a total of 747 confirmed human cases including 230 deaths (case fatality 30.8%); although it has been estimated 75,000 were infected. It was most severe in White Nile, El Gezira, and Sennar states near to the White Nile and the Blue Nile Rivers. Notably, RVF was not demonstrated in livestock until after the human cases appeared and unfortunately, there are no records or reports of the number of affected animals or deaths. Ideally, animals should serve as sentinels to prevent loss of human life, but the situation here was reversed. Animal contact seemed to be the most dominant risk factor followed by animal products and mosquito bites. The Sudan outbreak followed an unusually heavy rainfall in the country with severe flooding and previous studies on RVF in Sudan suggest that RVFV is endemic in parts of Sudan. An RVF outbreak results in human disease, but also large economic loss with an impact beyond the immediate influence on the directly affected agricultural producers. The outbreak emphasizes the need for collaboration between veterinary and health authorities, entomologists, environmental specialists, and biologists, as the best strategy towards the prevention and control of RVF.

Introduction

Globally, vector-borne diseases are responsible for almost 20% of the infectious diseases affecting humanity, and developing countries in Africa suffer most from the vector-borne disease burden and its socioeconomic consequences [1,2]. Rift Valley fever (RVF), is a neglected, emerging, mosquito-borne disease with severe negative impact on human and animal health and economy, exaggerating poverty to already deprived communities. RVF is caused by RVF virus (RVFV) belonging to the Bunyaviridae family, genus *Phlebovirus* affecting humans and a wide range of animals [3,4]. The virus is transmitted through bites from mosquitoes and exposure to blood, body fluids, or tissues of infected animals [3,4]. RVFV was first isolated in Kenya 1930 [5], and 6 years later RVFV antibodies were found in human sera from southern Sudan [6]. Since then, RVF outbreaks have been recorded in many countries in sub-Saharan Africa [7], and recently it has emerged in new geographical areas with outbreaks reported in Yemen and Saudi Arabia in 2000 [8]. During 2006/ 2007 a large RVF outbreak occurred in the Horn of Africa. Sudan was severely affected during the second half of 2007 [9]. This article summarizes the knowledge gathered on RVFV activity in Sudan focusing on the 2007 outbreak and emphasizes the essential role of the policy maker in the prevention and control of RVF.

Methods

Using the terms "Sudan" and "Rift Valley fever" 26 articles were identified by searching Medline through PubMed (http://www.ncbi.nlm.nih.gov/sites/entrez/) and by using "Rift Valley fever" alone, 1,010 articles were found. Additional articles were obtained by citation tracking of review and original articles. The books, reports, and fact sheets that include information about the disease were searched through the following sources:

World Health Organization (WHO) (http://www.who.int/); World Organization of Animal Health (OIE) (http://www.oie.int/); Food and Agriculture Organization of United Nation (FAO) (http://www.fao.org/); Google scholar (http://scholar.google.com/); United States Center for Emerging Issues (http://www.aphis.usda.gov/).

The 2007 Outbreak in Sudan

The recent RVF outbreak in Sudan came to public attention October 18, 2007 when the Federal Ministry of Health (FMoH) Sudan asked the WHO to assist in the investigation and control of a suspected hemorrhagic fever outbreak (Table 1) [10]. The WHO and FMoH teams started investigations in the White Nile state on October 24, and on the basis of initial results, an outbreak of RVF was declared on October 28, and more help was requested for control measures (Table 1) [10]. In November an announcement was made regarding RVF in animals [11]. The first index human case was identified in early October [12], but it has been suggested that RVF cases appeared already in the beginning of September 2007 (Table 1) [13–15].

At the end of the outbreak in January 2008, a total of 747 laboratory confirmed cases had been recorded with 230 deaths [16]. This epidemic was the first report of RVF since 1988/89 when RVFV was implicated in febrile illness outbreaks in Sudan

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Table 1. Sequence of events, actions, and response related to the RVF outbreak in Sudan 2007.

Date	Event, Action, and/or Response
June 2007	Early warning alert [12]
June–August 2007	Heavy rains and flooding [46,47]
September 2007	Suspected human RVF cases [13–15]
October 8–14, 2007	First human index case [12]
October 18, 2007	FMoH Sudan asks WHO for assistance [10]
October 24, 2007	FMoH and WHO teams start investigation [10,11]
October 28, 2007	Outbreak of RVF declared [10,11]
November 10, 2007	Outbreak of RVFV in livestock declared [11]
November 19, 2007	Start of targeted vaccination [73]
January 2008	End of outbreak [74]

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[17,18]. The 2007 outbreak was most severe in White Nile, El Gezira, and Sennar state near to the White Nile and the Blue Nile Rivers, the main branches of the Nile River in Sudan (Figure 1) [19]. Outbreaks of RVF were described during 1973, 1976, and 1981 [20–23], and serological surveys in several parts of Sudan have detected antibodies both in livestock [24,25] and humans [17,18,23,26]. RVF cases were also reported in 2007 from the states of Kassala, Khartoum, and River Nile, although the cases in Khartoum may have been acquired in other affected areas [9]. Furthermore, in New Halfa at Kassala, the heart of the second big irrigated agricultural scheme in the country, high RVFV immunoglobin G (IgG) antibody prevalence (82%) was found in patients with fever of unknown origin in 2007 [27]. Unfortunately no immunoglobin M (IgM) analysis was performed.

Sentinel animals had been surveyed during 2005–2006 in Kosti with no evidence of RVF [11] in the same area where RVF appeared in 2007 and 1973 [10,20,21]. After suspicion arose regarding the human outbreak, the joint investigation team started to collect new animal samples, and RVF was demonstrated in livestock followed by the declaration of an epizootic (Table 1). Unfortunately, there are no records or reports of the number of affected animals or deaths during the RVF outbreak [28]. Ideally, animals should serve as sentinels to prevent loss of human life, but the situation here was reversed, similar to the RVF outbreak in Kenya 2006–2007 [29]. Most probably, requisite levels of livestock infection are necessary before virus causes detectable severe disease in humans [29].

Human Disease

Disabilities associated with the disease and the cost of treatment is a burden for the health system during an epidemic. In a recent publication the number of human cases estimated in the Sudan outbreak was 75,000 [12] compared to the 747 recorded cases from hospitals [16]. The underestimation of RVF is probably due to poor health infrastructure in rural areas. The high case fatality rate recorded (30.8%) in the epidemic was similar to some previous outbreaks in other countries [30,31], but one can suspect that the high mortality was likely influenced by the low proportion of patients infected with RVF that seek medical care and were diagnosed. Although RVFV was isolated during the outbreak, there are no reports on viral genome comparison to other strains. Such sequence information could elucidate virus geographical transmission patterns and potentially important genetic differences

that may exist. Interestingly, lineages isolated in Kenya differed in expansion and prevalence, suggesting important differences in reproductive fitness [32].

Clinical symptoms reported during the Sudan outbreak were fever, hemorrhagic symptoms, hepato-renal failure, and ocular complications [13–15]. Interestingly, 60% of RVF patients admitted to the Medani Hospital in El Gezira had renal impairment with high mortality (31%) [15], consistent with other studies from Sudan [14] and Saudi Arabia [33]. A recent report suggests an identifiable clinical syndrome of severe RVF, characterized by fever, large-joint arthralgia, and gastrointestinal complaints, later followed by jaundice, right upper-quadrant pain, and delirium, often coinciding with hemorrhagic manifestations [34]. The studies from Sudan suggest that renal failure could also be a possible identifying syndrome, an interesting feature similar to other *Bunyaviridae* such as the Hantaviruses that cause hemorrhagic fever with renal syndrome [35].

Risk Factors for Severe RVFV Infection

Mosquitoes play a crucial role in transmission to animals and humans, but the most important risk factor for severe infection is contact with RVFV-infected animals such as consuming or handling products from sick animals, touching an aborted animal foetus, or being a herdsperson [36]. During the Sudan outbreak, animal contact seemed to be the most dominant risk factor followed by animal products and mosquito bites [15], similar to studies conducted during previous RVF outbreaks in other countries [37–40]. The findings concur with another study from Sudan stating that most of the animals such as sheep, cattle, goat, and camels stay very close to their owners' houses at night [13]. Many patients did not know how they contracted the disease, and one has to bear in mind that mosquito abundance was high in the area [15].

During the outbreak, a serious case of vertical transmission from mother to the baby was documented [41], similar to a previously reported case in Saudi Arabia in 2000 [42]. Many maternal deaths were observed in Central Sudan during the RVF outbreak [41], consistent with the claims recently made about the burden of emerging zoonotic infectious disease among women in general, and pregnant women in particular [43].

There was no evidence for horizontal transmission between humans in Sudan or elsewhere. However, health workers may contract many other viral diseases while dealing with patient excretions and therefore it is recommendable that the medical staffs take precautions with such cases. Laboratory personnel could also be at risk when handling samples [44].

Sociodemographic Determinants

The majority of the RVF patients in Sudan lived in rural areas, but the reported number of shepherds infected was rather low, probably explained by less availability to health care leading to underestimation of true affected population [15]. As in Tanzania 2007 [45], more RVF cases were found in men than women, most probably due to participation of men in animal slaughter and breeding [13–15,27]. Many of the cases among women were housewives, reflecting that women generally take care of the animals at home, prepare animal products and milk from potentially infected animals [13]. Most of the RVF patients were aged 15 to 29 years, younger than in Kenya [31] or Tanzania [45]. These were people in the active years of life [13,15], resulting in an increased negative impact on the rural economy. The disease burden is most likely also increased when the infected person is the head of his/her household, but an in-depth study of the disease

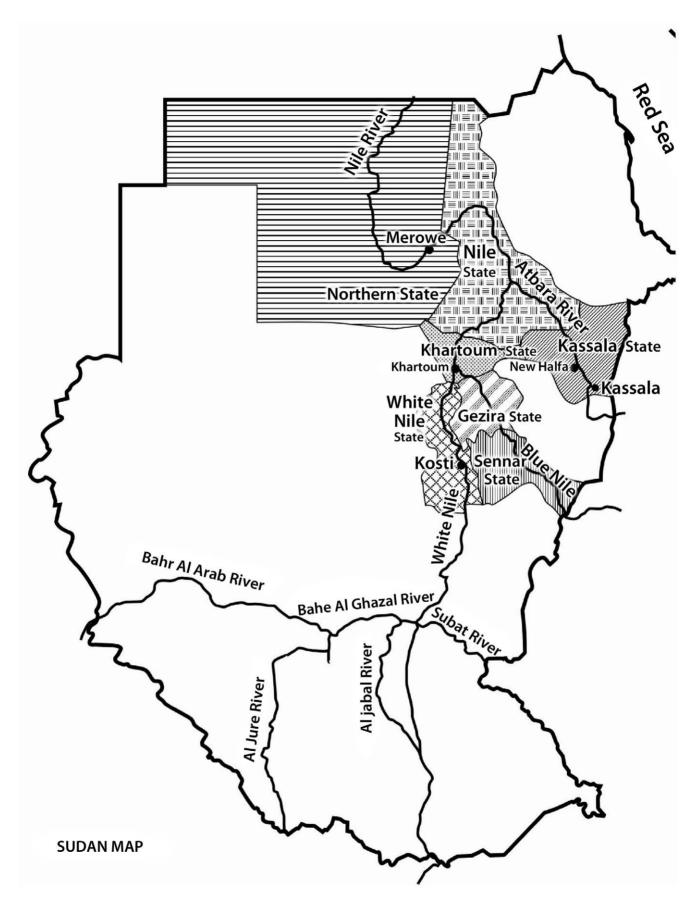


Figure 1. Map of Sudan 2007, showing the states reporting RVF during the outbreak. doi: 10.1371/journal.pntd.0001229.g001

impact on the rural economy in Sudan is lacking. Interestingly, students were also infected most probably through mosquito bites [15], showing that the disease had spread not only to persons who deal with infected animals [13].

Climatic and Geographical Conditions

Outbreaks of RVF are associated with heavy rainfall and flooding, increasing the population of mosquitoes leading to transmission of the infection, such as in the devastating outbreak in East Africa in 2006–2007 [31]. The Sudan outbreak also followed an unusually heavy rainfall in the country with severe flooding [46]. The heavy rains started in June 2007 and continued into August, causing an overflow of the main rivers. The areas where RVF outbreaks later occurred were among the flooded parts of Sudan and the 2007 season was one of the wettest recorded [47]. The Sudan outbreak was predicted in June 2007 using satellite measurements of sea surface temperatures, vegetation index, and elevated rainfall data (Table 1) [12]. Half of the human cases were geographically correctly predicted, and the cases in other areas were partly due to movements of viremic animals to other ecological zones, as in the El Gezira irrigation scheme [12].

The environment in the three affected states is suitable for agriculture with large numbers of susceptible animals serving as virus amplifiers. The humid climatic conditions support proliferation of the mosquitoes, the main vector of the disease. The El Gezira state was the worst affected area and most of the patients lived close to irrigation canal areas, linked to naturally occurring cycles involving livestock and mosquitoes [19], similar to the Ifakarra rice valley in Tanzania and highlands in Madagascar where large *Culex* mosquito populations could function as secondary vectors [12].

Modification of the environment has been associated with outbreaks of diseases transmitted by mosquitoes. For instance, water impoundments like large dams have been shown to exacerbate malaria transmission in malaria endemic parts of sub-Saharan Africa [48], similar to Egypt in 1977 when RVF appeared during the construction of Aswan dam on the Nile River [49]. Furthermore, an increased risk of RVFV amplification was reported from the Diama and Manantali Dams, implemented to regulate the Senegal River [50]. In 2009 Sudan finished construction of a new dam (Merowe dam) on the Nile river basin in the Northern state, 350 kilometers from the capital for the purpose of power and agriculture (Figure 1). Twenty years earlier there was human serological evidence of RVFV in the same area as the dam [17], suggesting virus circulation there. Surveillance among animals and mosquitoes around new dams and flooded areas could be of value as an early warning and has to be considered.

The Role of Vectors and Possible Reservoirs

Mosquito species composition, densities, and infection varies within a country and different mosquito species could serve as epizootic/epidemic vectors of RVFV in diverse ecologies, creating a complex epidemiologic pattern [51]. Flood water *Aedes* species such as *Aedes mcintoshi*, *Ae. ochraceous*, *Ae. vexans* are considered the main mosquito vectors responsible for the vertical transmission of the virus [49,52–54]. Infected eggs may stay for a long time in dry conditions until heavy rains fall and flood the grounds sufficiently to create good habitat and enable them to hatch and mature. Transovarially infected adult mosquitoes can then transmit RVFV to susceptible animals nearby, maintaining the virus during interepizootic period. High viremia in animals then leads to infection of secondary arthropod vector species including *Culex* and *Anopheles* species followed by spread to additional animals and

humans [51,53,55]. Other insects like sand flies and ticks play some undetermined role.

In December 2007, adult and immature mosquitoes were collected in the White Nile state, one of the epidemic regions in Sudan, and Khartoum state, which supposedly only had imported cases [9]. The most frequent mosquito species with RVFV infection was Anopheles gambiae arabiensis in White Nile state, and Culex pipiens complex in Khartoum state [13]. Other species such as, Aedes aegypti, An. coustani, and Cx. poicilipes played a less important role. Since the vector collection was performed at the end of the outbreak the RVFV positive Anopheles and Culex mosquitoes were most probably secondary vectors considering previous reports [51,53,55]. Although RVF virus has been detected in a number of Anopheles species [4,51], there is need to carry out vector competence studies to determine their role in the virus maintenance and transmission. In addition to threshold susceptibility to infection, the abundance, longevity, distribution, and feeding behavior must be considered in evaluating the epidemiological capacity of a species [4,51]. RVFV was also detected in larvae of Cx. pipens complex, An. gambiae arabiensis, An. coustani, and Ae. aegypti and in male An. gambiae arabiensis mosquitoes [13]. There is no evidence for vertical transmission of RVFV in the Anopheles species, but immature mosquitoes have been shown to be infected by ingesting RVFV infected material [56].

As discussed above, infected mosquitoes were found 2007 in Khartoum [13]. Interestingly, during the 1973 epidemic a very small outbreak focus was reported in animals in the same area [24], suggesting that the virus was circulating around the capital. As in many other countries the big cities are growing and introduction of more livestock animals in the peripheral parts of the city may increase the chance of the disease occurrence. This might happen when the conditions are right, i.e., heavy rainfall, high competent mosquito and livestock populations [57].

Infected mosquitoes and animals are important in maintaining the level of virus during the interepidemic/epizootic periods. Small recurring local outbreaks most likely appear and in a recent retrospective study of RVF activity in Kenya, national RVF epizootics were recorded with an average interepizootic period of 3-6 years [57]. In Sudan, the 2007 outbreak took place 30 years after the last recorded outbreak. However, the population in certain areas had RVFV antibodies 20 years ago, suggesting that RVF is endemic in parts of Sudan [17,18]. RVFV is infecting a multitude of animals and neutralizing antibodies have been found in African wildlife, e.g., buffalo, black rhino, lesser kudu, impala, and waterbuck [58,59], which seem more resistant to disease than, e.g., sheep, cattle, and goats [55]. Donkeys, pigs, and rodents have also been discussed as potential reservoir for RVFV in Egypt [60,61]. Since countries differ in livestock and wildlife species, climatic conditions, and mosquito populations, one must emphasize that the role of animals in the RVFV transmission cycle has to be put into context to aid better risk assessments in RVF contingency plans [57].

Impact on Economy

Transmission of zoonotic diseases has increased worldwide in recent years because of increasingly intense livestock production in areas of proximity to human populations. An RVF outbreak results in human disease, but also large economic loss with an impact beyond the immediate influence on the directly affected agricultural producers [2,62]. Livestock infection causes abortions and perinatal mortality (>95%) in herds (sheep, goats, cattle, and camels) used for meat and dairy production and income generation resulting in less food availability, and curtailed monetary income with major impact on poorer communities that

Key Learning Points

- Rift Valley fever (RVF) is an important emerging viral zoonosis that causes disease both in animals and humans, and outbreaks of RVF are correlated to abundance of mosquitoes due to increased rainfall and flooding.
- The 2007 outbreak was the first reported RVF outbreak in Sudan for 36 years, although studies indicate that the virus has been circulating in Sudan for a long time.
- In the Sudan outbreak, humans, rather than livestock, served as sentinels. Surveillance could be improved by using animals as sentinels to prevent loss of human life.
- A One Health One World perspective is clearly needed for prevention and control of RVF. The capacity of veterinary authorities and entomologists should be enhanced to implement early warning systems.
- There is a need to carry out vector competence studies to determine the epidemiological capacity of different mosquito species and their role in the virus maintenance and transmission.

Key Papers

- Daubney R, Hudson JR (1931) Enzootic hepatitis or Rift Valley fever. An undescribed virus disease of sheep, cattle and man from East Africa. J Pathol Bacteriol 34: 545–579.
- Eisa M, Obeid HMA, El Sawi ASA (1977) Rift Valley fever in the Sudan. I. Results on field investigations of the first epizootic in Kosti District, 1973 Bull Anim Health Prod Afr 24: 343–347.
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do not have access to alternative sources of livelihood. Loss of earnings from livestock trade occasioned by export bans resulted in lack of finance for basic amenities like education, health, food, and shelter [2,62]. Furthermore, inspection, monitoring, intervention, response, and financial assistance to affected producers are costly.

Livestock and livestock products are Sudan's second most important source of foreign exchange after oil. In 2000, after the RVF outbreak in the Arabian Peninsula, Saudi Arabia declared a ban on animal export from East Africa and the export from Sudan decreased significantly in 2000 and 2001 [63]. The economic

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Main Challenges

- The development of RVF early warning systems and surveillance on an applicable regional level is of utmost importance, but policy makers have to be convinced by research and facts to understand that it is achievable and worthwhile.
- Lack of a One Health approach exacerbates RVF outbreaks in resource poor regions. Collaboration between veterinarians, entomologists, physicians, and environmental specialists must be encouraged to facilitate better surveillance.
- Capacity building and training is needed to improve recognition of human and animal cases and set-up of diagnostic methods.
- Livestock trade is the backbone of the rural economy and embargos could have devastating economic effects.
 Disease notification has to be encouraged, for instance by international collaboration and help with compensation to prevent further spread.
- No antiviral or human RVFV vaccine exist and the use of animal vaccines during outbreaks have been questioned [66,68,69]. The present vaccine can cause abortion [69] and improved vaccines using other strategies may be a future possibility [70–72]. The vaccine is often not delivered in time and most probably preventive vaccination would be more effective than vaccination in the beginning of an outbreak [66,73]. One has to bear in mind that RVF can be transmitted among the animal herd because of use of multidose vaccination vials and reuse of needles and syringes [68].

effects of the 2007 outbreak have not been investigated, but one could suspect a huge economic impact on both the domestic and international animal market of the country. It is noteworthy that most of the exported animals come from the rural areas of Sudan, thus the ban has most severe consequences on the rural communities. Unfortunately no studies have been undertaken in Sudan to explore that. In Kenya, the 2007 RVF outbreak had wide-ranging impacts on the livestock sector as well as production impacts and employment losses (particularly for casual labor) and the estimated RVF induced losses were over US\$32 million [64].

Concluding Remarks

The RVF outbreak in Sudan was connected to heavy rainfall, flooding, and increased mosquito breeding and was first reported in humans. The lesson from Sudan makes it clear that human health is the result of sustainable relationships between humans, animals, and the environment, summarized in the new concept "One Health One World" [65]. Monitoring of animal disease and entomological events together with prediction models for climatic changes within risk areas should be used as indicators of an RVF outbreak [66]. Decision support tools have been developed [67], but a combined effort to study models of disease prevention and control before and during RVF outbreaks is needed.

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