

Research Article

Development of Wheeled Mobility indicators to advance the quality of spinal cord injury rehabilitation: SCI-High Project

Mark T. Bayley ^{1,2}, R. Lee Kirby ³, Farnoosh Farahani ⁴, Laura Titus⁵, Cher Smith⁶, François Routhier ⁷, Dany H. Gagnon⁸, Patricia Stapleford^{1,9}, S. Mohammad Alavinia ^{2,4}, B. Catharine Craven ^{1,2,4}

¹Brain and Spinal Cord Rehabilitation Program, Toronto Rehabilitation Institute – University Health Network, Toronto, Ontario, Canada, ²Division of Physical Medicine and Rehabilitation, Department of Medicine, University of Toronto, Toronto, Ontario, Canada, ³Division of Physical Medicine and Rehabilitation, Department of Medicine, Dalhousie University, Halifax, Nova Scotia, Canada, ⁴KITE, Toronto Rehab – University Health Network, Toronto, Ontario, Canada, ⁵School of Physical Therapy, Western University, London, Ontario, Canada, ⁶Department of Occupational Therapy, Nova Scotia Health Authority, Halifax, Nova Scotia, Canada, ⁷Department of Rehabilitation, Laval University, Québec City, Québec, Canada, ⁸School of Rehabilitation, Université de Montréal, Montreal, Québec, Canada, ⁹Department of Physical Therapy, University of Toronto, Toronto, Ontario, Canada

Background: Wheeled mobility is critical for individuals with Spinal Cord Injury or Disease (SCI/D) related paralysis. The World Health Organization (WHO) developed guidelines highlighting eight steps in wheelchair service delivery: (1) referral and appointment; (2) assessment; (3) prescription; (4) funding and ordering; (5) product preparation; (6) fitting; (7) user training; and, (8) follow-up maintenance/repairs. This article describes the processes used to develop structure, process and outcome indicators that reflect the WHO guidelines within the Domain of Wheeled Mobility rehabilitation for Canadians.

Methods: Wheeled mobility experts within the SCI-High Project Team used the WHO guideline to inform the Construct refinement and development of a Driver diagram. Following seven meetings, the Driver diagram and review of outcome measures and literature synthesis regarding wheelchair service delivery informed indicator selection and group consensus.

Results: The structure indicator examines the proportion of SCI/D service providers within a rehabilitation program who have specialized wheelchair training to ensure prescription, preparation, fitting, and maintenance quality. The process indicator evaluates the average number of hours of wheelchair service delivery provided per patient during rehabilitation. The intermediary outcome indicator (rehabilitation discharge), is a target capacity score on the Wheelchair Skills Test Questionnaire (WST-Q). The final outcome indicators (at 18 months post rehabilitation admission) are the Life Space Assessment (LSA) and the Wheelchair Use Confidence Scale (WheelCon) short form mean scores.

Conclusion: Routine implementation of the selected Wheeled Mobility structure, process and outcome indicators should measurably advance care within the Wheeled Mobility Domain for Canadians living with SCI/D by 2020.

Keywords: Spinal cord injuries, Healthcare quality indicator, Rehabilitation, Wheelchair, Wheeled mobility

Correspondence to: B. Catharine Craven, Neural Engineering & Therapeutic Team, KITE, Toronto Rehabilitation Institute- University Health Network, 520 Sutherland Drive, Toronto, ON, Canada, M4G 3V9; Ph: (416) 597-3422. Email: cathy.craven@uhn.ca

Supplemental data for this article can be accessed at <https://doi.org/10.1080/10790268.2019.1647934>.

Introduction

Over 95% of individuals with motor complete spinal cord injury or disease (SCI/D)¹ and about 40% of those with incomplete injuries (AIS C) will not return to walking.² With regard to walking function, a

number of recent articles compared the recovery of ambulation in individuals with traumatic and non-traumatic SCIs and found that the two populations achieve comparable walking capacity, with an overall percentage varying from 35³ to 49%.⁴ The inability to regain independence in walking is often due to trunk instability, lower extremity weakness, severe lower extremity spasticity, inadequate cardiorespiratory function or poor dynamic balance alone or in combination, necessitating a wheelchair for household and community mobility.⁵ Even individuals fortunate enough to return to walking short distances at home, may require a manual or power wheelchair for community mobility.

Wheelchairs, both manual and power, are the most frequently used devices for community mobility among individuals with SCI/D.^{6–8} Wheelchairs have positive effects on the community mobility and social participation of users. Further, wheelchairs can reduce caregiver burden.⁹ However, wheeled mobility is not without problems; wheelchair users experience difficulties propelling their device secondary to their motor, cognitive, visual and perceptual impairments, experience overuse injuries, report difficulties transporting their wheelchairs in vehicles, and challenges in obtaining funding or locating technicians for wheelchair service and repair.¹⁰

Beyond these concerns, many environments are inaccessible and require advanced wheelchair skills to maneuver safely. Safety is a concern with 5–18% of community wheelchair users reporting wheelchair-related injuries each year.¹¹ Additionally, inappropriate prescription, inadequate fitting and insufficient wheelchair mobility skills training are all associated with severe health conditions including tissue injury, secondary upper extremity and trunk musculoskeletal overuse injuries,¹² carpal tunnel syndrome,¹³ and nociceptive pain. Further, prolonged non-active sitting time in a wheelchair contributes to increased cardiometabolic risk.¹⁴

The World Health Organization (WHO) has advocated an eight-step service delivery process¹⁵ that has been widely endorsed by rehabilitation professionals. The steps are: (1) referral and appointment, (2) assessment, (3) prescription, (4) funding and ordering, (5) product preparation, (6) fitting, (7) user training, and (8) follow-up, maintenance, and repairs. There is growing research evidence to support the safety and effectiveness of some of the individual WHO steps¹⁶ and growing evidence to support the overall process.¹⁷

Once the wheelchair has been prepared, wheelchair mobility skills training can improve an individual's health and independence.^{16,18} However, wheelchair skills training often competes with other priorities

during inpatient rehabilitation, and skills training may be inadequately addressed with growing health system pressures to reduce inpatient rehabilitation length of stay. Teeter *et al.*¹⁹ reported that, during the initial SCI rehabilitation stay, a mere average of 4.2 h/patient was spent developing manual wheelchair mobility skills. Best *et al.*²⁰ reported that therapists in Canadian rehabilitation centers only carried out ~1–4 h of training, ranging from none (~18%) to 10 h or more. About 69% of rehab centers offered advanced wheelchair skills training sometimes; whereas, only 12% routinely offered wheelchair skills training. This data suggests an insufficient amount of time is spent on wheelchair skills training. In some rehabilitation environments, the caseload of busy clinicians reduces the feasibility of wheelchair mobility skills training interventions by clinicians. Thus, peer-led training,^{21–24} therapist-monitored home training,^{25–27} and physical activity counselling^{28–31} programs have been proposed as alternative interventions to augment community integration.

Although there are evidence-based interventions to promote optimal wheeled mobility outcomes, there is limited data about how the Canadian SCI/D rehabilitation system performs. Audit of quality indicators is one of the proposed strategies to promote best-practice implementation. Quality indicators are widely used to identify trends, inform priority setting and policy formulation, and monitor rehabilitation programs and care processes. Indicators can further inform comparisons across different health care settings and ensure continuous quality improvement (i.e. benchmarking).^{32,33} Indicators can measure the structure, process, or outcome^{34,35} of health care services and their evaluation can facilitate the sustainability of high-quality, evidence-based health care delivery systems.³⁶ *Structure* indicators are defined by the properties of the setting in which health care occurs.³⁴ *Process* indicators describe what is actually done in giving and receiving care, while an *outcome* indicator reflects the patient's mortality, morbidity, health status, health-related quality of life or satisfaction with life because of the context of the care provided.

The SCI Rehabilitation Care High Performance Indicators (or “SCI-High”) Project endeavors to advance SCI/D rehabilitation care in Canada by 2020 through the development/selection, implementation, and evaluation of indicators of quality care for 11 Domains of rehabilitation care for individuals living with SCI/D. The SCI-High Project Team is comprised of relevant stakeholders including health care providers, scientists, administrators, leaders, policymakers,

consumers, and representatives from Accreditation Canada (<https://accreditation.ca>), Canadian Spinal Research Organization (www.csro.com), SCI Canada (<https://sci-can.ca>), Ontario Neurotrauma Foundation (www.onf.org), and the Rick Hansen Institute (www.rickhanseninstitute.org). Further information about the SCI-High project can be found at www.sci-high.ca.

To ensure feasibility of indicator measurement, each of the 11 Domain Working Groups including the Wheeled Mobility Working Group was asked to identify and develop at least one structure, one process and one outcome indicator to evaluate the quality of the SCI/D rehabilitation care. This manuscript describes the Wheeled Mobility Working Group's processes and rationale for selection of the initial framework of Domain-specific indicators for adults with SCI/D admitted to tertiary SCI/D rehabilitation programs in Canada during the time-period from rehabilitation admission to 18 months thereafter.

Methods

The overall SCI-High Project methods and process for identifying Wheeled Mobility as a priority Domain for SCI/D rehabilitation care are described in related manuscripts in this issue respectively.^{37,38} In addition to the SCI-High Project Team, an External Advisory Committee, and a National Data Strategy Committee supported the global project goals and provided oversight regarding the context for implementing all of the planned indicators. The SCI-High Project Team stipulated that the indicators must be relevant, concise (10 min or less to implement), feasible, and aligned across the structure, process and outcome indicators to measure critical information that would drive advances in quality care within each Domain of SCI/D rehabilitation. The indicators could be derived from established or new measurement tools (i.e. questionnaires, data collection sheets, laboratory exams, and medical record data), depending on the requirements of a given indicator and the state of the relevant literature.

The approach to developing the Wheeled Mobility Domain structure, process and outcome indicators followed a modified, but substantially similar, approach to that described by Mainz *et al.*,³² which included the following processes: (a) formation and organization of National and Local Working Groups;³⁸ (b) defining and refining the key Domain Construct and specific Aim; (c) providing an overview/summary of existing evidence and practice; (d) developing and interpreting a Driver diagram that conveniently displays factors important for optimizing outcomes in that Domain; (e) selecting indicators; and, (f) pilot testing and

refinement of the Domain-specific structure, process and outcome indicators. Throughout these processes, a discussion facilitated by the SCI-High Project Team co-leader (MB) occurred amongst the Domain-specific Working Group members to utilize relevant expertise on the topic, while ensuring the broader goals of the SCI-High Project were aligned across the other 10 Domain Working Groups (as appropriate).

Wheeled Mobility Working Group

Experts in wheeled mobility and relevant stakeholders were invited to participate in the SCI-High Project as members of the Domain Working Group based on their practical or empirical knowledge of SCI/D rehabilitation, wheeled mobility, and health services. The group was composed of two clinician scientists (MD), two occupational therapists, two physical therapists, and two scientists (PhD), and the SCI-High Project Team. The Working Group met nine times via conference call between October 2016 and Mar 2019, totaling nine hours of discussion. In addition, individual members of the Working Group completed their own independent reviews of the prepared materials, or shared resources and or practice standards with one another via email, or conducted independent evaluations of the proposed indicators outside of the scheduled meetings. The Working Group meetings were designed to: (1) review the key constructs related to wheeled mobility; (2) develop an evidence-informed Driver diagram and review the available outcome indicators; and (3) narrow the multiple options to three indicators of the quality of wheelchair service delivery from the time of admission to a tertiary rehabilitation facility to 18 months post-admission. Initially, the Working Group discussed relevant scientific evidence and used expert consensus to develop a Construct definition for wheeled mobility to define the scope and goals of care within the Wheeled Mobility Domain.

The process for structure, process and outcome indicator selection (outlined below) commenced with a literature search and was followed by development of a Driver diagram that facilitated consideration of all factors affecting independence in wheeled mobility.³⁹ A Driver diagram is a visual display of a high-level quality improvement goal, and a set of underpinning factors/goals. The tool helped to organize change concepts as the Working Group discerned "what changes can we make, that will result in goal attainment".

Literature search

A comprehensive literature search on MEDLINE, PubMed and Google Scholar using combinations of

the search terms “wheeled mobility” and “spinal cord injury” was conducted by two members of the SCI-High Project Team independently (MA, MO) up to August 2018. The search identified 625 initial articles following duplicate removal. Eleven non-English manuscripts and manuscripts unrelated to the Domain construct were excluded. Twenty-two outcome measures related to the Wheeled Mobility Domain construct and factors that influence service provision in SCI/D rehabilitation were selected for consideration for process and/or outcome indicator development (See Table 1). The clinimetric properties of the tools and feasibility for clinical implementation were key considerations.

Driver diagram

Creation of a Driver diagram enables a root cause analysis of a problem or situation using quality improvement methodology.³⁹ Following review of the literature-search results, the Wheeled Mobility Working Group elected to develop the diagram consistent with their Construct by including the eight key steps reflected in the WHO guideline for wheelchair service delivery. These classifications were different from a traditional Driver diagrams used by the other Domain Working Groups within the SCI-High Project; however,

incorporation of the WHO steps in the Driver diagram allowed the Working Group to identify key factors to advance wheeled mobility outcomes (Fig. 1). The reader will note that wheelchairs skills acquisition appears in steps six, seven and eight of the WHO wheelchair provision guideline, and the associated arms within the Driver diagram and their relative importance are reflected throughout the indicator development process. A group survey was initially completed to prioritize which three steps of the WHO guideline most contributed to Wheeled Mobility and are essential to achieving optimal outcomes. Following the survey, Working Group consensus was achieved by focusing on assessment, training, and fitting as the top three steps upon which to focus indicator development.

Selection of indicators

The structure, process and outcome indicators were derived from evaluation of the WHO guidelines, Domain Working Group discussions, clinical expertise, focus group validation and existing literature. Using a consensus process, fundamental and strategically important outcomes were selected, as they were deemed feasible to collect in a clinical setting and likely to advance practice related to provision of wheelchair service delivery and wheelchair skill development.

Focus group activities

Local pilot validation of elements related to the evaluation of the proposed indicators was done at the Toronto Rehabilitation Institute. Thirteen occupational therapists and seven occupational therapy assistants reviewed and discussed the proposed staff tool for structure indicator as well as the wheeled mobility service delivery steps for process indicator for face validity during two one-hour meetings. The staff provided individual feedback to the SCI-High Project team related to current training and education opportunities, as well as feasibility of data collection after implementing the proposed process indicator among a few patients. This focus group feedback was used to specify the best mechanisms for timely and accurate collection of process indicator data during day-to-day practice by linking data collection to site-specific workload tools.

Results

Construct definition

The Wheeled Mobility Domain Working Group developed the following Construct definition:

Wheeled mobility refers to the skilled use of any personal device with wheels including power wheelchairs, and manual wheelchairs (with arm

Table 1 Selected outcomes for consideration for inclusion in the Wheeled Mobility Domain indicators.

Acronym	Measurement Tool
5-AML	Five Additional Mobility and Locomotor Items Assessment ⁴⁰
CS-PFP	Continuous Scale Physical Functional Performance ⁴¹
FEW	Functioning Every day with a Wheelchair ⁴²
FEW-Q	Functional Evaluation in a Wheelchair Questionnaire ⁴³
LSA	Life-Space Assessment ⁴⁴
MWPT 6 min	6 m Manual Wheelchair Propulsion Test ⁴⁵
MWPT 20 min	20 m Manual Wheelchair Propulsion Test ⁴⁵
MWST	Timed Manual Wheelchair Slalom Test ⁴⁶ Test
OCAWUP	Obstacle Course Assessment of Wheelchair User Performance ⁴⁷
QUEST	Quebec User Evaluation of Satisfaction with assistive Technology- Version 2 ⁴⁸
SEWM	Self-Efficacy in Wheeled Mobility Scale ^{49,50}
SWT	Short wheelie test ⁵¹
TOWM	Test of Wheeled Mobility ⁵¹
WC	Wheelchair Circuit ⁵²
WC-PFP	Wheelchair Physical Functional Performance ⁵³
WheelCon	Wheelchair Use Confidence Scale ⁵⁴
WhOM	Wheelchair Outcome measure ^{55,56}
WPT	Wheelchair Propulsion Test ⁵⁷
WST	Wheelchair Skill Test -Version 5.0 ⁵⁸
WST-Q	Wheelchair Skill Test Questionnaire -Version 5.0 ⁵⁸
WSTP	Wheelchair Skills Training Program ^{16,18}
WUFA	Wheelchair Users Functional Assessment ⁵⁶

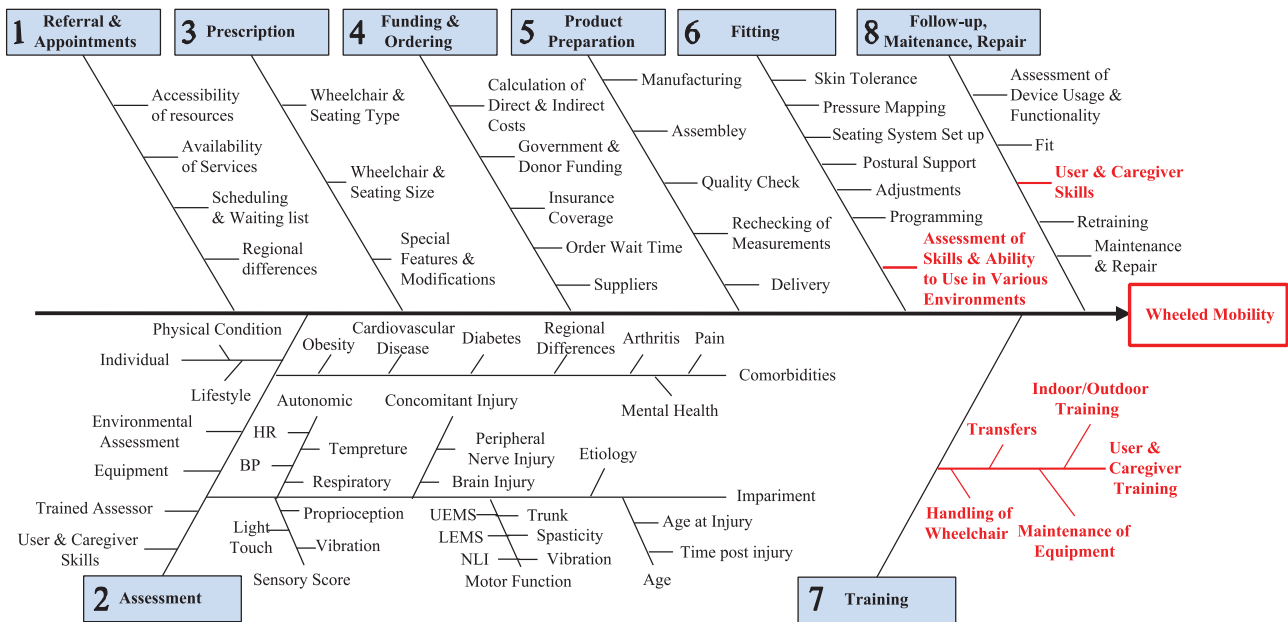


Figure 1 Wheeled Mobility Domain Driver diagram. Numbers 1–8 on the arms correspond to the eight steps outlined in the World Health Organization (WHO) guidelines for wheelchair service delivery.¹⁵ Contributing factors related to the physical condition of the user (SCI/D impairment and comorbidities), have been incorporated into the assessment arm of this Driver diagram. UEMS: upper-extremity motor score; LEMS: lower-extremity motor score; NLI: neurological level of injury; AIS: ASIA impairment scale; HR: heart rate; BP: blood pressure.

or foot propulsion), by individuals with physical impairments such as spinal cord injury (SCI/D), to allow full participation in daily life.

The Aim was, “to maximize community wheelchair mobility through the implementation of routine standardized wheelchair mobility assessments”.

Indicator development

As there is no current consensus derived “gold standard” certification for specialized wheelchair mobility skills training in Canada, a tool was developed to capture relevant international training and certification data on an annual basis. The process was intended to allow the Working Group to define the expertise and training benchmarks on a go forward basis. Table 2 displays the training and certification variables needed to inform the structure indicator. These aforementioned staff training and certification variables were incorporated into a questionnaire for administration of the structure indicator (See Supplemental Material 1). At the time of indicator development, the Working Group anticipated that an affirmative response to category 2 certification and significant training within Table 2, would be deemed “optimal certification” for members of an inter-professional seating team.

The Wheeled Mobility Domain structure, process and outcome indicators are shown in Table 3 (The tools

specified in the indicator table may be found in Supplemental Materials 2, 3 and 4). A key challenge for regulated health care professionals working with patients experiencing neurological and functional recovery is to decide at what time point it is appropriate to collect walking indicators versus wheeled mobility indicators or both for patients transitioning from wheeled mobility to walking. Figure 2 provides the clinician with a decision tool based on the Standing and Walking Assessment Tool (see Walking Domain manuscript in this issue) to decipher which set of indicators are most appropriate to collect.

The process indicator (i.e. hours of wheeled mobility service delivery) will be collected by treating regulated healthcare professionals who will record the time involved in each of the specified wheelchair service delivery activities outlined in Table 4 each day during tertiary inpatient rehabilitation. The process indicator will be measured by summing the time spent in all activities related to wheelchair skill development during the individual’s rehabilitation admission.

The intermediary outcome indicator (WST-Q) was selected for the wheelchair skills assessments of both manual and power wheelchair users at rehab discharge. This tool is a subjective self-report measure requiring 10 min to complete and captures information on both capacity (what the individual can do) and performance (what the individual does do).

Table 2 SCI-High structure indicator training and certification variables to inform the Wheeled Mobility structure indicator benchmarks.

Wheelchair Mobility Skills Training	
1. Work Experience	(a) Years of work experience (b) Years of work experience in wheelchair skills and seating provision (c) Average number of wheelchairs prescribed / year
2. Educational Experience & Certification	(a) International Society of Wheelchair Professionals (ISWP) Basic Test (b) Rehabilitation Engineering Society of North America (RESNA) – Assistive Technology Professional (ATP) Certification (c) Rehabilitation Engineering Society of North America (RESNA) – Seating and Mobility Specialist (SMS) Certification
3. Training	(a) Attendance of Wheelchair Skills Program practical workshops and information sessions (b) Completion of online educational and training modules (c) Informal training with vendors
4. Knowledge Maintenance	(a) Journal club participation and publication review (b) Conference attendance
5. Service Delivery Process	(a) World Health Organization guidelines implementation ¹⁵ (b) Rehabilitation Engineering Society of North America (RESNA) Wheelchair Service Provision Guide ^{8,59}
6. Team	a) Access to a specialized team for consultation, may include <input type="checkbox"/> Physiotherapist <input type="checkbox"/> Occupational Therapist <input type="checkbox"/> Psychiatrist <input type="checkbox"/> Engineer <input type="checkbox"/> Kinesiologist <input type="checkbox"/> Physiotherapy Assistant <input type="checkbox"/> Occupational Therapy Assistant

Table 3 Structure, process and outcome indicators for the Wheeled Mobility Domain, and the related denominator for calculating the indicator and the time of collection.

Indicator	Denominator	Indicator Type	Time of Collection
Proportion of regulated healthcare professionals in the program who have specialized training in wheelchair mobility and wheelchair skills development	Total number of regulated healthcare professionals participating in wheeled mobility device service provision at each site per FY	Structure	Annual
Total number of hours of wheelchair service provision (WHO guideline, steps 1–8) provided per patient	Number of patients requiring wheeled mobility service delivery (SWAT Levels 0–3A) ⁶⁰ at each site per FY	Process	Rehabilitation discharge
The proportion of wheelchair users at discharge who reached the 80% on the Wheelchair Skills Test Questionnaire (WST-Q) (See Supplemental Material 2)	Number of community wheelchair users (SWAT Levels 0–3A) at rehabilitation discharge at each site per FY	Outcome – Intermediary	Rehabilitation discharge
Mean Life Space Assessment (LSA) questionnaire score (See Supplemental Material 3)	Number of community wheelchair users (SWAT Levels 0–3A) at rehabilitation discharge at each site per FY	Outcome – Final	18 months post-rehabilitation admission
Mean Wheelchair Use Confidence Scale (WheelCon-manual/power wheelchair short form) Score (See Supplemental Material 4)	The number of community wheelchair users at rehabilitation discharge (SWAT Levels 0–3A) at each site per FY	Outcome – Final	18 months post rehabilitation admission

FY=Fiscal Year; Wheelchair user refers to an individual using a manual or power wheelchair. SWAT=Standing and Walking Assessment Tool.

The outcome indicators (LSA and WheelCon) were selected as they can be administered by self-report (in person or remotely by phone or online) at 18 months post-rehabilitation admission. The WheelCon measures

wheelchair confidence in 6 conceptual areas: (1) negotiating the physical environment; (2) activities performed in the wheelchair; (3) knowledge and problem solving; (4) advocacy; (5) managing social situations;

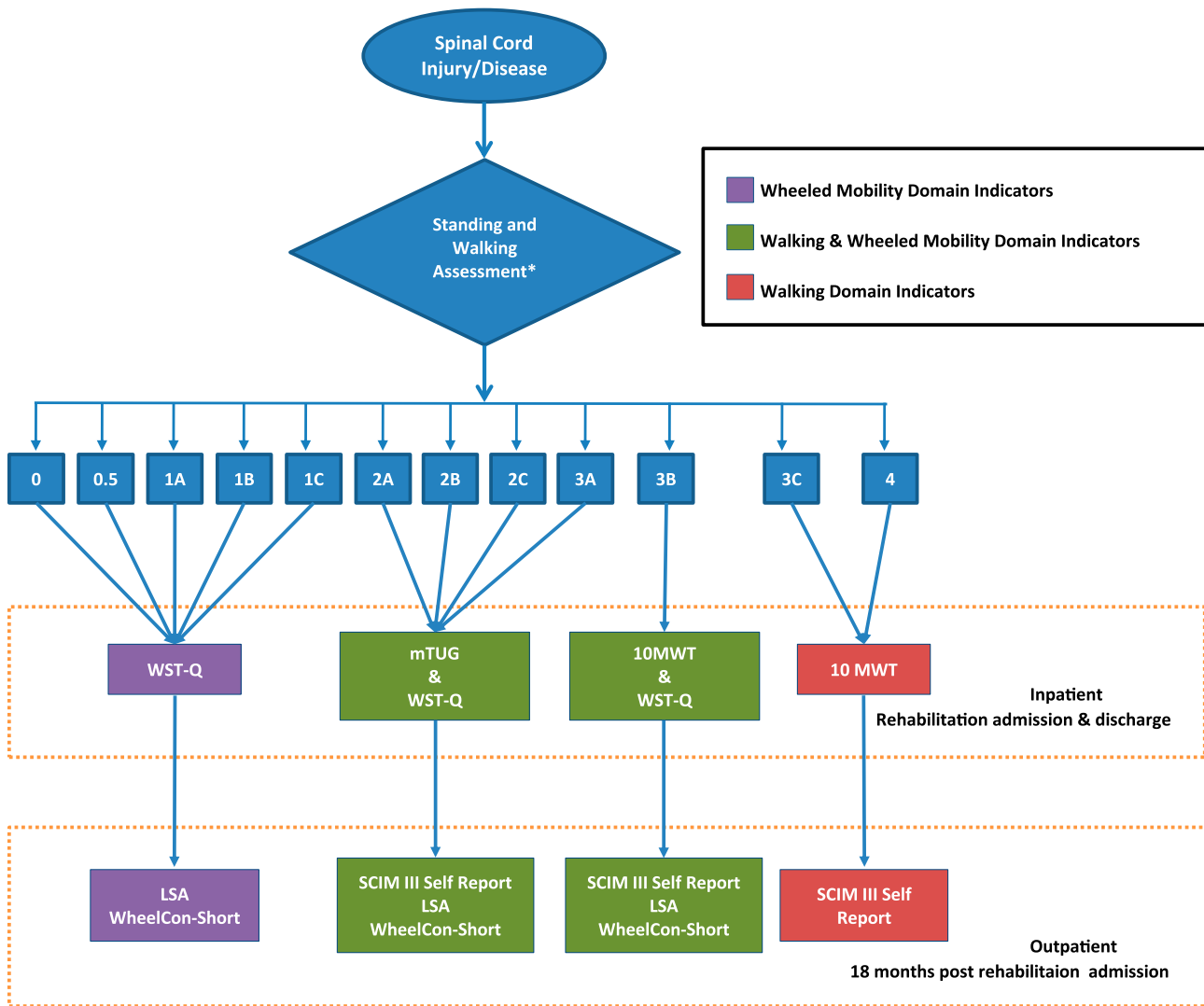


Figure 2 Walking and Wheeled Mobility Domain indicator decision tree. Appropriate indicator data collection is based on the patient’s stage of standing and walking recovery ascertained using the Canadian SCI Standing and Walking Assessment Tool.⁶⁰ The Figure is intended to help clinicians decide when it is appropriate or not to collect Wheeled Mobility or Walking indicators, or both, based on the individual’s stage of standing and walking recovery. WST-Q: Wheelchair Skills Test Questionnaire; mTUG: modified Timed Up and Go; 10 MWT: 10 Meter Walk Test; LSA: Life-Space Assessment; WheelCon: Wheelchair Use Confidence Scale; SCIM III: The Spinal Cord Independence Measure version III. *Canadian Spinal Cord Injury Standing and Walking Assessment Tool.

(6) managing emotions⁶¹ which considers the individual’s social and environmental contexts of the participation construct within the International Classification of Functioning, Disability and Health (ICF2).⁶² We anticipate that the WheelCon data will provide insight into the long-term performance of wheelchair users in the community nationally.

Discussion

This is the first effort to identify quality indicators for optimal SCI/D rehabilitation in the Domain of Wheeled Mobility. Wheelchair service delivery is a complex process with many steps that challenged the Wheeled Mobility Working Group’s approach to

identifying a minimal set of one structure, process or outcome indicator for the entire Domain. Given the complexity of the wheelchair service delivery process, and the multiple steps necessary to achieve community mobility, the Working Group chose to introduce a single structure and process indicator as well as one intermediary and two outcome indicators. The outcome indicators evaluate the individual’s wheelchair skills at rehabilitation discharge, and describe their community participation and mobility confidence at 18 months post rehabilitation admission. When selecting indicators of quality care, the context and setting in which indicators are deployed are important considerations. This choice of indicators was predicated upon

Table 4 Wheeled Mobility service delivery for process indicator tracking.

Wheeled Mobility Service Delivery	Time Spent on Activity (minutes)
Referral & appointments (Resources, services, scheduling, waitlist)	
Assessment (Patient, equipment, environment)	
Prescription Manual Wheelchair <input type="checkbox"/> Power Wheelchair <input type="checkbox"/> (Wheelchair & seating type/size/features/modification)	
Funding & ordering (Costs, funding sources, insurance coverage, suppliers, wait time)	
Product preparation (Manufacturing, assembly, quality check, delivery)	
Fitting (Seating, Pressure mapping, skin & tissue assessment, wound care, adjustments)	
Training (Indoor & outdoor wheelchair mobility, transfers, wheelchair handling, equipment maintenance)	
Follow-up, maintenance, repair (usage, functionality, repair, maintenance)	
Daily time spent on wheelchair service delivery activities (minutes):	
Total time spent on wheelchair service delivery activities during inpatient rehabilitation (sum of daily reports in hours):	

the timing for wheelchair delivery in provinces across Canada.

The Working Group chose to embed the WHO guidelines for wheelchair provision into the Driver diagram and carefully selected outcomes that were feasible for clinical implementation, while assuring measurement of an appropriate underlying construct and selection of indicators with prior clinometric evaluation within the SCI/D population.

The first driver of Wheeled Mobility identified was access to a specialized team with relevant training and expertise. A specialized team was deemed necessary, to ensure the key steps in the WHO wheelchair service delivery process would be efficiently and appropriately, completed. This led to selection of the structure indicator to evaluate whether the current wheeled mobility teams across Canada include regulated healthcare professionals with specific prior training, certification and experience; however, no single instrument existed. The Working Group acknowledged several existing training programs (International Society of Wheelchair Professionals (ISWP) Basic Test, Rehabilitation

Engineering Society of North America (RESNA) – Assistive Technology Professional (ATP) Certification and (RESNA) – Seating and Mobility Specialist (SMS) Certification). Rather than selecting one certification program over another, the Working Group acknowledged that any of these aforementioned certifications were substantive indication of the necessary expertise. Following large-scale implementation of this structure indicator, benchmarks for training and certification, will be proposed by the SCI-High Project Team.

The second driver of Wheeled Mobility identified was the total number of hours of wheelchair service provision provided to each individual patient during rehabilitation. Patient training and education are one of the key steps in wheelchair service delivery. Benchmarking the number of hours that each patient receives related to wheelchair skills training as well as all other essential steps in the provision of a wheelchair as outlined by the WHO guideline, could help to ensure all patients get at least adequate training and appropriate equipment to maximize their mobility and functional abilities. This process indicator will report on the time allocation and clinical priorities related to the steps defined in the WHO guideline, producing background information to support the results from the outcome indicators related to wheeled mobility skills and effectiveness. Previous reports showed that the appropriate implementation (i.e. appropriate number of hours) of the WHO 8-steps program improved wheelchair user’s satisfaction and quality of life,⁶³ aligning with the Working Groups goals.

There is evidence that wheelchair skills capacity is associated with measures of community participation.^{23,64} The Wheelchair Skills Training Program (WSTP) is a well-established program for which the safety and effectiveness has been documented.^{16,18} On March 20, 2019, the dynamic link on the Wheelchair Skills Program website <https://wheelchairskillsprogram.ca/en/publications-impact/> identified 43 peer-reviewed papers about the Wheelchair Skills Training Program detailing 15 randomized clinical trials and two systematic reviews and meta-analyses to support the importance of skills training highlighted in the Driver diagram. The Wheelchair Skills Test (WST) and the Questionnaire version (WST-Q) have been well studied from the perspective of their clinimetric properties, and are widely used as outcome measures in the wheelchair literature. On March 20, 2019, the dynamic link on the Wheelchair Skills Program website showed 73 peer-reviewed papers regarding use of these measures, providing substantial impetus for routine implementation in routine clinical practice. Selection of the WST-Q capacity measure as the intermediary outcome should ensure that the wheelchair

mobility skills training was effective. The WST-Q is sufficiently self-evident to be self-administered by patients and/or their caregivers. For therapists, all of the materials (WSP Manual and Forms) are available freely online. Thus, there are no significant challenges to WST-Q implementation. The Working Group envisioned increased uptake and use of the WST and WST-Q with indicator deployment, although other wheelchair mobility skills training approaches can also be considered to maximize community integration, such as peer-led wheelchair training,²¹⁻²⁴ therapist-monitored home training,²⁵⁻²⁷ and physical activity counseling.²⁸⁻³¹ However, further multi-site deployment and evaluation of other forms of wheelchair skills training is needed to demonstrate their effectiveness in clinical settings. The ultimate goal of Wheeled Mobility skills training is to allow individuals with SCI/D to participate fully in all societal roles.

The SCI-High Project Team dictated that the selected indicators should ideally be valid, reliable and feasible to implement within the context of an outpatient follow-up visit to a rehabilitation program, anticipating that administration of the 11 Domain indicators would take about an hour to complete 18 months post rehabilitation admission. Within this context, and given the logistical constraints, the Life Space Assessment (LSA) and the Wheelchair Use Confidence (Wheel-Con) Scale measures were selected for their relevance to wheeled mobility within the community and ease of administration in a variety of settings. The developed indicators are intended to be used as a barometer of health system performance and to understand how changes in wheeled mobility will influence the lived experiences of individuals with SCI/D.

Limitations

To ensure feasibility, this process engaged a limited number of stakeholders; however, there was a balance of clinicians with recognized international experts. The questionnaire to identify expertise in wheelchair service provision, was piloted, but requires further refinement and application of benchmarks, to realize their intent. During the course of the Working Group's activities, funding for wheelchair service provision was changing in some provinces across Canada, and the implications for individuals based on income were discussed, but not addressed, during the indicator development process. Feasibility, timing of data collection, and the number of indicators may also be limiting factors. Feasibility will be improved over time when the indicator data collection becomes a natural process within the provision of SCI/D rehabilitation care, which is one of the long-term goals of the SCI-High project. Keeping the indicators meaningful

but at the same time short and straightforward can contribute to optimizing clinical implementation and participant retention over time.

Conclusions

In summary, successful implementation of the developed structure, process and outcome indicators has the potential to characterize the current state of wheeled mobility staff expertise and skill training for individuals with SCI/D during the first 18 months following rehabilitation admission. These indicators will address key elements by: (1) ensuring the availability of specialized professionals, who have the skills to complete the process of wheelchair service provision; (2) identifying the total hours of wheelchair mobility skills training provided during tertiary SCI/D rehabilitation; and, (3) measuring whether these service delivery processes, lead to meaningful degrees of confidence in wheelchair use, skill capacity, and community mobility. The implementation of these structure, process and outcome indicators will describe the current state of the SCI/D rehabilitation programs and will be crucial to providing equitable and optimal care related to the Wheeled Mobility Domain after SCI/D.

Acknowledgements

The authors would like to thank Dr. Matheus J. Wiest, Heather Flett, and Maryam Omidvar from Toronto Rehabilitation Institute – University Health as well as Dr. Sander Hitzig from Sunnybrook Health Sciences for their valuable contributions during the development of the wheeled mobility indicators.

Disclaimer statements

Contributors None.

Funding This work is embedded in the larger SCI-High Project funded by the Rick Hansen Institute [grant #G2015-33], Ontario Neurotrauma Foundation [grant #2018 RHI-HIGH-1057], and Toronto Rehab Foundation.

Conflicts of interest Dr. Mark T. Bayley acknowledges support from the Saunderson Family Chair in Acquired Brain Injury Research, the Toronto Rehab Chair in SCI Rehabilitation, and the Toronto Rehab Foundation. Dr. B. Catharine Craven acknowledges support from the Toronto Rehab Foundation as the Toronto Rehab Chair in SCI Rehabilitation and receipt of consulting fees from the Rick Hansen Institute. Dr. Lee Kirby, Cher Smith, Patricia Stapleford, Dr. Dany Gagnon, Dr. François Routhier,

Dr. Laura Titus, Dr. S. Mohammad Alavinia, and Farnoosh Farahani report no conflicts of interest.

ORCID

Mark T. Bayley  <http://orcid.org/0000-0001-7860-9463>

R. Lee Kirby  <http://orcid.org/0000-0002-0005-1209>

Farnoosh Farahani  <http://orcid.org/0000-0002-3937-7708>

François Routhier  <http://orcid.org/0000-0002-5458-6233>

S. Mohammad Alavinia  <http://orcid.org/0000-0002-5503-9362>

B. Catharine Craven  <http://orcid.org/0000-0001-8234-6803>

References

- 1 Scivoletto G, Tamburella F, Laurenza L, Torre M, Molinari M. Who is going to walk? A review of the factors influencing walking recovery after spinal cord injury. *Front Hum Neurosci.* 2014;8:141.
- 2 van Middendorp JJ, Goss B, Urquhart S, Atresh S, Williams RP, Schuetz M. Diagnosis and prognosis of traumatic spinal cord injury. *Global Spine J.* 2011;1(1):1–8.
- 3 Scivoletto G, Farchi S, Laurenza L, Molinari M. Traumatic and non-traumatic spinal cord lesions: an Italian comparison of neurological and functional outcomes. *Spinal Cord.* 2011;49(3):391–6.
- 4 Marinho AR, Flett HM, Craven C, Ottensmeyer CA, Parsons D, Verrier MC. Walking-related outcomes for individuals with traumatic and non-traumatic spinal cord injury inform physical therapy practice. *J Spinal Cord Med.* 2012;35(5):371–81.
- 5 Farry A, Baxter D. The incidence and prevalence of spinal cord injury in Canada: overview and estimates based on current evidence. Vancouver (BC): Rick Hansen Institute & Urban Futures Institute; 2011; Available from <http://fecst.inesss.qc.ca/fileadmin/documents/photos/LincidenceetlaprevalencedestraumamedullaireauCanada.pdf>.
- 6 Biering-Sorensen F, Hansen RB, Biering-Sorensen J. Mobility aids and transport possibilities 10–45 years after spinal cord injury. *Spinal Cord.* 2004;42(12):699–706.
- 7 Florio J, Arnet U, Gemperli A, Hinrichs T, Swi SCIsg. Need and use of assistive devices for personal mobility by individuals with spinal cord injury. *J Spinal Cord Med.* 2016;39(4):461–70.
- 8 Post MW, van Asbeck FW, van Dijk AJ, Schrijvers AJ. Services for spinal cord injured: availability and satisfaction. *Spinal Cord.* 1997;35(2):109–15.
- 9 Mortenson WB, Noreau L, Miller WC. The relationship between and predictors of quality of life after spinal cord injury at 3 and 15 months after discharge. *Spinal Cord.* 2010;48(1):73–9.
- 10 McClure LA, Boninger ML, Oyster ML, Williams S, Houlihan B, Lieberman JA, et al. Wheelchair repairs, breakdown, and adverse consequences for people with traumatic spinal cord injury. *Arch Phys Med Rehabil.* 2009;90(12):2034–8.
- 11 Calder CJ, Kirby RL. Fatal wheelchair-related accidents in the United States. *Am J Phys Med Rehabil.* 1990;69(4):184–90.
- 12 Minkel JL. Seating and mobility considerations for people with spinal cord injury. *Phys Ther.* 2000;80(7):701–9.
- 13 Yang J, Boninger ML, Leath JD, Fitzgerald SG, Dyson-Hudson TA, Chang MW. Carpal tunnel syndrome in manual wheelchair users with spinal cord injury: a cross-sectional multicenter study. *Am J Phys Med Rehabil.* 2009;88(12):1007–16.
- 14 Nash MS, Groah SL, Gater DR, Jr., Dyson-Hudson TA, Lieberman JA, Myers J, et al. Identification and management of cardiometabolic risk after spinal cord injury: clinical practice guideline for health care providers. *Top Spinal Cord Inj Rehabil.* 2018;24(4):379–423.
- 15 Guidelines on the provision of manual wheelchairs in less resourced settings. Geneva: World Health Organization; 2008;

Available from <http://www.who.int/disabilities/publications/technology/wheelchairguidelines/en>.

- 16 Tu CJ, Liu L, Wang W, Du HP, Wang YM, Xu YB, et al. Effectiveness and safety of wheelchair skills training program in improving the wheelchair skills capacity: a systematic review. *Clin Rehabil.* 2017;31(12):1573–82.
- 17 Kirby RL, Doucette SP. Relationships between wheelchair services received and wheelchair user outcomes in less-resourced settings: a cross-sectional survey in Kenya and the Philippines. *Arch Phys Med Rehabil.* 2019.
- 18 Keeler L, Kirby RL, Parker K, McLean KD, Hayden JA. Effectiveness of the wheelchair skills training program: a systematic review and meta-analysis. *Disabil Rehabil Assist Technol.* 2019;14(4):391–409.
- 19 Teeter L, Gassaway J, Taylor S, LaBarbera J, McDowell S, Backus D, et al. Relationship of physical therapy inpatient rehabilitation interventions and patient characteristics to outcomes following spinal cord injury: the SCIREhab project. *J Spinal Cord Med.* 2012;35(6):503–26.
- 20 Best KL, Routhier F, Miller WC. A description of manual wheelchair skills training: current practices in Canadian rehabilitation centers. *Disabil Rehabil Assist Technol.* 2015;10(5):393–400.
- 21 Best KL, Miller WC, Huston G, Routhier F, Eng JJ. Pilot study of a peer-led wheelchair training program to improve self-efficacy using a manual wheelchair: a randomized controlled trial. *Arch Phys Med Rehabil.* 2016;97(1):37–44.
- 22 Best KL, Miller WC, Routhier F, Eng JJ. Feasibility of the trial procedures for a randomized controlled trial of a community-based peer-led wheelchair training program for older adults. *Pilot Feasibility Stud.* 2018;4:18.
- 23 Miller WC, Best KL, Eng JJ, Routhier F. Influence of peer-led wheelchair training on wheelchair skills and participation in older adults: clinical outcomes of a randomized controlled feasibility trial. *Arch Phys Med Rehabil.* 2019;100(6):1023–1031.
- 24 Best KL, Miller WC, Eng JJ, Routhier F, Goldsmith C. Randomized controlled trial protocol feasibility: the wheelchair self-efficacy enhanced for use (WheelSeeU). *Can J Occup Ther.* 2014;81(5):308–19.
- 25 Giesbrecht EM, Miller WC, Eng JJ, Mitchell IM, Woodgate RL, Goldsmith CH. Feasibility of the enhancing participation in the community by improving wheelchair skills (EPIC wheels) program: study protocol for a randomized controlled trial. *Trials.* 2013;14:350.
- 26 Giesbrecht EM, Miller WC, Jin BT, Mitchell IM, Eng JJ. Rehab on wheels: a pilot study of tablet-based wheelchair training for older adults. *JMIR Rehabil Assist Technol.* 2015;2(1):e3.
- 27 Giesbrecht EM, Miller WC, Mitchell IM, Woodgate RL. Development of a wheelchair skills home program for older adults using a participatory action design approach. *Biomed Res Int.* 2014;2014:1–13.
- 28 Best KL, Miller WC, Eng JJ, Routhier F. Systematic review and meta-analysis of peer-led self-management programs for increasing physical activity. *Int J Behav Med.* 2016;23(5):527–38.
- 29 Best KL, Routhier F, Sweet SN, Arbour-Nicitopoulos KP, Borisoff JF, Noreau L, et al. The smartphone peer physical activity counseling (SPPAC) program for manual wheelchair users: protocol of a pilot randomized controlled trial. *JMIR Res Protoc.* 2017;6(4):e69.
- 30 Best K, Lacroix E, Bourassa S, Sweet S, Routhier F. Expert consensus for the active living lifestyles program for individuals who use manual wheelchairs (ALLWheel): a digital peer-led approach for spinal cord injury. *Adapt Phys Activ Q.* 2018.
- 31 Best KL, Routhier F, Sweet SN, Arbour-Nicitopoulos KP, Borisoff JF. Protocol for the development and pilot evaluation of a smartphone-delivered peer physical activity counselling program for individuals with spinal cord injury. *JMIR Res Protoc.* 2019;8(3):e10798.
- 32 Mainz J. Developing evidence-based clinical indicators: a state of the art methods primer. *Int J Qual Health Care.* 2003;15(Suppl 1):5i–11.
- 33 Rubin HR, Pronovost P, Diette GB. The advantages and disadvantages of process-based measures of health care quality. *Int J Qual Health Care.* 2001;13(6):469–74.

- 34 Idvall E, Rooke L, Hamrin E. Quality indicators in clinical nursing: a review of the literature. *J Adv Nurs*. 1997;25(1):6–17.
- 35 Selim AJ, Berlowitz DR, Fincke G, Rosen AK, Ren XS, Christiansen CL, *et al*. Risk-adjusted mortality rates as a potential outcome indicator for outpatient quality assessments. *Med Care*. 2002;40(3):237–45.
- 36 Burns AS, Yee J, Flett HM, Guy K, Cournoyea N. Impact of benchmarking and clinical decision making tools on rehabilitation length of stay following spinal cord injury. *Spinal Cord*. 2013;51(2):165–9.
- 37 Alavinia SM, Hitzig SL, Farahani F, Flett H, Bayley M, Craven BC. Prioritization of rehabilitation Domains for establishing spinal cord injury high performance indicators using a modification of the Hanlon method: SCI-High project. *J Spinal Cord Med*. 2019;42(Suppl 1):S43–S50.
- 38 Craven BC, Alavinia SM, Wiest MJ, Farahani F, Hitzig SL, Flett H, *et al*. Methods for development of structure, process and outcome indicators for prioritized spinal cord injury rehabilitation domains: SCI-High project. *J Spinal Cord Med*. 2019;42(Suppl 1):S51–S67.
- 39 Phillips J, Simmonds L. Using fishbone analysis to investigate problems. *Nurs Times*. 2013;109(15):18–20.
- 40 Middleton JW, Harvey LA, Batty J, Cameron I, Quirk R, Winstanley J. Five additional mobility and locomotor items to improve responsiveness of the FIM in wheelchair-dependent individuals with spinal cord injury. *Spinal Cord*. 2006;44(8):495–504.
- 41 Cress ME, Petrella JK, Moore TL, Schenkman ML. Continuous-scale physical functional performance test: validity, reliability, and sensitivity of data for the short version. *Phys Ther*. 2005;85(4):323–35.
- 42 Mills TL, Holm MB, Schmeler M. Test-retest reliability and cross validation of the functioning everyday with a wheelchair instrument. *Assist Technol*. 2007;19(2):61–77.
- 43 Mills T, Holm MB, Treffer E, Schmeler M, Fitzgerald S, Boninger M. Development and consumer validation of the functional evaluation in a wheelchair (FEW) instrument. *Disabil Rehabil*. 2002;24(1–3):38–46.
- 44 Lanzino D, Sander E, Mansch B, Jones A, Gill M, Hollman J. Life space assessment in spinal cord injury. *Top Spinal Cord Inj Rehabil*. 2016;22(3):173–82.
- 45 Gagnon DH, Roy A, Verrier MC, Duclos C, Craven BC, Nadeau S. Do performance-based wheelchair propulsion tests detect changes among manual wheelchair users with spinal cord injury during inpatient rehabilitation in Quebec? *Arch Phys Med Rehabil*. 2016;97(7):1214–8.
- 46 Gagnon D, Decary S, Charbonneau MF. The timed manual wheelchair slalom test: a reliable and accurate performance-based outcome measure for individuals with spinal cord injury. *Arch Phys Med Rehabil*. 2011;92(8):1339–43.
- 47 Routhier F, Vincent C, Desrosiers J, Nadeau S, Guette C. Development of an obstacle course assessment of wheelchair user performance (OCAWUP): A content validity study. 2004. 19–31 p.
- 48 Demers L, Weiss-Lambrou R, Ska B. The Quebec User Evaluation of Satisfaction with Assistive Technology (QUEST 20): An overview of recent progress. 2002.
- 49 Fliess-Douer O, van der Woude LH, Vanlandewijck YC. Development of a new scale for perceived self-efficacy in manual wheeled mobility: a pilot study. *J Rehabil Med*. 2011;43(7):602–8.
- 50 Fliess-Douer O, Vanlandewijck YC, van der Woude LH. Reliability and validity of perceived self-efficacy in wheeled mobility scale among elite wheelchair-dependent athletes with a spinal cord injury. *Disabil Rehabil*. 2013;35(10):851–9.
- 51 Fliess-Douer O, Van Der Woude LH, Vanlandewijck YC. Test of Wheeled Mobility (TOWM) and a short wheelie test: a feasibility and validity study. *Clin Rehabil*. 2013;27(6):527–37.
- 52 Kilkens OJ, Dallmeijer AJ, De Witte LP, Van Der Woude LH, Post MW. The wheelchair circuit: construct validity and responsiveness of a test to assess manual wheelchair mobility in persons with spinal cord injury. *Arch Phys Med Rehabil*. 2004;85(3):424–31.
- 53 Cress ME, Kinne S, Patrick DL, Maher E. Physical functional performance in persons using a manual wheelchair. *J Orthop Sports Phys Ther*. 2002;32(3):104–13.
- 54 Rushton PW, Miller WC, Lee Kirby R, Eng JJ, Yip J. Development and content validation of the wheelchair use confidence scale: a mixed-methods study. *Disabil Rehabil Assist Technol*. 2011;6(1):57–66.
- 55 Mortenson WB, Miller WC, Miller-Pogar J. Measuring wheelchair intervention outcomes: development of the wheelchair outcome measure. *Disability and Rehabilitation: Assistive Technology*. 2007;2(5):275–85.
- 56 Stanley RK, Stafford DJ, Rasch E, Rodgers MM. Development of a functional assessment measure for manual wheelchair users. *J Rehabil Res Dev*. 2003;40(4):301–7.
- 57 Kirby RL, Smith C, Parker K, McAllister M, Boyce J, Rushton PW, *et al*. The Wheelchair Skills Program Manual. Published electronically at Dalhousie University. Halifax, Nova Scotia, Canada.
- 58 Kirby RL, Smith C, Parker K, McAllister M, Boyce J, Rushton PW, *et al*. The Wheelchair Skills Program Manual. Published electronically at Dalhousie University. Halifax, Nova Scotia, Canada. Available from <https://wheelchairskillsprogram.ca/en/skills-manual-forms/>.
- 59 Stan Arledge WA, Babinec M, Dicianno BE, Digiovine C, Dyson-Hudson T, Pederson J, *et al*. RESNA Wheelchair Service Provision Guide: Rehabilitation Engineering & Assistive Technology Society of North America; 2011. Available from http://www.rstce.pitt.edu/RSTCE_Resources/RESNA_PP_WSPProvisionGuide2011.pdf.
- 60 Verrier MGD, Musselman K and the Canadian SCI Walking and Standing Module Group. Toolkit For SCI Standing and Walking Assessment. September 2014. Available from https://scireproject.com/wp-content/uploads/Stand_and_Walk_toolkit.pdf.
- 61 Rushton PW, Miller WC, Kirby RL, Eng JJ. Measure for the assessment of confidence with manual wheelchair use (WheelConM) version 2.1: reliability and validity. *J Rehabil Med*. 2013;45(1):61–7.
- 62 WHO. How to use the ICF: A practical manual for using the International Classification of Functioning, Disability and Health (ICF). Exposure draft for comment. Geneva: World Health Organization; October 2013.
- 63 Toro ML, Eke C, Pearlman J. The impact of the World Health Organization 8-steps in wheelchair service provision in wheelchair users in a less resourced setting: a cohort study in Indonesia. *BMC Health Serv Res*. 2015;16:26.
- 64 Kilkens OJ, Post MW, Dallmeijer AJ, van Asbeck FW, van der Woude LH. Relationship between manual wheelchair skill performance and participation of persons with spinal cord injuries 1 year after discharge from inpatient rehabilitation. *J Rehabil Res Dev*. 2005;42(3 Suppl 1):65–73.