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Review article

The development of Taiwan Fracture Liaison Service network





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ABSTRACT

Osteoporosis and its associated fragility fractures are becoming a severe burden in the healthcare system globally. In the Asian-Pacific (AP) region, the rapidly increasing in aging population is the main reason accounting for the burden. Moreover, the paucity of quality care for osteoporosis continues to be an ongoing challenge. The Fracture Liaison Service (FLS) is a program promoted by International Osteoporosis Foundation (IOF) with a goal to improve quality of postfracture care and prevention of secondary fractures. In this review article, we would like to introduce the Taiwan FLS network. The first 2 programs were initiated in 2014 at the National Taiwan University Hospital and its affiliated Bei-Hu branch. Since then, the Taiwan FLS program has continued to grow exponentially. Through FLS workshops promoted by the Taiwanese Osteoporosis Association (TOA), program mentors have been able to share their valuable knowledge and clinical experience in order to promote establishments of additional programs. With 22 FLS sites including 11 successfully accredited on the best practice map, Taiwan remains as one of the highest FLS coverage countries in the AP region, and was also granted the IOF Best Secondary Fracture Prevention Promotion award in 2017. Despite challenges faced by the TOA, we strive to promote more FLS sites in Taiwan with a main goal of ameliorating further health burden in managing osteoporotic patients.

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1 Introduction

Osteoporosis remains one of the most common bone disease encountered worldwide. It is primarily characterized by bone mass reduction and bone quality deterioration, and increased risks bone fragility and/or fracture [1]. The aging population is being recognized widely as a serious health burden in the 21th century, especially in the Asian-Pacific (AP) region due to the enormous population base [2]. In 2004, the World Health Organization estimated that osteoporosis would cause approximately 9 million fracture incidents worldwide, with 2.5 millions & 1.6 millions in the Western Pacific and Southeast Asia, respectively [2]. In fact, it is projected about half of the hip fracture occurring worldwide will be further identified in Asia [3,4].

Although osteoporosis and its associated fragility fractures continue to pose a heavy health care burden, their lack of quality care remains prominent in the AP region. Previous study demonstrated that only less than one-third of the patients with fragility fracture worldwide received a comprehensive osteoporotic evaluation and the proper treatments [5].

The lifetime fracture risks in either vertebrate, hip, or waist are 33% and 20% for female and male in Taiwan, respectively [6,7]. The hip fracture year-incidence rate in Taiwan is being recognized as one of the highest in the world, being 392/100,000 and 196/100,000 in female and male, respectively [6]. In fact, the 1-year mortality rate after a hip fracture was found to be 15% in female, and 22% in male in 2002 [6]. These figures somewhat improved in 2009 to 11% in female, and 18% in male [8]. The Asia-gap study conducted in 2007 showed that in hip fractures, while 70% of the patients themselves were aware that they had osteoporosis, only 25% were evaluated with a bone mineral density (BMD), and 30% received the proper medications to treat osteoporosis [9].

In 2013, as an effort to provide better care for osteoporosis, the International Osteoporosis Foundation (IOF) advocated Capture the Fracture campaign in order to raise awareness on secondary fracture prevention [5]. Fracture Liaison Service (FLS) is promoted as a coordinated, multidisciplinary program that not only helps identify but also treat fracture patients systematically [5]; In addition, the IOF also constructed the Best Practice Framework (BPF) with thirteen specific standards providing reference guidance for institutions to follow and implement in their individualized FLS programs [5]. These FLS programs have shown be cost-effective [10], and to improve both secondary fracture incidence [11] and mortality rates [11].

The first 2 FLS programs in Taiwan were established at the National Taiwan University Hospital Healthcare System in 2014. Subsequently, the number FLS programs providing care for osteoporotic patients continued to increase rapidly nationwide. As of March 2018, there were a total 22 FLSs in Taiwan with 11 being accredited on the Map of Best Practice. More details regarding these FLS sites can be found on the Capture the Fracture website (http://capturethefracture.org/map-of-best-practice). This review article focuses on the development of FLS network in Taiwan.

2. The National Taiwan University Hospital Healthcare System fracture liaison program

Established in 2014, the first FLS program Taiwan was developed by the National Taiwan University Hospital (NTUH) with its model being served as the primary framework for many other similar fracture caring programs which later ensued. The FLS initially operated as a research project at both NTUH and its affiliated branch in Bei-Hu. Clinical cases were evaluated from both inpatient and outpatient settings at our main branch. Bei-Hu branch, on the other hand, employed the same study protocol but only involved

recruitments from outpatient setting because it lacks an Emergency Department or orthopedic/trauma ward. The flow-chart from the NTUH FLS model is demonstrated in Fig. 1.

The NTUH model consists of patients from 3 groups: Those newly diagnosed hip fractures from orthopedic ward (group A), previously unrecognized vertebral compression fractures from the geriatrics ward (group B), and clinical vertebral compression fractures without previous treatment from the outpatient clinic setting (group C).

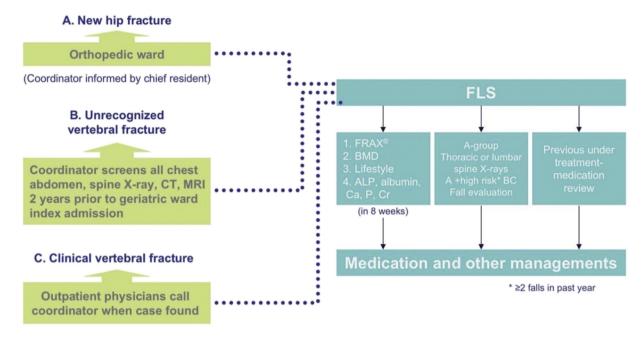
Evaluation is based on the Taiwanese Guidelines for the Prevention and Treatment of Osteoporosis published by the Health Promotion Administration and The Taiwanese Osteoporosis Association (TOA) [6]. According to the guideline, fragility fracture patients should receive multifaceted evaluation within eight weeks after identification. They include the following: Estimation of 10year fracture risk by FRAX (fracture risk assessment tool), BMD, evaluation of life style behaviors (amount of supplemental calcium and vitamin D₃ intake, protein intake, exercise, smoking, and alcohol, etc.), fall risk assessment & prevention, and blood test to screen for possible underlying secondary endocrine causes osteoporosis. If the patient has received prior treatment for osteoporosis, evaluation of the medication dosage, side effects, compliance, and contraindications were also carefully analyzed. Case coordinators would also provide a comprehensive education on the disease of osteoporosis, its treatment involving medications or other nonpharmcological management options to participants of our program when indicated.

Telephone conversations and outpatient interviews were conducted at 4th, 8th, and 12th months from enrollment. Case managers involve interactions with the patient to provide education regarding osteoporosis as well as review of medication dosage, side effects, adherence, and monitoring for possible new falls, fractures, if applicable. Upon completion of the twelfth month interview, subsequent long-term osteoporosis follow-up process is implemented. The follow-up period then extends to every 6 months in the second year then annually up to a total of ten years. The FLS database is then meticulously collected for further analysis.

3. The development of FLS network in Taiwan

In 2015, both programs were accredited by IOF on the Map of Best Practice (NTUH main branch awarded Gold, and the Bei-hu branch awarded Silver). Subsequently, several other medical centers in Taiwan have cooperated with NTUH with similar protocol and flowchart in hopes of establishing mutual database. The National Yang-Ming University Hospital, on the other hand, has designed their own protocol but is collaborating with NTUH programs by sharing of their clinical experience.

In 2016, the TOA started hosting serial workshops with a primary goal to promote further FLS expansion in Taiwan. The first workshop was held in September 2016, where experts from the 2014–2015 programs were invited to act as clinical instructors and coordinators to share their experience with corresponding mentee institutes. After this meeting, 12 additional institutions started to develop their own FLS programs (n = 18, Fig. 2). TOA at that time also encouraged all established programs to aim for the best practice recognition whenever possible. The second workshop was later held in January 2017. All new programs were invited to discuss their interim progress along with comments provided by experienced mentors. Obstacles and challenges encountered were also discussed. Consequently, a new program (Taichung Veterans General Hospital) joined (n = 19, Fig. 2). Efforts of TOA were well recognized by IOF at the 2017 World Congress for Osteoporosis, Osteoarthritis and Musculoskeletal Diseases held in Florence and granted the Best Secondary Fracture Prevention Promotion award.



ALP, alkaline phosphatase; BMD, bone mineral density; Ca, calcium; Cr, creatinine; CT, computed tomography; MRI, magnetic resonance imaging; P, phosphorus; NTUH, National Taiwan University Hospital

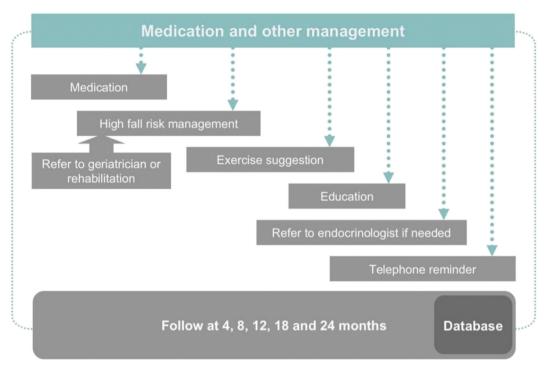


Fig. 1. The flow chart of National Taiwan University Hospital fracture liaison service model. FLS, fracture liaison service.

The third workshop was held in September 2017. Besides sharing clinical experience, one of the main theme at this workshop was to display close interactions between health care providers and patients at osteoporosis promotion events held at each participating hospital. During that time, 3 additional programs (Hualien Tzu Chi Hospital, National Cheng Kung University Hospital, and Tainan Municipal An-Nan Hospital) joined the network. As of March 2018, a total of 22 FLSs were established in Taiwan. Among them, 11 were accredited on the Map of Best Practice (3 gold, 4 silver, 1 bronze, 2

currently under-review, 1 in-progress) (Fig. 2). Considering the relatively small population size of the island itself [12] (ca. 23.5 million, 2016), Taiwan probably has the highest density of the FLS programs in the AP region.

Despite the BPF being successfully implemented in Taiwan as well as other AP region countries, there remains some challenged faced in the region due to limitations set by certain unique characteristics in the healthcare systems which in turn fail to meet certain standards listed by the original BPF. As a result, the TOA held

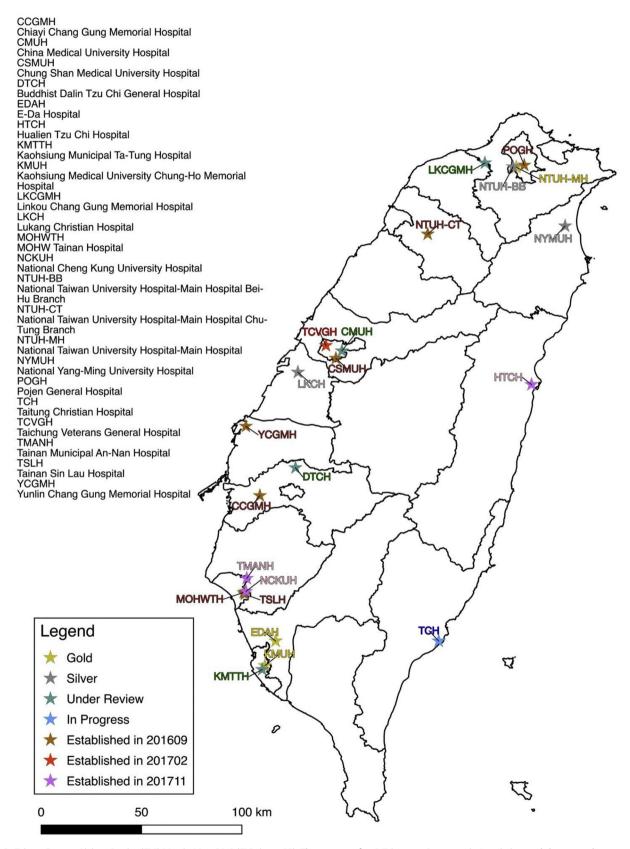


Fig. 2. Taiwan Fracture Liaison Service (FLS) Map in Mar., 2018 (FLS sites = 22). The progress after 3 Taiwanese Osteoporosis Association workshops was shown as well.

the Consensus Meeting for the Best Practice Framework Standards for Fracture Liaison Service in the Asia-Pacific Region in October 2017 in Taipei Taiwan. At both experts around the AP region and representative from IOF were invited. The original thirteen standards of BPF were reviewed and some minor modifications to better accommodate the unique AP population [13].

4. Characteristics of FLSs in Taiwan

Among the 11 IOF accredited programs listed from the BPF map, we managed to acquire individual accreditation application questionnaire from 9 of them. A summary of 9 IOF accredited FLS programs in Taiwan is shown on Table 1.

Most IOF accredited FLS programs in Taiwan are currently established at Teaching Hospitals/University Medical Centers. They are supported under research program grants along with well-trained FLS coordinators who are dedicated to providing best possible service to osteoporotic patients. Programs vary significantly from one another in terms in numbers of patients recruited (n = 40-2849). However, some programs have a relatively small sample size (e.g., n = 40 for NTUH Bei-Hu) when submitted data. All of the 9 accredited FLS programs have at least one dual-energy x-ray absorption (DXA) machine in the institute to facilitate BMD evaluation. However, most programs are limited to enrollment of patients with either hip or vertebra fractures because the Taiwanese National Health Insurance (NHI) only reimburse medications for those patients who have already suffered from either one of these two types of fracture. By analyzing the map (Fig. 2) and the summary table (Table 1), we found that those patients residing on the western part of the main island of Taiwan have relatively adequate FLS coverage; but those living on the offshore islands or eastern Taiwan are at a disadvantage due to the lack of support and access to FLSs.

5. Challenges in implementing FLSs in Taiwan

Although the numbers of FLS center have increased exponentially in Taiwan throughout 5 years, there continues to be many difficulties and challenges faced by many hospitals. The Taiwanese NHI, while compulsory but at the same time offers accessible social health insurance to patients, covers over 99% of our population [6]. Unfortunately, it does not provide reimbursement for FLS coordination fees. More importantly, regulations set by the Taiwanese NHI for reimbursements of DXA and osteoporosis medications are much stricter than those suggested by National guideline recommended by the academic society (e.g., reimbursements are provided only restricted to either hip or vertebral fractures not other type of fragility fractures) [6]. Lack of funding is considered one of the biggest obstacles for not only initiation but also maintenance of FLS programs Many programs have taken the advantage of research grants or sponsorship offered by certain pharmaceutical companies to initiate their programs. However, those funding are often limited and only temporary. In fact, several FLS programs in 2015 were forced to cease enrolment of new patients due to the lack of funding. Some programs compromise by using coordinators who were initially employed and reimbursed by NHI to manage other tasks such as diabetes mellitus. Consequently, these programs are unable to enrol more patients because coordinators are faced with multiple job obligations. In order to integrate FLS as part of a routine healthcare services, TOA is currently negotiating with the Department of Health and Welfare to obtain additional payment scheme from NHI to fund several pilot FLS programs. In order to have a better understanding of benefits to be gained from FLS programs, more randomized studies are required. Some programs

 Table 1

 Summary of 9 International Osteoporosis Foundation accredited fracture liaison services in Taiwan.

Name	Service population Year FLS Past 12 months Institute type size started new FLS patients	Year FLS started	Year FLS Past 12 months started new FLS patients	Institute type	FLS coordinator	Patient identification restriction	DXA availability DXA restriction	DXA restriction
National Taiwan University Hospital	ca. 8,000,000	2014	407	Teaching/university Researcher	Researcher	≥50 yr; hip or vertebral fracture only Yes	Yes	Nontraumatic fracture
Buddhist Dalin Tzu Chi General ca. 350,000 Hospital	ca. 350,000	2014	655	Private not for profit	Private not for profit Dedicated coordinator No		Yes	Nontraumatic fracture
National Taiwan University Hospital Bei-Hu Branch	ca. 100,000	2014	40	District	Dedicated coordinator	Dedicated coordinator ≥50 yr; vertebral fracture only	Yes	Nontraumatic fracture
Linkou Chang Gung Memorial Hospital	ca. 2,117,000	2015	107	Teaching/University	Dedicated coordinator	Teaching/University Dedicated coordinator \geq 50 yr; hip or vertebral fracture only Yes	Yes	≥50 yr or postmenopausal women; hip or vertebral fracture only
Kaohsiung Medical University Chung-Ho Memorial Hospital	ca. 300,000	2015	150	Teaching/University	Researcher	>50 yr; hip or vertebral fracture only Yes	Yes	Nontraumatic fracture
China Medical University Hospital	ca. 100,000	2015	130	Teaching/University	Dedicated coordinator \geq 50 yr		Yes	No
E-Da Hospital	ca. 1,000,000	2016	2849	Teaching/University	Teaching/University Dedicated coordinator	No	Yes	No
Taitung Christian Hospital	ca. 223,000	2016	42	Private not for profit	Clinician	≥50 yr; hip fracture only	Yes	\geq 50 yr; hip or vertebral fracture only
Lukang Christian Hospital	ca. 75,000	2016	1318	District	Dedicated coordinator	Dedicated coordinator >50 yr; hip or vertebral fracture only Yes	Yes	>18 yr

s, fracture liaison service; DXA, dual-energy x-ray absorptiometry.

have already begun enroll patients in RCT designed studies, with outcomes to be published in near future.

6. Conclusion

The number of FLS programs has been growing rapidly in Taiwan over the past 5 years and their established network is being recognized internationally. With an increasingly aging population not only found in Taiwan but also worldwide, implementing successful FLSs is crucial to provide postfracture care, prevent secondary fracture, and therefore a better quality of life for patients. It will also hopefully help us achieve the ultimate goal of lightening the extraordinary health burden imposed by fragility osteoporotic fracture.

Conflicts of interest

No potential conflict of interest relevant to this article was reported.

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