# Health Equity



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# Patterns in Liver-Related Health Outcomes with Hepatitis C Virus Treatments and Health Equity Implications for Decision Makers: A Cohort Analysis of Medicaid Patients

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#### **Abstract**

**Introduction:** Hepatitis C virus (HCV) infection is a blood-borne communicable disease that, in perhaps 20% of cases, results in a chronic disease. However, traditional peginterferon/ribavirin therapies pose many adverse side effects that are difficult to tolerate, and many patients do not complete the therapy. However, healthcare access to these newer, efficacious treatments are reduced, due to inadequate or lack of coverage of direct acting antiviral (DAA) medication. The objective of this study was to evaluate the impact of HCV treatment regimens on outcomes of care for HCV-infected Medicaid beneficiaries without cirrhosis/liver disease scarring.

**Methods:** A cohort analysis was performed to evaluate the changes in cirrhosis, hepatocellular carcinoma (liver cancer), and liver transplantation with use of HCV treatments in Medicaid beneficiaries with HCV, and was followed over a period of 10 years. The cohort of Medicaid beneficiaries and relevant variables were generated from published literature. **Results:** Finally, considering the impact on health expenditures due to improved access to new treatments in Medicaid beneficiaries, DAAs resulted in the lowest decompensated cirrhosis and hepatocellular carcinomarelated healthcare cost per person over the 10-year time frame the cohort was followed.

**Conclusions:** The risk of liver-related disease is higher in patients with cirrhosis, as reaching treatment success results in continued disease progression, not normal health status; thus, liver cancer healthcare costs are higher in patients with cirrhosis, compared to those without cirrhosis.

**Keywords:** hepatitis C; Medicaid; health equity

### Introduction

Hepatitis C virus (HCV) infection is a blood-borne communicable disease that, in perhaps 20% of cases, results in a chronic disease, spanning an "indolent course." The sequela of HCV infection ranges from acute to chronic forms of liver disease, cirrhosis, and liver cancer. The HCV infection increases the risk of liver-related negative health outcomes. Patients may experience jaundice, dark urine, and nonspecific symptoms such as nausea, fatigue, and anorexia. The HCV infection can result in several degrees of liver fibrosis and damage (cirrhosis).

The level of liver damage is classified based on the grade of inflammation and the stage of fibrosis (F0-F4,

where F0 mild hepatitis/no fibrosis), depending on the extent of damage to and inflammation of the liver.<sup>5</sup> Patients in the compensated cirrhosis (F4) do not experience symptoms of hepatitis, and have a significantly higher survival rate than those with decompensated cirrhosis.<sup>6</sup>

More than 2.7–3.9 million people with HCV infection live in the United States, and the disease causes long term decreased health related quality of life. 4,7,8–15 A majority of these cases are prevalent rather than incident. 16 The mortality due to HCV infection now exceeds human immunodeficiency virus in cause specific mortality. 4,17 Mortality due to HCV infection and liver cancer is predicted to increase, corresponding with the duration of infection. 18

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It was forecasted that although the incidence of HCV infection declined during the 1990s, individuals infected for more than 20 years would increase substantially before cresting in 2015. 19 Due to lack of HCV screening of blood supplies before 1992, individuals who have had blood transfusions/exposure may be at a higher risk for HCV. 20 The peak of HCV infection prevalence occurs in the population younger than 55 years and disproportionally affects the poor. 21,22

Treatment to reach sustained virologic response is desirable as this reduces the risk for the noted sequelae of HCV infection.<sup>10</sup> Sustained virologic response is attained when the hepatitis C viral RNA cannot be detected in the patient's bloodstream for 6 months. 23,24 Length of treatment for peginterferon and ribavirin regimens can be 48 weeks, with weekly peginterferon injections and ribavirin pills taken once daily, orally.<sup>25</sup> However, traditional peginterferon/ribavirin therapies pose many adverse side effects that are difficult to tolerate, and many patients do not complete the therapy.<sup>26</sup> A new wave of treatments for HCV infection entered the market, with the approval of direct acting antivirals (DAAs) by the Food and Drug Administration. Currently approved DAA treatments include simeprevir, sofosbuvir, ledipasvir, ombitasvir/paritaprevir/ ritonavir with dasabuvir, daclatasvir-sofosbuvir, elbasvirgrazoprevir, and most recently, sofosbuvir-velpatasvir. 4,27-29

Before the newly approved oral DAA agents, most newly detected cases of HCV infection did not prompt antiviral medication due to side effects and limited efficacy of peginterferon/ribavirin regimens. Health disparities arise since the disease progresses slowly and chronic HCV-infected patients often play a waiting game for treatment, either due to efficacy or affordability of effective treatments, putting health outcomes at risk.

Risk of HCV infection and subsequent health disparities are higher for certain populations, including low income. 30,31 The presence of HCV infection was found to be associated with Medicaid and public insurance usage. There will be a reduction in the number of low-income individuals who are uninsured, as with the Affordable Care Act there is increased eligibility for Medicaid services and coverage. This results in a large number of HCV-infected individuals who qualify for Medicaid. In addition, HCV infection screening/testing for high-risk patients is usually considered part of routine preventive services in non-grandfathered traditional Medicaid plans the Department of Health and Human Services is encouraging HCV testing and screening initiatives.

The number of Medicaid beneficiaries with HCV infection is high, and the number is rising, as the proportion of new Medicaid beneficiaries identified as infected with HCV will continue to increase. There are 377,000 Medicaid beneficiaries who are HCV positive (all HCV genotypes), reported in 2013. In 2015, the payer forecasts that the number of HCV-infected Medicaid beneficiaries will be from 401,390 to 444,010. Hence, the Medicaid population is at greater risk; treatment of HCV infection is a priority for Medicaid.

However, healthcare access to these newer, efficacious treatments is reduced, due to inadequate or lack of coverage of DAA medication. Sofosbuvir has been considered a nonpreferred drug on the tiered formularies in a majority of Medicaid programs; many states also consider liver disease severity/presence of cirrhosis as a criteria for coverage of DAA medications. Restricting treatment coverage has negative consequences on health of patients, public health of the population, opportunities for reduction of transmission among Medicaid beneficiaries, and treatment affordability/availability. 37,38

Many dimensions of HCV health disparities influence access to DAA treatment, including socioeconomics, availability of/access to care, and health insurance coverage. Individuals with inadequate health insurance coverage, as often occurs with Medicaid, have a lower chance of receiving appropriate medical care, and are more likely to have poor health status.<sup>39</sup> Furthermore, several barriers arise when considering access to services—including high costs/low affordability of services/treatment, lack of insurance coverage of services (Healthy people, 2020).

Such barriers lead to preventable hospitalizations and negative health outcomes, delays in care, and unmet preventive services.<sup>39</sup> In the case of HCV patients on Medicaid, lack of coverage for DAA medications leads to cases of potentially preventable negative liver-related health outcomes, treatments for liver cancer, and liver transplantations.

Health outcomes for HCV-infected Medicaid patients are already at a disadvantage. What would happen if you introduce DAA as a treatment, compared to current options for treatment? This is further explored in this study.

#### **Materials and Methods**

The objective of this study was to evaluate the impact of HCV treatment regimens on outcomes of care for HCV-infected Medicaid beneficiaries without cirrhosis/liver disease scarring. Specifically, this study aimed to compare what happens to a cohort of patients without

cirrhosis on Medicaid, and follow such a cohort over 10 years.

A cohort analysis was performed to evaluate the changes in cirrhosis, hepatocellular carcinoma, and liver transplantation with use of HCV treatments in Medicaid beneficiaries with HCV, and was followed over a period of 10 years. The cohort of Medicaid beneficiaries used a sample generated from published literature. The target population was the noninstitution-alized Medicaid population in the United States with a diagnosis of HCV infection. The data source is from published literature<sup>31</sup> and publically available reports. The model considered 72,164 patients with HCV with cirrhosis on Medicaid, using data from public literature estimates, and age/genotype distributions of HCV. The study cohort was limited to Medicaid beneficiaries, 55 years and younger.

The National Average Drug Acquisition Cost values, as published by Mediciad, <sup>41</sup> as well as wholesale cost were used for medication costs of American Association for the Study of Liver Diseases and the Infectious Diseases Society of America <sup>42</sup> recommended treatments for HCV genotype 1a patients without cirrhosis. The treatments considered in this cohort analysis were ribavirin, peginterferon, sofosbuvir, simeprevir–sofosbuvir, sofosbuvir–velpatasvir, ombitasvir/paritaprevir/ritonavir, and dasabuvir. Furthermore, the effectiveness of each DAA treatment was extracted from published articles on clinical trials. Table 1 illustrates the data used in the cohort analysis.

These American Association for the Study of Liver Diseases and the Infectious Diseases Society of America recommended medications were evaluated in the context of a watch/wait scenario (no treatment for oncogenic disease) and peginterferon–ribavirin. Since DAAs are not fully covered for Medicaid patients due to high medication costs, peginterferon–ribavirin is considered as an alternative treatment option. Furthermore, since many providers are reluctant to treat patients with peginterferon–ribavirin due to side effects and low efficacy, a watch and wait strategy is often considered.

The cohort progressed through the natural history of HCV disease stages. The treatment is successful if the individual reaches sustained virologic response. All patients in the cohort analysis began at a baseline of HCV infection, without liver cirrhosis/scarring (F0–F3). The individual is treated, by one of the noted regimens, and either (1) reaches sustained virologic response or (2) fails to reach sustained virologic response. Patients who failed to reach sustained virologic response were

modeled to be retreated in year 2; each individual in the Medicaid cohort had a 50% chance of retreatment, illustrating the implicit effects of access to care and affordability of DAA medications. If the patient reaches sustained virologic response from F0 to F3, the patient reaches a normal health status. If the patient does not reach sustained virologic response, the patient continues into disease progression stages of liver damage.

Each disease stage had a bivariate decision; the individual with liver damage may stay in the same health stage or progress. At each of the 10 years, each patient can progress from the following:

- F0-F3 to F4/compensated cirrhosis liver damage state
- From F4 liver damage state to decompensated cirrhosis or liver cancer.
- From decompensated cirrhosis state to liver cancer or liver transplantation. 43,44

Patients who are in liver cancer state can either continue with liver cancer or move to liver transplantation state.

Thus, liver transplantation, liver cancer, and decompensated cirrhosis are endpoints in the model. Each event in the natural history/disease progression occurs on a yearly basis. All treatment-naive patients were started at the same baseline and will continue through the natural history progression.

This study was based entirely on the use of published literature and costs. These are publicly available, published sources, which omit patient-level, personal identification information. The Medicaid National Average Drug Acquisition Cost data set is an aggregated, publically available data set on costs of medications. In addition, published literatures on HCV infection were used. Since there was no risk posed to human subjects in this research, this study met the exempt status by the University of Texas Health Science Center Committee for Protection of Human Subjects.

Over the 10-year period of time, the all-cause health-care costs in the Medicaid HCV cohort for liver-related outcomes (decompensated cirrhosis, compensated cirrhosis, hepatocellular carcinoma, and liver transplantation) that were averted by each treatment were evaluated. The Medicaid cohort's disease progression through the HCV natural stages was also determined.

# Results

The cohort analysis of Medicaid beneficiaries without cirrhosis indicated that patients on DAA treatments

Table 1. Cohort Analysis: Values for Simulated Cohort

Input value/variable	value/variable References	
Rate variable: treatment response rate (SVR reac	ched)	
No treatment	43	1% (0.7–1.7%)
Peginterferon-ribavirin	Pegasys, Pegintron, Copegus, Rebetol	41% (38–44%)
Elbasvir–grazoprevir, 12 weeks	C-EDGE TN	92% (94%)
Harvoni (sofosbuvir–ledipasvir), 12 weeks	ION 1,3; NEUTRINO trial; ION 1, double blind; NEUTRINO, open label	96% (89–100); Gilead'16; range—genotype 1 Rx naive NC; ION 1, 96–100; ION 3, 95–98; NEUTRINO, 89–95
Simeprevir–sofosbuvir without ribavirin, 12 weeks	ION 1,3; NEUTRINO trial; ION 1, double blind; NEUTRINO, open label	97% (97%); Base case—treatment naive, noncirrhosis genotype 1, range—genotype 1a
Viekira Pak-ribavirin 12 weeks	Pearl IV; Saphire I	95.3% (93–97.6%)
Daclatasvir-sofosbuvir	ALLY-1	96.4%
Transition probabilities for cohort		
F3 to F4	43	0.116
F4 with SVR to decompensated cirrhosis	43	0.008
F4 without SVR to decompensated cirrhosis	43	0.039
F4 with SVR to liver cancer	43	0.005
F4 without SVR to liver cancer	43	0.014
Decompensated cirrhosis to liver cancer	43	0.068
Decompensated cirrhosis to liver transplant	43	0.023
Treatment cost/day		\$
Pegylated interferon– ribavirin	Medicaid National Average Drug Acquisition Cost	Pegylated interferon (pegasys proclick): 1685.5 (1264.15–2106.8); ribavirin: 0.87 (0.66–1.1)
Elbasvir-grazoprevir	Medicaid National Average Drug Acquisition Cost	Elbasvir–grazoprevir: 650 (487.5–812.5)
Sofosbuvir–velpatasvir	29	Sofosbuvir–velpatasvir: 890 (667.5–1112.5)
Sofosbuvir–ledipasvir	Medicaid National Average Drug Acquisition Cost	Sofosbuvir–ledipasvir: 1091.2 (818.4–1364.0
Simeprevir–sofosbuvir	Medicaid National Average Drug Acquisition Cost	Sofosbuvir: 981.5 (736.13–1226.9)
		Simeprevir: 781.2 (585.96–76.5)
Ombit a svir-dac latas vir-parita previr-riba virin	Medicaid National Average Drug Acquisition Cost	Viekira Pak: 243.5 (182.65–304.4) Ribavirin: 0.9 (0.7–1.1)
Daclatasvir – sofosbuvir	Medicaid National Average Drug Acquisition Cost	Sofosbuvir: 981.50 (736.1–1226.9) Daclatasvir: 723.625 (542.74–904.53)
Cost: total/all-cause healthcare cost/year		\$/year
HCV infection monitoring	31,43	14,915.00 (14464–16686)
Decompensated cirrhosis	31,43	41,943.00 (38670–44936)
Compensated cirrhosis	31,43	16,911.00 (15313–26354)
Liver cancer	31,43	58,208.00 (50878–66116)
Liver transplant + medical cost,	31,43	190,995.00 (182,973–199,017)
first and subsequent years		SD=8022; subsequent years: 54,885.00 (50,476–59,294); SD=4409.00

F0-F3, where F0 is mild hepatitis; HCV, hepatitis C virus; SD, standard deviation; SVR, sustained virological response.

had lower incidence of liver-related outcomes, as well as all-cause healthcare costs. Since reaching treatment success results in reaching a healthy state, only individuals who do not reach sustained virologic response are at a higher risk for liver-related conditions. Thus, when following the cohort after the 10-year period, the number of individuals and the associated costs of liver-related outcomes are low in patients on DAA treatments. Since treatment success prevents disease progression of HCV natural history, patients without cirrhosis have reduced overall disease progression; among those in the cohort who progressed to endstage liver disease outcomes, most of the cohort was in early stages. This results in overall improved out-

comes, lowered medical costs accrued, and higher savings/averted medical costs.

Furthermore, the cohort analysis, presented in Table 2, of Medicaid beneficiaries illustrated that DAA treatments resulted in the lowest number of individuals in end-stage liver disease-related outcomes, over the 10-year progression of the cohort, as in Table 2. Approximately 600 individuals were in decompensated cirrhosis, after the 10-year time period, while with peginterferon–ribavirin treatment, there were 3334 individuals with decompensated cirrhosis.

The cohort analysis revealed that progression of the patient through disease stages is affected by the treatment choice. DAA treatments resulted in a higher number of

Table 2. Cohort Analysis: Yearly Breakdown of Health Outcomes of Medicaid Beneficiaries Without Cirrhosis

	Year 1	Year 2	Year 3	Year 4	Year 5	Year 6	Year 7	Year 8	Year 9	Year 10
No treatment F3 Compensated cirrhosis DCC HCC Liver transplantation, year 1/incident cases	72163.52 0 0 0 0	63157.80519 8287.675794 0 0	55831,49978 6887,058584 323,2193559 116,0274611 0	49355.04581 12998.49845 562.4016793 229.7840991 12.07514363	43629.86049 18034.76335 1018.164566 440.8150276 22.12660259	38568.79668 22323.23621 1628.867361 744.9043039 41.05038613	34094,81626 25614.0851 2351.246644 1130.728642 67.26012147	30139.81758 28211.53728 3136.232518 1603.98146 99.30781849	26643.59874 30212.54464 3951.085313 2148.047534 136.2926063	23552.94128 31701.93723 4769.82579 2753.775059 176.7968636
Feginterietori-ribaviiiii F3 Compensated cirrhosis DCC HCC Liver transplantation, year 1	63811.60285 0 0 0 0 0	11596.09724 2456.217073 0 0	10250.94996 1214.967775 95.79246586 34.38703903 0	9061.839768 2339.684679 134.4590947 56.534994 3.578708276	8010.666354 3266.854804 213.4710196 96.17239819 5.353958938	7081.429057 4054.168734 321.4524941 152.5774988 8.756729378	6259.983287 4660.743562 450.3128978 223.8012234 13.49650732	5533.825225 5139.882215 591.103423 310.7208614 19.30924558	4891.901499 5509.392183 737.7684179 410.4454107 26.02421318	4324.440925 5784.854972 885.497787 521.3273372 33.38649004
sorosbuvir–velpatasvir F3 Compensated cirrhosis DCC HCC Liver transplantation, year 1/incident cases Elbasvir–qrazoprevir	66548.76516 0 0 0 0	3333.022895 1448.636049 0 0 0	2946.392239 309.8529452 56.49680591 20.28090468 0	2604.610739 635.2122389 63.43986143 27.64939253 2.110662723	2302.475894 903.680836 80.32944864 39.75029875 2.565092514	2035.38869 1130.062085 108.2630214 56.27422101 3.437589269	1799.283602 1306.273882 142.4835078 76.96692616 4.741018333	1590.566704 1445.758264 180.46219 101.864962 6.355797725	1406.060966 1553.638814 220.424703 130.3024081 8.225228849	1242.957894 1634.399029 260.9579687 161.830135 10.28186449
F3 Compensated cirrhosis Compensated cirrhosis DCC HCC Liver transplantation, year 1/incident cases	66548.76516 0 0 0 0	3746.336692 1538.215105 0 0	3311.761636 353.0496558 59.99038908 21.53501146	2927.597286 718.5023738 68.30020025 29.69565264 2.241179407	2587,996001 1020,023033 90,1064746 43,21127339 2,758730711	2287,788465 1274,322431 121.6876837 61.89038519 3.800899851	2022.405003 1472.166804 160.3126793 85.20684499 5.274432133	1787.806023 1628.740944 203.1387308 113.3101686 7.095465423	1580,420524 1749,803172 248,1740031 145,3935688 9,204597554	1397.091743 1840.392385 293.8324926 180.9509027 11.52374482
Compensated cirrhosis DCC HC Liver transplantation, year 1/incident cases	66548.76516 0 0 0 0	3400.355319 1477.900828 0 0	3005.914102 316.1124732 57.63813228 20.69061159 0	2657.228067 648.044548 64.72144869 28.20795474 2.153301506	2348.989611 921.9366427 81.95223273 40.55331874 2.61691151	2076.506816 1152.891157 110.4501086 57.41105081 3.507034102	1835.632025 1332.662716 145.3619038 78.52178189 4.83679453	1622.69871 1474.964907 184.1078165 103.9227981 6.484195064	1434.46566 1585.024817 224.8776366 132.9347264 8.391391704	1268.067643 1667.416519 266.2297395 165.0993641 10.4895747
Simeprevir–Sorosbuvir F3 Compensated cirrhosis DCC HCC Liver transplantation, year 1/incident cases Daclatasvir–sofosbuvir	66548.76516 0 0 0 0	3318.464735 1463.195469 0 0 0	2933.522826 307.3925494 57.06462328 20.48473656 0	2593.234178 631.389392 63.86005198 27.84923717 2.131875798	2292.419013 898.7409189 82.67297354 39.91720271 2.582750683	2026.498408 1123.988866 110.2006288 56.52464967 3.4981665	1791.424592 1299.491272 144.0079374 77.21952209 4.795600449	1583.61934 1438.423487 181.5833747 102.1161588 6.400963443	1399.919496 1545.886886 221.1578036 130.5171107 8.261063967	1237.528835 1626.345542 261.322032 161.9775733 10.30731391
F3 Compensated cirrhosis DCC HCC Liver transplantation, year 1/incident cases Ombitasvir/baritaorewir/ritonavir/ribavirin	66548.76516 0 0 0 0	3367.384755 1472.001032 0 0	2976.768123 312.6005769 57.40804024 20.60801444 0	2631.463021 641.3378486 64.37533107 28.06384868	2326.213311 912.5966531 83.52935204 40.29754713 2.603186562	2056.372567 1141.166132 111.5194505 57.14199432 3.533076982	1817.833349 1319.223544 145.8766596 78.13669544 4.850627134	1606.96468 1460.173365 184.0516018 103.3999701 6.480630989	1420.556777 1569.19208 224.2496673 132.2219073 8.369185646	1255.772191 1650.809486 265.0414387 164.1506975 10.44661864
F3 Compensated cirrhosis DCC HCC Liver transplantation, year 1/incident cases	66548.76516 0 0 0 0	3458.749614 1488.282427 0 0	3057.534659 322.3359867 58.04301464 20.83595397 0	2702.860639 659.9261998 65.33220378 28.46214462 2.168427496	2389.328805 938.4819453 85.12409503 41.00521549 2.641126472	2112.166663 1173.254852 113.9785983 58.29219257 3.598062805	1867.15533 1356.083678 149.3634851 79.84679742 4.953195463	1650.565312 1500.801261 188.6586714 105.794814 6.629232053	1459.099736 1612.724371 230.0219815 135.4030288 8.570942001	1289.844166 1696.505549 271.9862316 168.2065435 10.70662672

DCC, decompensated cirrhosis; HCC, hepatocellular carcinoma.



Table 3. Cohort Analysis-Year 10: Health Outcomes of Medicaid Beneficiaries Without Cirrhosis

Treatment regimen	Number of individuals who reached SVR after treatment regimen completion	Total number of individuals in DCC at year 10	Total number of individuals in HCC at year 10	Total number of individuals progressing to liver transplantation at year 10
No treatment	718.0390212	17417.82387	9052.036126	554.9095422
Peginterferon-ribavirin	21463.03262	3334.065134	1771.579724	109.9058527
Sofosbuvir–velpatasvir	41572.28156	1056.360701	594.6383436	37.71725391
Elbasvir–grazoprevir	40027.81508	1185.552264	659.6587963	41.8990499
Sofosbuvir–ledipasvir	41067.71641	1077.700886	606.6509947	38.47920311
Simeprevir–sofosbuvir	41321.25708	1064.804802	596.1214544	37.97773475
Daclatasvir–sofosbuvir	41169.43703	1078.643501	603.4126605	38.42803146
Ombitasvir/paritaprevir/ritonavir/ribavirin	40888.72333	1104.465267	617.0107364	39.26761301

individuals who reached sustained virologic response; as in Table 3, within those who did not reach treatment success, DAA treatment illustrated there was a higher percentage of the Medicaid cohort that remained in earlier stage of disease. For DAA-based regimens, the number of individuals in decompensated cirrhosis progressed from  $\sim 60$  to 260, over the 10-year cohort analysis. In addition, as demonstrated in Table 3, DAA regimens showed that endstage liver disease outcomes, such as liver transplantation, were low; after 10 years, the number of individuals with liver transplantation in the cohort increased by  $\sim 20$ . Peginterferon–ribavirin regimens showed that cohort progression toward liver transplantation increased by 97 patients, after the 10-year period of time.

Finally, considering the impact on health expenditures due to improved access to DAAs in Medicaid beneficiaries, as shown in Table 4, Sofosbuvir–velpatasvir also resulted in the lowest decompensated cirrhosis and hepatocellular carcinoma-related healthcare cost per person, over the 10-year time frame the cohort was followed. The next treatment option that resulted in lowered negative liver-related outcomes as well as reduced health expenditures is elbasvir–grazoprevir and sofosbuvir–ledipasvir.

Within the Medicaid cohort of HCV patients, sensitivity analysis concerning the retreatment of hepatocellular cancer during the second year of follow-up was

conducted, to illustrate the effects of retreatment. The retreatment of all or none of the patients who did not reach treatment success was analyzed. The retreatment of all eligible patients (those who did not reach treatment success), illustrated higher savings/averted medical costs and improved outcomes. Thus, compared to not retreating the cohort, it is evident that there is a pattern of reduced number of negative health outcomes for patients, which arises in retreatment of all eligible cohort patients.

#### **Discussion**

This study demonstrates the importance of treatment with DAAs for patients in the early stages of the disease (without cirrhosis) to prevent cirrhosis and the negative outcomes associated with HCV infection. Furthermore, the result of this cohort analysis has many health equity implications for Medicaid beneficiaries with HCV, especially in terms of improved access to DAA medications within Medicaid.

Currently, many Medicaid beneficiaries do not have access to DAAs, as coverage is restricted toward patients with cirrhosis/liver disease. It becomes evident that the primary impact of DAAs on patients with and without cirrhosis is driven by the number of individuals in earlier stages of the disease. <sup>45</sup> The risk of liver-related disease is higher in patients with cirrhosis, as reaching treatment success results

Table 4. Cohort Analysis-Year 10: Healthcare Costs of Medicaid Beneficiaries Without Cirrhosis

Treatment regimen	HCC healthcare costs per 10 years	HCC healthcare costs per person	DCC healthcare costs per 10 years	DCC healthcare costs per person	Liver transplantation (first year/total incident cases) healthcare costs per 10 years	Liver transplantation (first year/total incident cases) healthcare costs per person
No treatment	\$435,443,320.89	\$6,034.12	\$645,476,757.68	\$8,944.64	\$92,292,676.44	\$1,278.94
Peginterferon-ribavirin	\$84,830,588.40	\$1,175.53	\$124,014,066.74	\$1,718.51	\$18,347,552.27	\$254.25
Sofosbuvir-velpatasvir	\$28,178,598.18	\$390.48	\$39,633,801.65	\$549.22	\$6,346,233.61	\$87.94
Elbasvir–grazoprevir	\$31,295,432.78	\$433.67	\$44,448,636.24	\$615.94	\$7,044,797.83	\$97.62
Sofosbuvir–ledipasvir	\$28,747,851.20	\$398.37	\$40,434,468.20	\$560.32	\$6,474,437.74	\$89.72
Simeprevir–sofosbuvir	\$28,246,885.35	\$391.43	\$39,964,659.74	\$553.81	\$6,391,230.83	\$88.57
Daclatasvir–sofosbuvir	\$28,596,628.34	\$396.28	\$40,478,671.63	\$560.93	\$6,466,297.87	\$89.61
Ombitasvir/paritaprevir/ritonavir/ribavirin	\$29,248,963.84	\$405.32	\$41,437,692.90	\$574.22	\$6,606,249.52	\$91.55

in continued disease progression, not normal health status; thus, the liver cancer healthcare costs are higher in patients with cirrhosis, compared to those without cirrhosis. However, this indicates that DAAs are more cost saving in the case of patients without cirrhosis (early stage). Since DAAs are highly effective, and reaching sustained virologic response results in avoidance of disease progression of HCV natural history, the costs associated with a cohort of patients treated with DAAs are low, emphasizing the importance of early treatment.

Essentially, treatment and HCV disparities influence health services. Thus, the results of this study can be placed in the context of conceptual frameworks/theory of the Andersen–Aday model.

The Andersen–Aday model explains health services utilization as a function of population and delivery system characteristics. The Andersen–Aday model illustrates disparities and health equity issues in HCV treatment utilization, where age, gender, race/ethnicity, income, education, occupation, consumer behavior, place of birth/citizenship status, comorbidities predispose certain groups as vulnerable to HCV. Insurance status/coverage, regular source of care, screenings/tests are the major components of the delivery system that enable utilization of services and treatment. Along with predisposing and enabling factors, perceived/medical need affects the realized access—that is, actual use of care, which in turn improves health outcomes.

Health equity then needs to be considered in terms of access to DAAs/health services—for prescription. The implications of this analysis aids in the clarification of prescription drug coverage for Medicaid beneficiaries and current restrictions.<sup>38</sup> Coverage for sofosbuvirledipasvir in Medicaid patients is restricted by physician type, for 2/3rds of states.<sup>30</sup> Another manner for denying DAA is to restrict its prescription to specialists, and not by general practitioners or primary care physicians.<sup>30</sup> The 30 states that cover sofosbuvir for treatment of HCV infection have prior authorization criteria that require sofosbuvir to be prescribed by a gastroenterologist, hepatologist, or liver infectious disease specialist. 30,36 Lack of an usual source of care can infringe on access to care and treatments. 46 Difficulties with entry to the healthcare system, as well as accessing specialist care in an available location, often occur to patients with inadequate coverage, or those on Medicaid. In certain states, coverage for DAAs is also restricted by limits on weekly refills, the investigation of prior pharmacy refill records to estimate patient adherence; these restrictions may not be feasible for patients due to transportation limitations.<sup>36</sup>

Furthermore, the achievement of health equity for HCV patients is dependent on not limiting access to treatment based on disease severity.

The Centers for Medicare and Medicaid Services have issued a letter to states on the health disparity issues that arise with prescription coverage; the agency is concerned that managed care plans are more stringent than fee for service Medicaid regarding the coverage of DAAs. <sup>47</sup> The uptake of these medications is low due to the issue of affordability and coverage, especially for Medicaid patients. <sup>37</sup> The Medicare/Medicaid dual eligible populations, who have compounded risk factors for HCV infection due to age and low-income status, are especially at risk for reduced access to medications due to affordability.

Since the use of DAAs provides strong cost savings, states may also want to review policies and consider changing those that otherwise interfere with access, such as lack of network specialists and associated stigma from approval criteria. As shown in a study of HCV screening and treatment in southeast Michigan, Medicaid patients who screened positive for HCV were more likely to have inadequate care coordination and linkage between providers.<sup>48</sup>

The goal of eliminating HCV is precluded by screening, delivery coordination, and disparities in clusters of vulnerable populations. The combination of a scale up strategy with a physician-based promotion of DAA treatment as prevention would address gaps in care. The advent of new pangenotypic treatments, such as sofosbuvir–velpatasvir, and coordination among Medicaid stakeholders and multiple payers create a direction toward improved care delivery and a quick scale-up strategy for treatment. 50

Patients are often facing drug authorization issues through Medicaid<sup>30,46,51,52</sup>; due to issues with authorization and coverage, the public health of the community is at risk, with the avoidance of the medication costs associated with a cure for the viral infection,<sup>38</sup> the public health benefit of addressing health disparity in hepatitis C needs to be balanced.<sup>50</sup> Furthermore, unintended consequences in the entire healthcare system may be a result of changes in pharmacy benefits for Medicaid patients.<sup>46,50</sup> In addition, with changes in approval of coverage, costs of physician paperwork burden for prior authorization, documentations of treatment history, and appeals of medical necessity will change, further affecting delay in treatments and potential public health benefit from reduced transmission and individual health outcome risks.

The results of this study indicate that despite real-world variation in treatment discontinuation, implementation

of coverage for DAAs results in savings for Medicaid. One of the biggest critiques of Medicaid coverage for DAAs is that patients must be adherent to treatment regimens although there is no strong evidence that discontinuation affects outcomes, in HCV interferon-based treatments 46,52–56; currently, an area for future research is to evaluate whether this is consistent in oral DAA medications. The sensitivity analysis conducted in this study shows that even when there is 8.3% treatment discontinuation, there is still overall benefit to Medicaid, as the benefit of treatment is averaged out.

The Office of Health Equity has recognized the importance of the disparities that exist within HCV and the contribution of this disease toward advanced liver disease outcomes, with the development of the Hepatitis C-Advanced Liver Disease Disparities Dashboard, using data from the VA system. 57 The dashboard allows for views of vulnerable areas for targeting interventions to improve health disparities within the VA population.<sup>57</sup> Building on this work with additional vulnerable populations, especially Medicaid and dual eligible Medicare/Medicaid beneficiaries, would aid in increasing the coordination among siloed physician groups and payers, as well as the availability of evidence for decision makers. Increasing access to information regarding the impact of disparities in care and treatment would improve targeting of care.

#### **Conclusion**

The Medicaid population is at a high risk for HCV infection, due to socioeconomic burdens and lack of financial resources. 30,31 In this study, we have discussed how increased coverage of DAA treatments can improve efforts toward reduced risk of long-term negative health outcomes, especially liver cancer, for patients with HCV. Efforts toward increased DAA coverage and affordability are urgent, as early treatment of individuals with early stages of HCV can aid the burden of disparities. The high prevalence in HCV, especially in vulnerable and disproportionately affected populations such as Medicaid-insured African Americans, Asian Americans and Pacific Islanders, Hispanics and Latinos, and Native Americans, means that this disease is a challenge from both health outcome and cost long-term perspectives (health affairs).

With the looming impact of DAA treatment on Medicaid and health disparities, this study provides a foundation for the coordinated actions of decision makers, providers, and Medicaid analysts to value treatments in the context of long-term prevention, and management of HCV toward the goal of health outcomes and equity.<sup>58</sup>

#### **Author Disclosure Statement**

No competing financial interests exist.

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#### **Abbreviations Used**

DAA = direct acting antiviral HCV = hepatitis C virus

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